

Roaring Fork Transportation Authority Carbondale, Colorado

Financial Statements December 31, 2015

# Roaring Fork Transportation Authority Financial Report December 31, 2015

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors **Roaring Fork Transportation Authority** Carbondale, Colorado

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Roaring Fork Transportation Authority (the "Authority"), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Member: American Institute of Certified Public Accountants

Paul J. Backes, CPA, CGMA MICHAEL N. JENKINS, CA, CPA, CGMA DANIEL R. CUDAHY, CPA, CGMA

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INDEPENT AUDITOR'S REPORT To the Board of Directors Roaring Fork Transportation Authority Carbondale, Colorado

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund of Roaring Fork Transportation Authority as of December 31, 2015, and the respective changes in financial position thereof and the respective budgetary comparison for the general fund, service contract fund, bus shelter and park and ride fund, and the mid valley trails fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis in section B be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Management's Discussion and Analysis in Section B in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's financial statements as a whole. The individual fund budgetary comparisons in section E are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards included in section F is presented for the purpose of additional analysis, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"), and is not a required part of the Authority's basic financial statements. The supplementary information in section E, and the Schedule of Expenditures of Federal Awards are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information in section E and the Schedule of Expenditures of Federal Awards is fairly stated in all material aspects in relation to the financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report July 14, 2016 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

McMahan and Associates, L.L.C. July 14, 2016



MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis Roaring Fork Transportation Authority December 31, 2015

As Management of the Roaring Fork Transportation Authority (the "Authority"), we offer readers of the Authority's financial report this narrative summary for the fiscal year ended December 31, 2015.

# Financial Highlights

- When looking at a short term view, the General Fund had an increase in Fund balance of \$649,000 compared to \$426,000 reflected in the budget. This \$223,000 improvement was attributable primarily to savings in transit fuel. The Authority was able to take advantage of an unbudgeted tax incentive available for its use of alternative fuel, specifically compressed natural gas, which was included in the tax extenders package passed by Congress in December 2015.
- When looking at a long-term view, the Authority had an increase in Net Position of \$169,000 resulting in a total Net Position amount of \$68.4 million. This increase was a result of increased sales and use tax revenues +9% over the prior year reflecting a stronger economy.
- The Authority's total ridership in 2015 was relatively unchanged at 4.8 million from the previous year. The decline in the average regular gasoline prices in the area tempered any significant ridership growth. Annual ridership on regional transit service and percentage changes were as follows: Valley Service (Highway 82 Corridor) 2.7 million and +1.5% and Grand Hogback Service (I 70 Corridor) 90,000 and +4.7%. Annual ridership on non-regional transit service and percentage changes were as follows: 2.07 million and -0.3%.
- Transit Operations' overtime for 2015 and 2014 was \$400,000 and \$592,000, respectively, a decrease of 32% from the prior year. Historically, the Authority faces challenges to attract, retain and maintain adequate staffing levels during periods of economic growth; however, in 2015 the Authority was able to retain a sufficient number of drivers to reduce overtime.
- In 2015, the Authority experienced a 1.7% increase of transit mileage, or 89,000 from the previous year; total transit fuel expenditures for 2015 and 2014 were \$2.5 million and \$2.7 million, respectively; a net decrease of approximately 6.5% due to lower fixed-forward fuel pricing.



Buttermilk VelociRFTA Bus Rapid Transit Station.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements are comprised of two components: 1) financial statements; and 2) notes to the financial statements. These components are discussed below.

**The Financial Statements** are designed to provide readers with an overview of the Authority's finances, from both a short-term fund perspective and a long-term economic perspective.

<u>The Balance Sheet/ Statement of Net Position</u> presents information on all the Authority's assets, deferred outflows of resources, and liabilities (both short-term and long-term for assets and liabilities), with the difference of assets and deferred outflows of resources less liabilities as fund balance or net position.

Government Funds, the General, Special Revenue, Capital Projects, and Debt Service Fund columns, present the financial position focusing on short-term available resources and are reported on a modified accrual basis of accounting. These columns show the various components (non-spendable, restricted, committed, assigned and unassigned) of fund balance. The unassigned, assigned, and committed fund balance may be spent for Board approved activities.

The Adjustments column represents the changes to the value of long-term assets and liabilities.

The Statement of Net Position column presents the financial position focusing on long-term economic resources and is reported on a full accrual basis. This column adds capital assets net of both depreciation and debt into the long-term equation. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

<u>The Statement of Revenues, Expenditures and Changes in Fund Balance/Statement of Activities</u> shows how the government's fund balance and net position changed during the most recent fiscal year.

Government Funds, the General, Special Revenue, Capital Projects, and Debt Service Fund columns, focus on short-term available resources and are reported on a modified accrual basis. It shows the increase or decrease in fund balance.

*The Adjustments column* represents the changes to the value of long-term assets and liabilities. For example, depreciation or changes in debt service may increase or decrease the value of an asset.

The Statement of Activities column focuses on long-term economic resources and is reported on a full accrual basis. Though the focus is on long-term, it should not be associated with the future but rather with the changes in net position from January through December. This column records the Authority's net worth.

*The 2015 Authority financial statements* report six individual government funds in four types: the general fund, three special revenue funds, a capital projects fund, and a debt service fund:

<u>The General Fund</u> accounts for the Administration, Transit, and Trails Program activities of the general Government. The general Government provides administrative support services (the Administrative Program), public commuter transit services (the Transit Program), and maintains the Authority-owned railroad right-of way for pedestrian, equestrian and other recreational uses (the Trails and Corridor Management Program).

# **Overview of the Financial Statements (continued)**

<u>The Service Contract Special Revenue Fund</u> accounts for revenue and operating activity for additional services based on contractual agreement. These services are provided in certain areas within the overall Authority service area. In the current year, the Authority had contractual agreements for Aspen Skiing Company Skier Shuttles, Ride Glenwood Springs, City of Aspen local bus service, and the Garfield County Traveler Program.

<u>The Bus Shelter and Park and Ride Special Revenue Fund</u> accounts for vehicle fee revenue and bus shelter and park and ride expenditure activity as required by State rural transit authority enabling legislation. Additionally, by resolution, Garfield County has dedicated certain development fees to construct bus shelter and park and ride improvements in unincorporated Garfield County.

<u>The Mid Valley Trails Special Revenue Fund</u> accounts for Eagle County sales tax funded capital trails projects within the Roaring Fork Valley boundaries of Eagle County. Through intergovernmental agreement, in return for membership, Eagle County dedicated a half cent sales tax collected in the Roaring Fork Valley to the Authority. 10% of the tax collected must be used to fund trail projects. Resolution 2002-14 adopted the Mid Valley Trails Committee as an Authority committee.

<u>The Capital Projects Fund</u> accounts for all expenditure activity for a variety of Capital Projects related to transit assets and infrastructure, such as the BRT Project, the Aspen Maintenance Facility (AMF) Recommissioning Project, and the Carbondale Park and Ride Expansion Project. Projects funded through bond proceeds contain expenditures that are certain and specific in accordance with State and Federal tax law as identified by Bond Counsel.

<u>The Debt Service Fund</u> accounts for all principal and interest expenditures for the Series 2009A&B bonds, Series 2012A bonds, Series 2013A&B loans and interest earned as required by resolution. The 2009A bonds and 2013A loan are tax-exempt. The 2009B bonds are Build America Bonds. The 2012A bonds and 2013B loan are Qualified Energy Conservation Bonds. This fund also accounts for all activity related to the required reserves for the bonds and interest earned as required by resolution.

The Authority's financial statements can be found on Section C of this report.

*The Notes to the Financial Statements* provide a background of the entity, certain required statutes, and accounting policies utilized by the Authority. They also provide additional information that will aid in the interpretation of the financial statements.

The Notes to the Financial Statements can be found in Section D of this report.

**Supplementary Information** concerning the Authority is also presented in addition to the basic financial statements and notes. This information can be found at section E of this report.

*Statutory Information* concerning the Authority is also presented in addition to the basic financial statements, notes, and supplementary information. This information can be found at section F of this report.

# Financial Analysis of the Authority

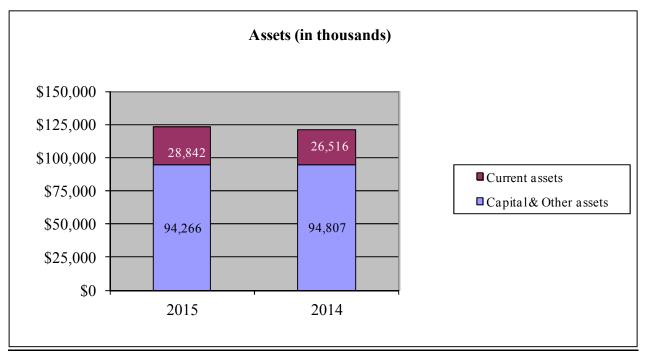
# Roaring Fork Transportation Authority's Net Position (in thousands)

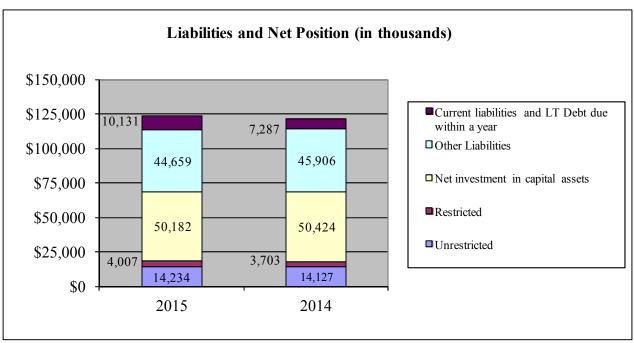
	2015		015 2014		\$ dif	% dif
Assets:						
Current assets	\$	28,842	\$	26,516	2,326	8.8%
Inventory and prepaid expenditures		883		921	(38)	-4.1%
Capital assets, net		93,384		93,886	(502)	-0.5%
Total Assets		123,108		121,323	1,785	1.5%
<b>Deferred Outflows of Resources:</b>						
Deferred refunding charge, net of amortization		105		124	(20)	-15.8%
<b>Total Deferred Outflows of Resources</b>		105		124		
Liabilities:		,				
Current liabilities and LT Debt due within a year		10,131		7,287	2,844	39.0%
Accrued compensated absences		1,606		1,525	81	5.3%
Non-current liabilities		43,052		44,381	(1,329)	-3.0%
Total Liabilities		54,790		53,193	1,597	3.0%
Net Position:		,				
Net investment in capital assets		50,182		50,424	(242)	-0.5%
Restricted		4,007		3,703	304	8.2%
Unrestricted		14,234		14,127	107	0.8%
<b>Total Net Position</b>	\$	68,423	\$	68,254	169	0.2%

As of December 31, 2015 the following trends were noted:

- Current assets compared to current liabilities \$28.8 million and \$26.5 million of current assets were available to meet \$10.1 million and \$7.3 million of current liabilities due within a year for 2015 and 2014, respectively. The \$2.3 million net increase in current assets was primarily due to a combination of an increase in Accounts Receivable and Due from Other Governments; the \$2.8 million increase in current liabilities was due to an increase in Accounts Payable.
- *Inventory and prepaid expenditures* The \$38,000 net decrease is attributable to a combination of a reduction in prepaid expenditures and increase in parts inventory due to additional storage space at the Glenwood Maintenance Facility.
- *Capital assets, net* \$93.4 million of net capital assets were used to provide transit and trails services. The decrease was primarily due to annual depreciation.
- *Non-current liabilities* \$1.3 million decrease reflects the scheduled principal payments on existing debt.
- Total net position—\$169,000 increase was primarily due to increased sales and use tax revenues.

Details regarding the Authority's assets and liabilities can be found on Page C1.





# Roaring Fork Transporation Authority's Change in Net Position (in thousands)

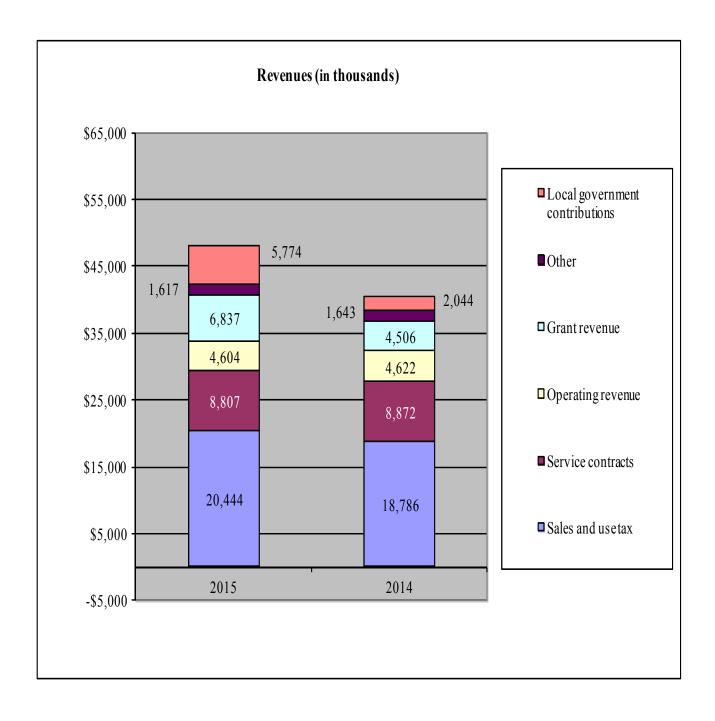
	 2015	2014	\$ dif	% dif
Revenues:	 			
Sales and use tax	\$ 20,444	\$ 18,786	1,658	8.8%
Service contracts	8,807	8,872	(65)	-0.7%
Operating revenue	4,604	4,622	(18)	-0.4%
Grant revenue	6,837	4,506	2,331	51.7%
Other	1,617	1,643	(26)	-1.6%
Local government contributions	5,774	2,044	3,730	182.5%
<b>Total Revenue</b>	\$ 48,083	\$ 40,473	7,610	18.8%

For the Year Ended December 31, 2015 the following trends were noted:

- All member jurisdictions, including Pitkin County, the City of Aspen, the Town of Snowmass Village, Eagle County, the Town of Basalt, the Town of Carbondale, the City of Glenwood Springs, and the Town of New Castle, generated sales tax revenue increases.
- Service contract revenue (cost reimbursement contracts) slightly decreased due to less costs allocated compared to the prior year.
- Operating revenue (transit fares) was relatively unchanged and consistent with ridership.
- Grant revenue included operating and capital grants. Operating grant revenues for 2015 and 2014 were \$1,145,000 and \$1,015,000, respectively. Capital grants can vary from year to year. In 2015, the Authority received \$5.7 million of capital grants:
  - \$1.1 million from the Federal Transit Administration's State of Good Repair Grant for the AMF Recommissioning Project,
  - \$1.9 million from the Federal Highway Administration's Federal Lands Access Program Grant and \$950,000 from a Colorado Department of Transportation (CDOT) Faster Grant for the Rubey Park Transit Center Remodel Project,
  - o \$300,000 from a Garfield County Federal Mineral Lease District Grant for a new compressed natural gas bus,
  - o \$648,000 from a CDOT Faster Grant for the Carbondale Park and Ride expansion project, and
  - 5775,000 from twelve other grants for transit vehicles, facilities, equipment, and software.
- Local government contributions included operating and capital contributions which vary from year to year. In 2015, the Authority received \$5.7 million of local government contributions:
  - o \$4.3 million from the City of Aspen for the Rubey Park Transit Center Remodel Project.
  - o \$621,700 from the Elected Officials Transportation Committee (EOTC) for "fare-free" regional bus service between the City of Aspen and Town of Snowmass Village,
  - \$650,000 from Garfield County and \$20,000 from the City of Rifle for continued Grand Hogback
     I-70 Corridor bus service, and
  - \$143,500 from various local governments for transit-related studies, vehicles, and equipment.

Details regarding the Authority's revenues and expenditures can be found on Page C2.

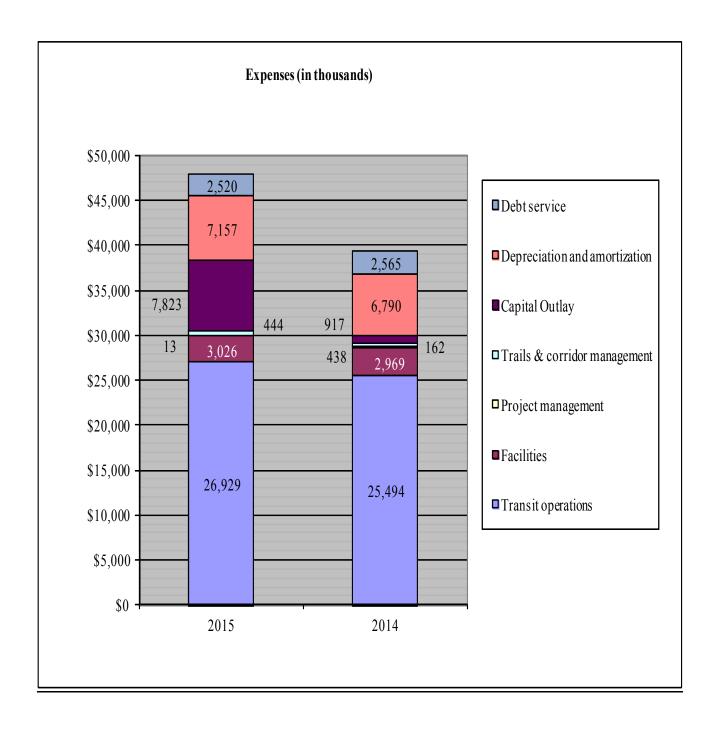
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	 2015 2014		2014	\$ dif	% dif
Expenditure:				_	
Transit operations	\$ 26,929	\$	25,494	1,434	5.6%
Facilities	3,026		2,969	57	1.9%
Project management	13		162	(149)	-91.9%
Trails & corridor management	444		438	7	1.5%
Capital outlay	7,823		917	6,906	752.9%
Depreciation and amortization	7,157		6,790	366	5.4%
Debt service	2,520		2,565	(45)	-1.8%
Total Expenditure	47,912		39,336	8,576	21.8%
Other Financing Sources (Uses):					
Transfer to other funds	(2,543)		(8,893)	6,350	-71.4%
Transfer from other Funds	2,543		8,893	(6,350)	-71.4%
Bond premium	6		7	(1)	-15.1%
Bond discount	(7)		(7)	-	0.0%
<b>Total Other Financing Sources (Uses)</b>	(2)		(1)	(1)	166.7%
Change in Net Position	169		1,136	(967)	-85.1%
Net Position - Beginning of Year	68,254		67,118	1,136	1.7%
Net Position - End of Year	\$ 68,423	\$	68,254	169	0.2%

For the Year Ended December 31, 2015 the following trends were noted:

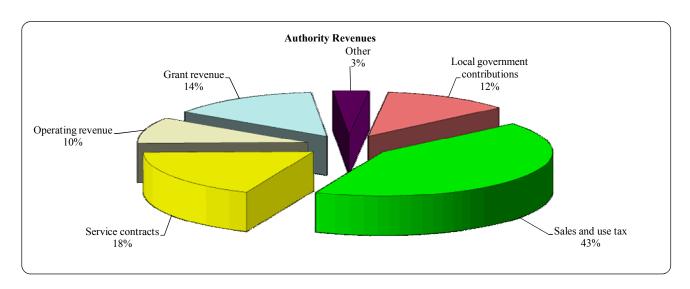
- Transit Operations expenditure increase was primarily due to increased labor costs for bus operators and mechanics, and vehicle repair and maintenance expenditures.
- Facilities expenditure increase was due to increased labor costs offset by reduced operating and maintenance expenditures for bus stops and park and ride facilities.
- Project management expenditure decrease was based on the substantial completion of the BRT Project.
- Trails & Corridor Management expenditure was relatively flat due to the timing of trail projects.
- Capital outlay increase was attributable to the timing of the City of Aspen's Rubey Park Transit Center Remodel Project, where the Authority acted as the project manager. Because this investment is recorded as a capital asset by the City of Aspen, the Authority did not capitalize this outlay in its financial statements. The transit center was re-opened to the public for the 2015/2016 Winter Season, and the project is anticipated to be completed in 2016.
- Depreciation expenditures increased due to depreciation on the assets and infrastructure associated with the VelociRFTA BRT Project.
- Debt service expenditure decrease was due to the final payments made in on several leases for equipment and administrative vehicles.



The Authority receives revenues from various sources to fund the Administration, Transit and Trails Programs.

- Regional transit services are primarily funded through Sales and Use Tax and Operating revenues.
   Sales and Use Tax and Fees have been dedicated in various amounts by all member jurisdictions to fund regional services (see Notes to the Financial Statements, section V.B. Intergovernmental Agreement);
- Service contract revenue (cost allocation contracts) provides reimbursement of operating expenditures
  and a capital contribution for the services provided. The services provided under contract are
  typically within a limited area. See page B15 for a transit service area map. These services are
  identified as local circulator services. (see Notes to the Financial Statement, section V.D. Service
  Agreements);
- Operating revenues consist of transit fares collected on regional service routes; these routes are on the I-70 highway corridor between Rifle and Glenwood Springs, Colorado and State Highway 82 between Glenwood Springs and Aspen, Colorado. See page B15 for a transit service area map;
- Grant revenues are provided at the Federal or State level and funded capital and operating expenditures; the Authority received \$1.1 million in operating grants;
- Local Jurisdictions usually provide operating contributions and may provide capital contributions depending on the project or capital asset;
- Other income includes the following: Fees, Investment income, Miscellaneous, Other capital contributions, Rental, Build America Bonds credit for interest expenditures paid on the related Series 2009B and Series 2010A bonds, and Qualified Energy Conservation Bonds credit for interest expenditures paid on the related Series 2012A bonds and Series 2013A Loan;

The following chart depicts the Authority's 2015 revenues by percentage:



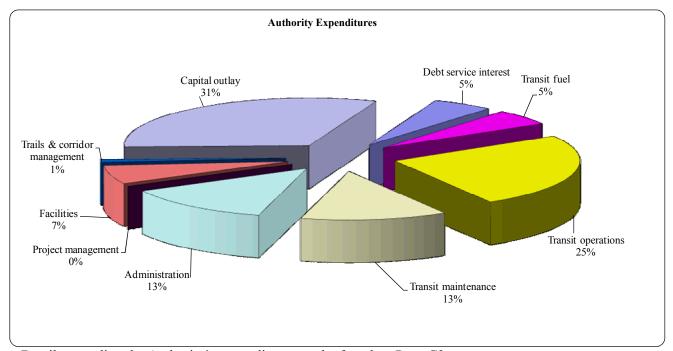
Details regarding the Authority's revenue sources can be found on Pages C2.

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The Authority records the General Government activities as follows:

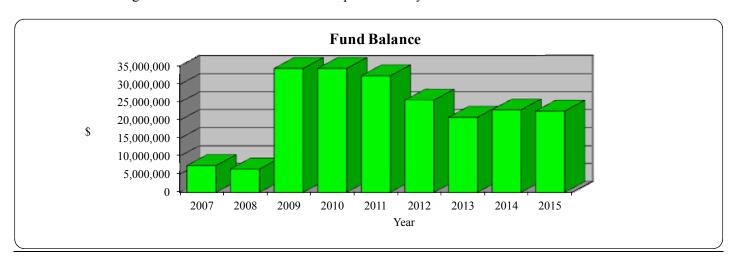
- The Administration line item includes the activities of the following Departments: Attorney, Board of Directors, CEO (including Procurement), Finance, Human Resources and Risk Management, Information Technology and Planning (including Marketing);
- The Trails and corridor management line item includes the activities of The Trails and Corridor Management Program and Department;
- The Transit Program is reported on four line items: Transit operations, maintenance, fuel and facilities. Each line item, except for fuel, includes the activities of the respective Department.

The following chart depicts the Authority's 2015 expenditures:



Details regarding the Authority's expenditures can be found on Page C2.

The following chart shows fund balances for the past several years:



As of December 31, 2015 the Authority's total fund balance was approximately \$22.5 million.

- The 2015/2014 decrease was primarily due to the timing of the capital investment in the AMF Recommissioning Project.
- The 2014/2013 increase was due to higher sales tax revenues and unexpended capital budget.
- The 2013/2012 decrease continued to be the result of the capital investment in the BRT Project and the AMF Re-commissioning Project.
- The 2012/2011 decrease was due to the ongoing BRT Project expenditures.
- The 2011/2010 increase was primarily due to the timing of the VSS capital grant revenues.
- The 2010/2009 decrease was due to the ongoing BRT Project expenditures and GMF Repairs.
- The 2009/2008 significant increase was due to the \$27.5 million in proceeds from the Sales and Use Tax Revenue Bonds, Series 2009A & B.
- The 2008/2007 decrease was primarily due to the timing of a bus purchase; the capital purchase was reimbursed with grant revenue in 2009.

# Major Capital Asset events

Approximately \$1.9 million was expended on Phase III of the AMF Re-commissioning project which continues in 2016.

Approximately \$1.6 million was expended on an investment in a community solar array allowing the Authority to receive credits to offset its utility costs.

Approximately \$914,000 was expended to develop the land adjacent to the Carbondale Park and Ride in order to expand parking capacity.

Approximately \$737,000 was expended to purchase a replacement over-the-road coach transit bus powered by compressed natural gas.

#### Major Debt events

The Authority entered into a \$1.4 million capital lease purchase agreement with Alpine Bank to invest in the community solar array mentioned above. Additional debt information is available in the Notes to the Financial Statements, section IV.F. Other Liabilities.

# Long term Financial Plan

The Authority's long-term goal is to be financially sustainable by maintaining operating and capital reserves in accordance with Management's policies and to maintain a long-range financial forecast to communicate and plan for future opportunities and issues.

The Authority uses fund accounting to ensure and demonstrate compliance with accounting and related legal requirements.

<u>The General Fund</u> had an unassigned fund balance of \$1.9 million, while total fund balance reached \$17.1 million. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 5.5% of total general fund expenditures, while total fund balance represents 48.9% of that same amount.

The fund balance increased by \$650,000 compared to \$426,000 reflected in the budget. This \$223,000 improvement was attributable primarily to savings in transit fuel.

<u>The Service Contract Special Revenue Fund</u> had a total fund balance of zero as the fund accounts for contractual services where revenue covers operating activity.

<u>The Bus Shelter and Park and Ride Special Revenue Fund</u> had a total fund balance of \$240,000, all of which is restricted by enabling legislation for bus shelter and park and ride expenditure activities.

<u>The Mid Valley Trails Special Revenue Fund</u> had a total fund balance of \$164,000, all of which is restricted by enabling legislation to fund trail projects within the Roaring Fork Valley boundaries of Eagle County. The net increase in fund balance was \$26,500.

<u>The Capital Projects Fund</u> had a total fund balance of \$2.5 million, of which \$259,000 will fund certain and specific asset and infrastructure expenditures related to the BRT Project, \$1.1 million will fund the asset and infrastructure expenditures related to the AMF Re-commissioning Project, and \$1.1 million will fund the asset and infrastructure expenditures related to various capital projects, including the Rubey Park Transit Center Remodel Project and the Carbondale Park and Ride Expansion Project. The net decrease in fund balance was \$1 million. The Authority had \$170,000 of expenditures related to the BRT Project. The Authority had \$1.9 million of capital expenditures related to the AMF Re-commissioning Project and 119,000 of capital expenditures related to the Carbondale Park and Ride expansion project.

<u>The Debt Service Fund</u> had a total fund balance of \$2.5 million representing the required reserves for the Series 2009 and 2012 bonds and 2013 loans and interest earned as required by resolution. The fund received a Build America Bonds credit of \$465,000 on the Series 2009B Build America Bonds, received a Qualified Energy Conservation Bond credit of \$162,000 on the Series 2012A QECBs, received a Qualified Energy Conservation Bond credit of \$43,000 on the Series 2013B Sales Tax Revenue Loans, and a transfer from the General Fund for the remaining balance. Expenditures included \$1.9 million of debt service interest expenditures related to these bonds.



New Transit Coach Bus Powered by Compressed Natural Gas.

# **General Fund Budgetary Highlights**

The Authority's revenues came in slightly over budget by \$68,000. Expenditures were \$136,000 under budget. Significant budget variances were as follows:

Description	Final Budget	Actual	Variance Positive (Negative)	Reason
Revenues:				
Capital Grant Revenue	\$ 4,514,599	\$ 4,572,513	\$ 57,914	Higher than anticipated reimbursements
Expenditures:				
Transit Fuel	\$ 1,936,723	\$ 1,713,824	\$ (222,899)	CNG Excise Tax Credit was not budgeted due to timing of legislation
Transit operations	7,895,606	8,022,698	127,092	Increase in labor costs due to separation pay and additional training hours
Transit maintenance	4,214,945	4,379,461	164,516	Higher than anticipated repairs
Administration	4,677,309	4,354,183	(323,126)	Savings in operating costs, including insurance and employee benefits, and temporarily unfilled administrative positions, including COO.

# Subsequent Year's Budget

- The Authority ended the year with a combined ending fund balance of \$22.5 million. The 2016 adopted budget anticipates a net increase of \$376,000; the decrease of \$105,000 in the General Fund and decrease of \$16,000 in the Special Revenue Fund are offset by a \$225,000 increase in the Capital Projects Fund and a \$272,000 increase in the Debt Service Fund.
- With an improving local economy, the subsequent year's budget reflects a 4% increase in sales and use tax revenues and an estimated 2% increase in transit fare revenues primarily from an anticipated increase in regional ridership.

# Request for Information

This financial report is designed to provide a general overview of the Authority's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Roaring Fork Transportation Authority, Attention: Finance, 0766 Industry Way Carbondale, Colorado 81623.



The Authority invested in the Sunnyside Ranch Community Solar Array located on Missouri Heights, east of Carbondale.

Below is a map of the Authority's commuter transit service area which includes the I-70 Corridor between Rifle and Glenwood Springs and the Highway 82 Corridor between the Glenwood Springs and Aspen. Additionally, the Authority-owed railroad right-of-way runs adjacent to Highway 82 and connects with the Pitkin County trail near Aspen.





# GOVERNMENT-WIDE FINANCIAL STATEMENTS

# Roaring Fork Transportation Authority Balance Sheet/Statement of Net Position December 31, 2015

	Funds Financial Statements								
	General	SRF Service	SRF Bus Shelter/	SRF Mid Valley	Capital Projects	Debt Service			Statement of
America	Fund	Contracts	PNR	Trails	Fund	Fund	Total	Adjustments	Net Position
Assets:  Cash and cash equivalents - unrestricted	\$ 4,520,681	\$ -	\$ -	\$ -	s -	\$ -	\$ 4,520,681	\$ -	\$ 4,520,681
Cash and cash equivalents - threstricted	538,711	Φ -	<b>J</b> -	<b>J</b> -	<b>5</b> -	<b>J</b> -	538,711	54,497	593,208
Investments	6,168,038	_	207,334	164,060	1,811,535	2,499,347	10,850,314	JT,TJ/	10,850,314
Accounts receivable	1,949,164	501,192	207,334	104,000	1,611,555	2,499,347	2,450,356	_	2,450,356
Due from other funds	1,993,275	81,769	60,350	_	542,313	_	2,677,707	_	2,677,707
Due from other governments	5,433,170	1,241,588	35,845	_	1,039,412	_	7,750,015	_	7,750,015
Prepaid expenses	114,227	1,241,300	55,645	_	1,037,412	_	114,227	_	114,227
Inventory	768,323	_	_	_	_	_	768,323	_	768,323
Other assets, net of amortization	700,323	_	_	_	-	_	700,323	96,117	96,117
Capital assets	-	-	-	-	-	-	-	143,515,406	143,515,406
•	-	-	-	-	-	-	-		(50,227,887)
Accumulated depreciation  Total Assets	21,485,589	1,824,549	303,529	164.060	3,393,260	2,499,347	29,670,334	(50,227,887) 93,438,133	123,108,467
1 otal Assets	21,463,369	1,024,349	303,329	104,000	3,393,200	2,499,347	29,070,334	93,436,133	123,108,407
Deferred Outflows of Resources:									
Deferred refunding costs, net of amortization	-	-	-	-	-	_	-	104,645	104,645
<b>Total Deferred Outflows of Resources</b>								104,645	104,645
Liabilities:									
Accounts payable	2,724,872	81,770	60,350	_	542,314	_	3,409,306	_	3,409,306
Due to other funds	684,432	1,726,155	-	_	267,120	_	2,677,707	_	2,677,707
Accrued expenses	956,274	16,624	3,339	_	74,076	_	1,050,313	32,510	1,082,823
Accrued compensated absences	750,274	10,024	5,557	_	74,070	_	1,030,313	1,606,117	1,606,117
Accrued interest		_	_	_	_	_	_	198,184	198,184
Non-current liabilities:								170,104	170,104
Due within one year								2,763,352	2,763,352
Due longer than one year	-	-	-	-	-	-	-	43,052,480	43,052,480
Total Liabilities	4,365,578	1,824,549	63.689		883,510		7,137,326	47,652,643	54,789,969
Total Liabilities	4,363,378	1,824,349	03,089		883,310		/,13/,320	47,032,043	34,789,909
Fund Balance/Net Position:									
Fund Balance:									
Non-spendable fund balance	882,550	-	-	-	-	-	882,550	(882,550)	
Restricted fund balance	1,103,528	-	239,840	164,060	-	2,499,347	4,006,775	(4,006,775)	
Committed fund balance	13,219,448	-	-	-	2,509,750	-	15,729,198	(15,729,198)	
Unassigned fund balance	1,914,485	-	-	-	-	=	1,914,485	(1,914,485)	
Total Fund Balance	\$ 17,120,011	\$ -	\$ 239,840	\$ 164,060	\$ 2,509,750	\$ 2,499,347	\$ 22,533,008	(22,533,008)	
Net Position:									
Net investment in capital assets								50,182,199	50,182,199
Restricted								4,006,775	4,006,775
Unrestricted								14,234,169	14,234,169
Total Net Position								\$ 68,423,143	\$ 68,423,143
TOTAL FACE I OSITION								φ 00,423,143	φ 00,423,143

The accompanying notes are an integral part of these financial statements.

# Roaring Fork Transportation Authority Statement of Revenues, Expenditures and Changes in Fund Balance/ Statement of Activities For the Year Ended December 31, 2015

	Funds Financial Statements								
	General	SRF Service	SRF Bus Shelter/	SRF Mid Valley	Capital Projects	Debt Service			Statement of
	Fund	Contracts	PNR	Trails	Fund	Fund	Total	Adjustments	Activities
Revenues:									
Sales and use tax revenue	\$ 20,398,401	\$ -	\$ -	\$ 45,183	\$ -	\$ -	\$ 20,443,584	\$ -	\$ 20,443,584
Service contracts	-	8,807,423	-	-	-	_	8,807,423	-	8,807,423
Operating revenues	4,485,072	118,878	-	-	_	-	4,603,950	-	4,603,950
Capital grant revenue	4,572,513	-	-	-	1,119,990	_	5,692,503	-	5,692,503
Operating grant revenues	1,114,550	30,000	-	-	-	_	1,144,550	-	1,144,550
Local government contributions	5,773,939	-	-	-	-	_	5,773,939	-	5,773,939
Other income	424,214	-	472,242	-	-	670,162	1,566,618	23,375	1,589,993
Investment income	15,586	-	425	258	5,425	5,410	27,104	-	27,104
Total Revenues	36,784,275	8,956,301	472,667	45,441	1,125,415	675,572	48,059,671	23,375	48,083,046
Expenditures/Expenses:									
Transit fuel	1,713,824	820,262	_	_	_	_	2,534,086	_	2,534,086
Transit operations	8,022,698	3,866,850	_	_	_	_	11,889,548	81,307	11,970,855
Transit maintenance	4,379,461	1,736,518	_	_	_	_	6,115,979	-	6,115,979
Administration	4,354,183	1,934,462	_	18,990	_	_	6,307,635	_	6,307,635
Project management	-	-	_	-	13,175	_	13,175	_	13,175
Facilities	1,787,215	760,009	478,769	_	-	_	3,025,993	_	3,025,993
Trails & corridor management	444,444	-	-	_	_	_	444,444	_	444,444
Capital outlay	12,003,235	_	29,822	_	2,226,496	_	14,259,553	(6,436,506)	7,823,047
Depreciation and amortization	-	_	-	_	-	_	-	7,156,795	7,156,795
Debt service:								.,,	.,,
Principal	1,739,475	_	_	_	_	1,035,000	2,774,475	(2,774,475)	-
Interest	599,934	_	_	_	_	1,913,341	2,513,275	6,965	2,520,240
Total Expenditures/Expenses	35,044,469	9,118,101	508,591	18,990	2,239,671	2,948,341	49,878,163	(1,965,914)	47,912,249
Excess of Revenues Over Expenditures/ Expenses	1,739,806	(161,800)	(35,924)	26,451	(1,114,256)	(2,272,769)	(1,818,492)	1,989,289	170,797
Excess of Revenues Over Expenditures/ Expenses	1,739,800	(101,000)	(33,324)	20,431	(1,114,230)	(2,272,709)	(1,616,492)	1,989,289	170,797
Other Financing Sources (Uses):									
Transfer to other funds	(2,543,493)	-	-	-	_	-	(2,543,493)	-	(2,543,493)
Transfer from other funds	-	161,800	35,924	-	73,000	2,272,769	2,543,493	-	2,543,493
Bond premium	-	-	-	-	-	-	-	5,642	5,642
Bond discount	-	-	-	-	_	-	-	(7,241)	(7,241)
Lease proceeds	1,453,285	-	-	-	-	_	1,453,285	(1,453,285)	-
<b>Total Other Financing Sources (Uses)</b>	(1,090,208)	161,800	35,924		73,000	2,272,769	1,453,285	(1,454,884)	(1,599)
Change in Fund Balance/Net Position	649,598	-	-	26,451	(1,041,256)	-	(365,207)	534,405	169,198
Fund Balance/Net Position:									
Beginning of Year	16,470,413	-	239,840	137,609	3,551,006	2,499,347	22,898,215		68,253,945
End of Year	\$ 17,120,011	\$ -	\$ 239,840	\$ 164,060	\$ 2,509,750	\$ 2,499,347	\$ 22,533,008		\$ 68,423,143

The accompanying notes are an integral part of these financial statements.

# Roaring Fork Transportation Authority Audited Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual General Fund For the Year Ended December 31, 2015

	Original Budget	Final Budget	Actual	Final Budget Variance Positive (Negative)
Revenues:				
Sales and use tax revenue	\$ 18,934,000	\$ 20,394,000	\$ 20,398,401	\$ 4,401
Operating revenues	4,642,000	4,513,000	4,485,072	(27,928)
Capital grant revenue	1,618,000	4,514,599	4,572,513	57,914
Operating grant revenues	1,014,550	1,114,550	1,114,550	-
Local government contributions	1,459,888	5,767,024	5,773,939	6,915
Other income	403,000	403,000	424,214	21,214
Investment income	10,000	10,000	15,586	5,586
<b>Total Revenues</b>	28,081,438	36,716,173	36,784,275	68,102
Expenditures:				
Transit fuel	1,928,623	1,936,723	1,713,824	222,899
Transit operations	7,858,306	7,895,606	8,022,698	(127,092)
Transit maintenance	4,056,345	4,214,945	4,379,461	(164,516)
Administration	4,506,197	4,677,309	4,354,183	323,126
Facilities	1,806,972	1,690,972	1,787,215	(96,243)
Trails & corridor management	398,960	453,593	444,444	9,149
Capital outlay	2,224,797	11,971,704	12,003,235	(31,531)
Debt service:				, , ,
Principal	1,720,986	1,739,475	1,739,475	-
Interest	558,394	599,934	599,934	-
Total Expenditures	25,059,580	35,180,261	35,044,469	135,792
Excess of Revenues				
Over Expenditures	3,021,858	1,535,912	1,739,806	203,894
Other Financing Sources / (Uses)				
Transfer to other funds	(2,640,032)	(2,563,032)	(2,543,493)	19,539
Capital lease proceeds		1,453,285	1,453,285	
Total Other Financing Sources / (Uses)	(2,640,032)	(1,109,747)	(1,090,208)	19,539
Change in Fund Balance	\$ 381,826	\$ 426,165	649,598	\$ 223,433
Fund Balance:				
Beginning of Year			16,470,413	
End of Year			\$ 17,120,011	

# Roaring Fork Transportation Authority Audited Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual Service Contracts Fund Special Revenue Fund For the Year Ended December 31, 2015

	Original Budget	Final Budget	Actual	Final Budget Variance Positive (Negative)
Revenues:				
Service contracts	\$ 9,079,286	\$ 9,079,286	\$ 8,807,423	\$ (271,863)
Operating revenues	-	-	118,878	118,878
Operating grant revenue	30,000	30,000	30,000	
Total Revenues	9,109,286	9,109,286	8,956,301	(152,985)
Expenditures:				
Transit fuel	825,877	825,878	820,262	5,616
Transit operations	8,369,209	3,929,434	3,866,850	62,584
Transit maintenance	36,000	1,797,597	1,736,518	61,079
Administration	40,000	1,984,462	1,934,462	50,000
Facilities		733,715	760,009	(26,294)
Total Expenditures	9,271,086	9,271,086	9,118,101	152,985
<b>Excess of Revenues</b>				
Over Expenditures	(161,800)	(161,800)	(161,800)	
Other Financing Sources / (Uses)				
Transfers from other funds	161,800	161,800	161,800	-
<b>Total Other Financing Sources / (Uses)</b>	161,800	161,800	161,800	
Change in Fund Balance	\$ -	\$ -	-	\$ -
Fund Balance:				
Beginning of Year			-	
End of Year			\$ -	

# Roaring Fork Transportation Authority Audited Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual Bus Shelter/PNR Fund Special Revenue Fund For the Year Ended December 31, 2015

		iginal idget	Final Budget		Actual	V I	al Budget ariance Positive (egative)
Revenues:							
Other income	\$	489,000	\$ 489,000	\$	472,242	\$	(16,758)
Investment income		_	 _		425		425
Total Revenues		489,000	 489,000		472,667		(16,333)
Expenditures:							
Facilities	(	687,251	537,251		478,769		58,482
Capital outlay		-	17,364		29,822		(12,458)
Total Expenditures		687,251	 554,615		508,591		46,024
Excess of Revenues							
Over Expenditures	(	198,251)	 (65,615)		(35,924)		29,691
Other Financing Sources / (Uses)							
Transfers from Other Funds		198,251	48,251		35,924		(12,327)
<b>Total Other Financing Sources / (Uses)</b>		198,251	48,251		35,924		(12,327)
Change in Fund Balance	\$		\$ (17,364)		-	\$	17,364
Fund Balance:					220.040		
Beginning of Year				•	239,840		
End of Year				\$	239,840		

# Roaring Fork Transportation Authority Audited Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual Mid Valley Trails Fund Special Revenue Fund For the Year Ended December 31, 2015

	Original and Final Budget			Actual	P	ariance Positive egative)
Revenues:						
Sales and use tax revenue	\$	33,000	\$	45,183	\$	12,183
Investment income		100		258		158
Total Revenues		33,100		45,441		12,341
<b>Expenditures:</b>						
Administration		23,250		18,990		4,260
Trails & corridor management		31,500		-		31,500
Total Expenditures		54,750		18,990		35,760
Change in Fund Balance Fund Balance:	\$	(21,650)		26,451	\$	48,101
Beginning of Year				137,609		
End of Year			\$	164,060		



NOTES TO THE FINANCIAL STATEMENTS

# I. Summary of Significant Accounting Policies

The Roaring Fork Transit Agency was formed by an intergovernmental agreement between the City of Aspen and Pitkin County in 1983. In November of 2000, the electorate of the Roaring Fork Valley, subject to an intergovernmental agreement authorized by participating entities, approved the establishment of the Roaring Fork Transportation Authority (the "Authority"). The function of the Authority is to create, operate, and maintain a public transportation system and a multi-purpose non-motorized trail network that serves the residents and visitors of the Roaring Fork and Colorado River Valley with environmentally friendly, convenient, safe, efficient and economical transportation. The Authority's service area encompasses six towns and two counties that include the City of Aspen, Town of Basalt, Town of Carbondale, Eagle County, City of Glenwood Springs, Town of New Castle, Pitkin County and Town of Snowmass Village. The Authority's regional transit services are supported by dedicated sales tax collections by governments within the service area, contributions, and fares.

The Authority's financial statements are prepared in accordance with U.S. Generally Accepted Accounting Principles ("GAAP"), as applied to government units. The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established by GAAP used by the Authority are discussed below.

# A. Reporting Entity

The Authority is governed by a Board of Directors which is comprised of eight members and eight alternates who consist of two elected officials from each participating governmental entity. The Board is responsible for setting policy, appointing administrative personnel, and adopting an annual budget in accordance with state statutes. As required by GAAP, the financial statements of the reporting entity include those of the Authority. Additionally, a second Authority Board, the Mid Valley Trails Board administers 20% (0.10%) of the Eagle County sales tax dedicated to the Authority. No additional separate governmental units, agencies, or non-profit corporations are included in the financial statements of the Authority since none were discovered to fall within the oversight responsibility based on the application of the following criteria: financial accountability, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

# B. Government-wide and Fund Financial Statements

The Authority's basic financial statements include both government-wide (reporting the Authority as a whole) and fund financial statements (reporting the Authority's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental (i.e., normally supported by taxes and intergovernmental revenues) or business (i.e., relying to a significant extent on fees and charges for support) type activities. Currently, the Authority performs only governmental activities. Neither fiduciary nor component units that are fiduciary in nature are included.

# I. Summary of Significant Accounting Policies (continued)

# B. Government-wide and Fund Financial Statements (continued)

#### 1. Government-wide Financial Statements

In the government-wide Statement of Net Position, the governmental activities columns are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Authority's net position is reported as unrestricted net position. The government-wide focus is on the sustainability of the Authority as an entity and the change in the Authority's net position resulting from the current year's activities.

#### 2. Fund Financial Statements

The financial transactions of the Authority are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures. The fund focus is on current available resources and budget compliance.

The Authority reports six funds:

- **General Fund** accounts for all activities of the general government except those accounted for in the special revenue, capital projects, debt service, and reserve funds.
- **Service Contract Special Revenue Fund** reports revenue and operating activity for additional services based on contractual agreement.
- Bus Shelter and Park and Ride Special Revenue Fund reports vehicle fee revenue and bus shelter and park and ride expenditure activity as required by State rural transit authority enabling legislation.
- Mid Valley Trails Special Revenue Fund reports transactions restricted to trail activities in accordance with the June 2002 resolution where the Authority adopted the Eagle County Mid Valley Trails Committee which administers all aspects of appropriating the funds and the Authority provides accounting of the funds and other services as requested by the Committee.
- Capital Projects Fund reports all expenditures related to the BRT Project for assets and infrastructure using proceeds from Series 2012A bonds and grants from the Federal Transit Administration's Very Small Starts Program. Also reports all expenditures related to the Compressed Natural Gas project using proceeds from the 2012A bonds; the Aspen Maintenance Facility Recommissioning Project for assets and infrastructure using proceeds from Series 2010A bonds and 2013B loan; and 2013A loan to acquire, construct and equip facilities, to acquire buses and vehicles, and providing road improvements related to the regional transportation system.

# I. Summary of Significant Accounting Policies (continued)

# B. Government-wide and Fund Financial Statements (continued)

# 2. Fund Financial Statements (continued)

• **Debt Service Fund** – reports all principal and interest expenditures for the Series 2009A \$6.5 million bond issuance, Series 2009B \$21 million Build America Bonds issuance, 2012A \$6.65 million Qualified Energy Conservation Bond issuance, Series 2013A sales tax revenue loan, Series 2013B taxable sales tax revenue loan, interest earned, and the required reserves for these bonds

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures, or expenses are recognized in the accounts and reported in the financial statements.

#### 1. Long-term Economic Focus and Accrual Basis

Governmental activities in the government-wide financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

#### 2. Current Financial Focus and Modified Accrual Basis

The governmental fund financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt is recognized when due.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities to the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

# I. Summary of Significant Accounting Policies (continued)

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

# 2. Current Financial Focus and Modified Accrual Basis (continued)

Sales tax, fees, and licenses associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### **D.** Financial Statement Accounts

# 1. Deposits and Investments

Cash and cash equivalents – unrestricted are defined as deposits that can be withdrawn at any time without notice or penalty, and investments with original maturities of three months or less.

Cash and cash equivalents –restricted are defined as certain proceeds from debt issuance with limited use by applicable debt covenants.

The Authority has adopted a formal investment policy to manage its safety of principal, liquidity to meet all operating requirements, and yield. The following is a summary of relevant guidelines from the policy:

- Investment Types All investments will be made in accordance with the Colorado Revised Statutes as follows: C.R.S. 11-10.5-101, et seq. Public Deposit Protection Act; C.R.S. 24-75-601, et. seq. Funds Legal Investments; C.R.S. 24-75-603, Depositories; and C.R.S. 24-75-702, Local governments authority to pool surplus funds.
- **Diversification** The investments shall be diversified by limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities), limiting investment in securities that have higher credit risks, investing in securities with varying maturities, and continuously investing a portion of the portfolio in readily available funds such as local government surplus funds trust funds, money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.
- Maturity Investment maturities shall be based on the anticipated cash flow requirements of the Authority. Unless matched to a specific cash flow, the Authority will not directly invest in securities maturing more than five (5) years. The Authority adopts weighted average maturity limitations (which often range from 90 days to 3 years). Reserve funds and other funds with longer-term investment horizons may be invested in securities exceeding five (5) years if the maturities of such investments are made to coincide with the expected use of funds.

# I. Summary of Significant Accounting Policies (continued)

# D. Financial Statement Accounts (continued)

#### 2. Receivables

Receivables are reported net of an allowance for uncollectible accounts. However, no allowance for uncollectible accounts has been established, as the Authority considers all accounts to be collectible.

# 3. Inventory

Inventory consists of fuel and bus equipment parts and is recorded at the lower of cost or market.

# 4. Prepaid Items

Payments to vendors that reflect costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements.

# 5. Compensated Absences

The Authority allows its employees to accumulate sick and vacation leave, based on the employee's length and hours of service, and compensates overtime in the form of overtime pay or compensatory time off.

Accrued compensated absences may be carried over to the following year, with a maximum accrual of 300 hours for vacation time, 160 hours for compensatory time, and no maximum accrual for sick time. Upon an employee's separation from service from the Authority, the Authority pays the full amount of accrued vacation time and accrued compensatory time. Accrued sick time is also paid out, up to a maximum of 480 accrued hours, of 33% of sick leave balance, less 80 hours.

At year end, the estimated value of accumulated compensated absence leave, including the Authority's portion of employment costs, is \$1,606,117.

# 6. Capital Assets

Capital assets, which include land, buildings, building improvements, equipment, and vehicles, are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the Authority as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of three years for all assets other than equipment. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

# I. Summary of Significant Accounting Policies (continued)

# D. Financial Statement Accounts (continued)

# 6. Capital Assets (continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Capital outlay for projects is capitalized as projects are constructed. Interest, if any, incurred during the construction phase is capitalized as part of the value of the assets constructed in the business-type activities.

Buildings and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvments	20 - 40
Machinery and equipment	3 - 10
Vehicles	7 - 12

Depreciation is not taken on assets in the first year of service.

#### 7. Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The Authority has one item which qualifies for reporting in this category: deferred charges on refunding. A deferred charge on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the refunded or refunding debt.

#### 8. Categories and Classification of Fund Balance

Governmental accounting standards establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, include Non-spendable, Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the general fund. The general fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

# I. Summary of Significant Accounting Policies (continued)

- D. Financial Statement Accounts (continued)
  - 8. Categories and Classification of Fund Balance (continued)

The Authority classifies governmental fund balances as follows:

- 1. Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.
  - **Restricted** includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

# 2. Spendable Fund Balance:

- Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority which is the Authority's Board of Directors. For details on the Authority's budget process, refer to Note III.A.
- Assigned includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board or its management designee.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The Authority uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Authority would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The Authority does not have a formal minimum fund balance policy. However, the Authority's budget includes a calculation of a targeted reserve positions and the Administration calculates targets and report them annually to the Board.

# I. Summary of Significant Accounting Policies (continued)

- D. Financial Statement Accounts (continued)
  - 8. Categories and Classification of Fund Balance (continued)

The following are fund definitions:

- **General Fund** The general fund is used to account for and report all financial resources not accounted for and reported in another fund.
- Special Revenue Funds Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenue sources" establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.
- Capital Projects Funds Capital projects funds are used to account for and
  report financial resources that are restricted, committed, or assigned to
  expenditure for capital outlays, including the acquisition or construction of
  capital facilities and other capital assets. Capital projects funds exclude
  those types of capital-related outflows financed by proprietary funds or for
  assets that will be held in trust for individuals, private organizations, or other
  governments.
- Debt Service Funds Debt service funds are used to account for and report
  financial resources that are restricted, committed, or assigned to expenditure
  for principal and interest. Debt service funds should be used to report
  resources if legally mandated. Financial resources that are being
  accumulated for principal and interest maturing in future years also should be
  reported in debt service funds.

# **E.** Significant Accounting Policies

# 1. Use of Estimates

The preparation of financial statements is in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. Restricted and Unrestricted Resources

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as needed.

#### II. Reconciliation of Government-wide and Fund Financial Statements

# A. Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position

The governmental fund Balance Sheet includes reconciliation between Fund balance – Governmental funds and Net Position – Governmental activities as reported in the government-wide Statement of Net Position. The Authority adds capital assets net of depreciation of \$93,287,519. Another element of this reconciliation adds long-term debt relating to Pitkin County, Colorado's Series 2010A & B sales tax revenue bonds. The Authority has agreed to the repayment of this debt through its Pitkin County dedicated sales tax. Additional long-term debt includes 2005 Certificates of Participation, Series 2009A & B bonds, Series 2012A bonds, Series 2013A & B loans and various capital leases. The Authority also has deferred refunding costs of \$104,645 relating to all the aforementioned debt.

# B. Explanation of certain differences between the governmental fund Statement of Revenues, Expenditures and changes in Fund Balance and the government-wide Statement of Activities

The governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance includes reconciliation between Net change in fund balance – Governmental funds and Changes in net position – Governmental activities as reported in the government-wide Statement of Activities. The Authority reduces capital outlay in the amount of \$6,656,206 for assets which have been capitalized, and debt principal payments of \$2,774,475 applied to long-term debt liabilities. The Authority also adds depreciation and amortization expense of \$7,156,795.

#### III. Stewardship, Compliance, and Accountability

#### A. Budgets and Budgetary Accounting

In the fall of each year, the Authority's Board of Directors formally adopts a budget with appropriations by fund for the ensuing year pursuant to the Colorado Local Budget Law. The budget for the governmental funds is adopted on a basis consistent with U.S. GAAP. The Authority followed the required timetable noted below in preparing, approving, and enacting its budget for 2015.

- (1) On or before October 15, the Authority submitted to the Board a recommended budget that details the revenues necessary to meet the Authority's operating requirements.
- (2) After appropriate public notice and a required public hearing, the Board adopted the proposed budget and an appropriating resolution that legally appropriated expenditures for the upcoming year on or before December 15.

# III. Stewardship, Compliance, and Accountability (continued)

# A. Budgets and Budgetary Accounting (continued)

(3) After adoption of the initial budget resolution, the Authority may make the following changes: (a) supplemental appropriations to the extent of revenues in excess of the estimated in the budget; (b) emergency appropriations; and (c) reduction of appropriations for which originally estimated revenues are insufficient.

All appropriations lapse at year end. During the year, six supplemental appropriation resolutions were adopted by the Authority. The budgetary comparison statements reflect the original budget and the final budget after legally authorized revisions were made. As a result of the supplementary budget appropriations, the 2015 appropriations were increased as follows:

		General	SR	RF Shelter/		Capital	
Resolution		Fund		PNR	Pr	ojects Fund	Total
Original Appropriation							\$ 41,814,040
Changes to annual appropriations:							
Resolution No. 2015-03	\$	821,000	\$	-	\$	-	821,000
Resolution No. 2015-08		9,271,481		-		3,287,000	12,558,481
Resolution No. 2015-09		195,713		-		-	195,713
Resolution No. 2015-15		2,368,526		160,000		4,991,738	7,520,264
Resolution No. 2015-19		136,000		-		-	136,000
Resolution No. 2016-03		(2,749,039)		(292,636)		(7,080,000)	 (10,121,675)
Total changes to annual appropriations	\$	10,043,681	\$	(132,636)	\$	1,198,738	11,109,783
Final Appropriation							\$ 52,923,823

#### B. TABOR Amendment

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights ("TABOR"). TABOR contains revenue, spending, tax and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increases, a mill levy above that for the prior year, extension of any expiring tax, or tax policy change directly causing a net tax revenue gain to any local government

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

# III. Stewardship, Compliance, and Accountability (continued)

# B. TABOR Amendment (continued)

TABOR also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of fiscal year revenue. As required by TABOR, the Authority has restricted \$1,103,528 of its fund balance in the General Fund for emergencies, which is the approximate required reserve at December 31, 2015.

The ballot question authorizing the creation of the Authority in 2000 allows the Authority to treat all amounts received from taxes, contributions and otherwise and earnings thereon as a voter approved revenue change.

The Authority's management believes it is in compliance with the financial provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions will require judicial interpretation.

#### IV. Detailed Notes on All Funds

#### A. Deposits and Investments

The Colorado Public Deposit Protection Act ("PDPA") requires that all units of local government deposit cash in eligible public depositories; eligibility is determined by State regulators. Amounts in deposit in excess of Federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of collateral must be at least equal to the aggregate uninsured deposits.

At year end, the Authority had the following investments and maturities:

	Standard			
	& Poors	Carrying	Less than	Less than
	Rating	 Amounts	one year	five years
Deposits:				
Cash on Hand	Not Rated	\$ 48,278	48,278	-
Checking	Not Rated	3,321,528	3,321,528	-
Short Term Investment Accounts	Not Rated	1,150,875	1,150,875	-
Deposits held by Trustee	AAAm	538,711	538,711	-
Deposits held by Pitkin County Treasurer	Not Rated	54,497	54,497	-
Investments:				
Pools	AAAm	 10,850,314	10,850,314	
Total		\$ 15,964,203	15,964,203	

# IV. Detailed Notes on All Funds (continued)

# A. Deposits and Investments (continued)

Interest Rate Risk: As a means of limiting its exposure to interest rate risk, the Authority diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer. The Authority coordinates its investment maturities to closely match cash flow needs and restricts the maximum investment term to less than five years from the purchase date. As a result of the limited length of maturities the Authority has limited its interest rate risk.

Credit Risk: State law and Authority policy limit investments to those authorized by State statutes including U.S. Agencies and 2a7-like pools. The Authority's general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments. As of December 31, 2015, the government's Deposits held by Trustee was invested in The First American Treasury Obligations Fund and was rated Aaa-mf by Moody's Investor Service, AAAm by Standard and Poor's and AAAmmf by Fitch Ratings. As of December 31, 2015, a significant portion of the government's short-term investments were held by ColoTrust and was rated AAAm by Standard and Poor's.

Concentration of Credit Risk: The Authority diversifies its investments by security type and institution. Investments may only be made in those financial institutions which are insured or issued by the Federal Deposit Insurance Corporation, the Federal Home Mortgage Association, the Federal Savings and Loan Insurance Corporation, Congressionally authorized mortgage lenders and investments that are federally guaranteed. Financial institutions holding Authority funds must provide the Authority a copy of the certificate from the Banking Authority that states that the institution is an eligible public depository.

Custodial Credit Risk - Deposits: In the case of deposits, this is the risk that in the event of bank failure, the Authority's deposits may be returned to it. The Authority's deposits are entirely covered by federal depository insurance ("FDIC") or by collateral held under Colorado's Public Deposit Protection Act ("PDPA"). The FDIC insures the first \$250,000 of the Authority's interest-bearing deposits at each financial institution. Non-interest bearing deposits are fully insured by the FDIC. Interest-bearing deposit balances over \$250,000 are collateralized as required by PDPA.

Custodial Credit Risk – Investments: For an investment, this is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All investments are made in the name of the Authority. Marketable securities are held by either (1) a third-party custodian as evidenced by safekeeping receipts or (2) a broker-dealer in a customer account that is insured by the Securities Investor Protection Corporation and supplemental insurance for the maximum held in such account.

# IV. Detailed Notes on All Funds (continued)

# B. Receivables

Accounts receivable is due primarily from pass sales and other governmental contributions in 2015. Due from other Governments consists of amounts due from the Federal and State Government and other local entities, including sales and use tax. The Authority has recorded no allowance for doubtful accounts at December 31, 2015 and anticipates the collection of all receivables.

# IV. Detailed Notes on All Funds (continued)

# C. Capital Assets

Capital asset activity for the year ended December 31, 2015 was as follows:

	12/31/14	Increases	D	ecreases	12/31/15
Governmental Activities:					·
Capital assets, not being depreciated:					
Construction in progress	\$ 627,146	\$ 2,119,629	\$	(77,092)	\$ 2,669,683
Land and improvements	19,958,190	-		-	19,958,190
<b>Total Capital Assets, Not Being Depreciated</b>	20,585,336	2,119,629		(77,092)	22,627,873
Capital assets, being depreciated:					
Buildings	5,916,422	-		-	5,916,422
Improvements other than buildings	46,038,048	2,888,227		-	48,926,275
Equipment	64,319,393	1,725,443		-	66,044,836
<b>Total Capital Assets Being Depreciated</b>	116,273,863	4,613,670	•	-	120,887,533
Less accumulated depreciation for:					
Buildings	(4,362,495)	(109,568)		-	(4,472,063)
Improvements other than buildings	(5,601,506)	(2,061,702)		-	(7,663,208)
Equipment	(33,107,538)	(4,985,078)		-	(38,092,616)
<b>Total Accumulated Depreciation</b>	(43,071,539)	(7,156,348)		-	(50,227,887)
Total Capital Assets, Being Depreciated, Net	 73,202,324	(2,542,678)		-	 70,659,646
Governmental Activities Capital Assets, Net	\$ 93,787,660	\$ (423,049)	\$	(77,092)	\$ 93,287,519

# IV. Detailed Notes on All Funds (continued)

#### **D.** Interfund Transfers

Interfund balances as of December 31, 2015 are comprised of the following interfund transfers:

		SRF		SRF	(	Capital	Debt			
	9	Service	Bus	Shelter/	P	rojects	Service			
Transfer Out:	C	ontracts		PNR		Fund	Fund	Total		
General Fund	\$	161,800	\$ 35,924		\$	73,000	\$ 2,272,769	\$	2,543,493	
Total	\$	161,800	\$	35,924	\$	73,000	\$ 2,272,769	\$	2,543,493	

The General Fund transfers to the Service Contract Special Revenue Fund represent its contribution on behalf of its members participating in the Traveler program. The General Fund transfer to the Bus Shelter/PNR Special Revenue Fund was to cover a shortfall. The General Fund transfers to the Debt Service Fund were to cover debt service requirements.

# E. Non-spendable, Restriction and Commitment of Fund Balances

At December 31, 2015, the fund balance of the Authority's General Fund was restricted and committed for the following:

Non-spendable for inventory & prepaids	\$ 882,550
Restricted	1,103,528
Committed for Transit	4,642,588
Committed for Trails	812,173
Committed for Facilities	1,723,690
Committed for Operating Reserves	 6,040,997
Total	\$ 15,205,526

Funds restricted for emergencies are required by Colorado's TABOR amendment. Funds are non-spendable for inventories and prepaid expenses as they are not readily spendable and, therefore, are not included in unassigned fund balance. Additional amounts have been committed for specific purposes by the Authority as indicated.

# IV. Detailed Notes on All Funds (continued)

#### E. Non-spendable, Restriction and Commitment of Fund Balances (continued)

At December 31, 2015, the fund balance of the Capital Projects Fund was committed for the following:

Committed for the BRT Project	\$ 258,678
Committed for AMF recommissioning project	1,119,524
Committed for capital related to 2013A loan	1,131,548
Total	\$ 2,509,750

Funds committed by the Authority are for the BRT Project, AMF recommissioning project, and capital purchases and projects from Loan 2013A loan proceeds.

At December 31, 2015, the fund balance of the Debt Service Fund was restricted for the following:

Restricted for debt	\$ 2,499,347
Total	\$ 2,499,347

Funds restricted for debt are reserve requirements by the Series 2009A&B, 2012A bonds, and 2013A&B loans.

#### F. Other Liabilities

#### 1. Sales Tax Revenue Bonds

The original intergovernmental agreement forming the Authority allows Pitkin County, Colorado (the "County") to reduce the sales tax paid to the Authority by the principal and interest payments on the County's outstanding transit debt, the Series 1998 and 2001 Sales Tax Revenue Bonds. The transit debt was originally issued in order to provide capital for the Roaring Fork Transit Agency. Upon formation of the Authority, the obligation for payment of transit debt, along with specific Agency assets were transferred to the Authority. On December 22, 2010, the County issued additional transit debt on behalf of the Authority: \$2,530,000 of Taxable Sales Tax Revenue Build America Bonds, Series 2010A and \$5,830,000 of Tax-Exempt Sales Tax Revenue Refunding Bonds, Series 2010B.

Series 2010A bonds carry an interest rate of 6.689% to 6.939% with final maturity date of 2040. Series 2010B tax-exempt bonds carry an interest rate of 2.0% to 4.25% with final maturity date of 2026. These bonds are currently the two Sales Tax Revenue Bonds outstanding and held by Pitkin County.

#### F. Other Liabilities

#### 1. Sales Tax Revenue Bonds

In July 2009, the Authority issued Tax-Exempt Sales and Use Tax Revenue Bonds, Series 2009A to finance asset and infrastructure expenditures for the BRT Project. The Series 2009A bonds carry an interest rate of 2.0% to 4.0% with final maturity date of 2020.

In July 2009, the Authority issued Taxable Sales and Use Tax Revenue Bonds (Build America Bonds – Direct Payment to Issuer), Series 2009B to finance the asset and infrastructure expenditures for the BRT Project. The Series 2009B bonds carry an interest rate of 6.6% to 6.8% with final maturity date of 2039.

In August 2012, the Authority issued Taxable Sales and Use Tax Revenue Bonds (Qualified Energy Conservation Bonds – Direct Payment to Issuer), Series 2012A to finance the Roaring Fork Transportation Authority Green Community Program, including the Compressed Natural Gas infrastructure and safety modifications. The Series 2012A bonds carry an interest rate of 0.79% to 4.50% with final maturity date of 2032.

#### 2. Sales Tax Revenue Loans

In November 2013, the Authority entered into a \$2,000,000 sales tax revenue loan agreement and promissory note with Banc of America Public Capital Corp, Series 2013A loan, to finance the acquisition, construction, and equipping vehicle maintenance and other facilities; the acquisition of buses and transit vehicles; and providing road improvements related to the regional transportation system and intelligent transportation system and intelligent transportation system components for the BRT system. The loan carries a fixed interest rate of 3.48% with a final maturity date of 2028.

In November 2013, the Authority entered into a \$1,300,000 taxable sales tax revenue (Qualified Energy Conservation Bonds – Direct Payment to Issuer) loan agreement and promissory note with Banc of America Leasing & Capital, LLC, Series 2013B loan, to finance the Roaring Fork Transportation Green Community Program including energy efficient upgrades, improvements and renovations at the Aspen Maintenance Facility. The loan carries a fixed interest rate of 4.96% with a final maturity date of 2030.

#### 3. Certificates of Participation

On April 6, 2005 the Authority issued Certificates of Participation totaling \$3,910,000. The Certificates carry an interest rate of 3% to 4.25% with a final maturity of 2016. The proceeds from the Certificates were used for acquisition of additional buses.

# IV. Detailed Notes on All Funds (continued)

#### F. Other Liabilities (continued)

# 4. Capital Leases

In 2007 the Authority signed a lease for buses totaling \$5,418,092. The lease carries an interest rate of 4.28% with a final maturity of 2017.

In 2008, the Authority signed leases for buses totaling \$1,122,000. The lease carries an interest rate of 3.18% with a final maturity of 2016.

In 2008, the Authority signed a lease for an employee housing complex totaling \$2,300,000. The lease carries an interest rate of 4.39% with final maturity of 2028. The employee housing financing was a private placement and subject to the following covenants. The Authority is required each year to have revenues not less than 110% of the amount required to pay all annual payments in the year; additionally, revenues for the immediately preceding year are equal to at least 125% of the maximum annual payments required to be paid in any succeeding year.

In 2011, the Authority signed a lease with Alpine Bank for the acquisition of commercial real estate, located at 1340 Main Street in Carbondale, CO. The lease carries an interest rate of 4.5% and has an original principal amount, at inception of the lease, of \$1,000,000 with a final maturity of 2031.

In 2012, the Authority signed a lease for a Manlift totaling \$47,690. The lease carries an interest rate of 4.57% with a final maturity of 2016.

In 2013, the Authority signed a lease for five administrative vehicles totaling \$151,451. The lease carries an interest rate of 5.7% with a final maturity of 2016.

In 2013, the Authority signed a lease for equipment totaling \$61,938. The lease carries an interest rate of 7.58% with a final maturity of 2016.

In 2014, the Authority signed a lease for four administrative vehicles totaling \$137,201. The lease carries an interest rate of 5.95% with a final maturity of 2017.

In 2015, the Authority signed a lease for a solar panel array totaling \$1,453,285. The lease carries an initial interest rate of 5.5% with final maturity of 2035. In 2020, the interest rate is subject to change if the interest rate is determined to be excluded from gross income for federal income tax purposes to the lender, then the interest rate shall be reduced 4.25%, if not then the interest rate will increase to 6.75%. The Authority has the option to purchase the leased solar panel array on or after 5 years of service at a price as outlined in the agreement.

# IV. Detailed Notes on All Funds (continued)

# F. Other Liabilities (continued)

# 5. Authorized Unissued Debt

The Authority had \$7,105,000 of authorized unissued debt as of December 31, 2015.

# 6. Changes in Debt

The Authority had the following changes in its outstanding debt:

	12/31/14		 ncreases	 Decreases	12/31/15	ue within one year
Bonds payable:						
Sales tax revenue bonds:						
Series 2009A	\$	3,635,000	\$ -	\$ (555,000)	\$ 3,080,000	\$ 570,000
Series 2009B		21,310,000	-	-	21,310,000	-
Series 2010A		2,530,000	-	-	2,530,000	-
Series 2010B		4,605,000	-	(325,000)	4,280,000	330,000
Series 2012A		6,310,000	-	(340,000)	5,970,000	340,000
Certificates of participation:						
Series 2005		775,000	-	(380,000)	395,000	395,000
Less deferred amounts:						
On refunding		(124,238)	-	19,593	(104,645)	-
Loans payable:						
Sales tax revenue loans, series 2013A		1,965,000	-	(90,000)	1,875,000	100,000
Taxable sales tax revenue loans, Series 2013B		1,275,000	-	(50,000)	1,225,000	50,000
Capital leases:						
2007		1,585,722	-	(593,158)	992,564	619,049
2008 Parker House		1,751,500	-	(98,042)	1,653,458	102,435
2008 Buses		232,495	-	(153,771)	78,724	78,724
1340 Main Street, Carbondale		893,452	-	(36,373)	857,079	38,070
2012 Ford F250s (2)		18,481	-	(18,481)	-	-
2012 Bobcat		9,624	-	(9,624)	-	-
2012 Manlift		19,473	-	(9,519)	9,954	9,954
2012 Ford Explorer		7,777	-	(7,777)	-	-
2013 Admin Vehicles		75,821	-	(36,860)	38,961	38,961
2013 Equipment		37,805	-	(20,993)	16,812	16,812
2014 Admin Vehicles		99,872	-	(31,386)	68,486	33,254
2015 Solar Array			 1,453,285	(18,487)	1,434,798	41,093
Total bonds payable		47,012,784	1,453,285	(2,754,878)	45,711,191	 2,763,352
Compensated absences		1,524,810	81,307	-	1,606,117	 
Long-term liabilities	\$	48,537,594	\$ 1,534,592	\$ (2,754,878)	\$ 47,317,308	\$ 2,763,352

# IV. Detailed Notes on All Funds (continued)

# F. Other Liabilities (continued)

# 7. Future Debt Payments

The following schedule shows the future debt payments of the Authority for all outstanding debt at year end:

	20		2007 Capita	al Lease-	Bus	2008 Capital Lease-Bus						
Year	P	rincipal	I	nterest	P	Principal Interest Principal		Interest		rincipal	Interest	
2016	\$	395,000	\$	17,775	\$	619,049	\$	30,432	\$	78,724	\$	1,252
2017		-		-		373,515		5,348		-		-
Total	\$	395,000	\$	17,775	\$	992,564	\$	35,780	\$	78,724	\$	1,252

	2	2008 Capital Lea	se-Par	ker House	 2009A Sales/Use	ev. Bonds	2009B Sales/Use Tax Rev. Bonds					
Year		Principal		Interest	 Principal Interest				Principal	Interest		
2016	\$	102,435	\$	70,542	\$ 570,000	\$	118,875	\$	-	\$	1,429,186	
2017		107,023		65,954	590,000		98,925		-		1,429,186	
2018		111,817		61,160	615,000		76,800		-		1,429,186	
2019		116,826		56,151	640,000		52,200		-		1,429,186	
2020		122,059		50,918	665,000		26,600		-		1,429,186	
2021-2025		697,376		167,509	-		-		4,580,000		6,565,882	
2026-2030		395,922		22,096	-		-		5,445,000		4,916,020	
2031-2035		-		-	-		-		5,240,000		3,093,433	
2036-2040		-		-	-		-		6,045,000		1,225,800	
Total	\$	1,653,458	\$	494,329	\$ 3,080,000	\$	373,400	\$	21,310,000	\$	22,947,065	

		2010A Sales/Use	e Tax R	ax Rev. Bonds 2010B Sales/Use Tax Rev. Bonds						1340 Main Street, Carbondale				
Year	Year Principal		Interest			Principal		Interest		Principal		Interest		
2016	\$	-	\$	173,032	\$	330,000	\$	150,931	\$	38,070	\$	38,306		
2017		-		173,032		340,000		142,194		39,844		36,532		
2018		-		173,032		350,000		133,269		41,700		34,676		
2019		-		173,032		360,000		122,769		43,643		32,733		
2020		-		173,032		370,000		111,519		45,676		30,700		
2021-2025		-		865,160		2,065,000		350,157		262,356		119,524		
2026-2030		575,000		809,638		465,000		19,762		329,440		52,440		
2031-2035		870,000		559,395		-		-		56,350		1,072		
2036-2040		1,085,000		231,762		-		-		-		-		
Total	\$	2,530,000	\$	3,331,115	\$	4,280,000	\$	1,030,601	\$	857,079	\$	345,984		

 2012A Sales/Use	e Tax Re	v. Bonds	2012 Capital Lease - Manlift					2013A Sales/Use Tax Rev. Loan				
Principal	Interest		Principal		Interest		Principal		Interest			
\$ 340,000	\$	213,030	\$	9,954	\$	455	\$	100,000	\$	65,250		
340,000		207,046		-		-		110,000		61,770		
340,000		200,552		-		-		115,000		57,942		
340,000		192,664		-		-		110,000		53,940		
340,000		184,266		-		-		120,000		50,112		
1,715,000		755,686		-		=		750,000		180,960		
1,800,000		409,825		-		=		570,000		40,368		
 755,000		51,075		<u>-</u>				<u>-</u>				
\$ 5,970,000	\$	2,214,144	\$	9,954	\$	455	\$	1,875,000	\$	510,342		
•	Principal  \$ 340,000  340,000  340,000  340,000  340,000  1,715,000  1,800,000  755,000	Principal  \$ 340,000 \$ 340,000 340,000 340,000 340,000 1,715,000 1,800,000 755,000	\$ 340,000 \$ 213,030 340,000 207,046 340,000 200,552 340,000 192,664 340,000 184,266 1,715,000 755,686 1,800,000 409,825 755,000 51,075	Principal         Interest         Principal           \$ 340,000         \$ 213,030         \$           340,000         207,046         \$           340,000         200,552         \$           340,000         192,664         \$           340,000         184,266         \$           1,715,000         755,686         \$           1,800,000         409,825         \$           755,000         51,075	Principal         Interest         Principal           \$ 340,000         \$ 213,030         \$ 9,954           340,000         207,046         -           340,000         200,552         -           340,000         192,664         -           340,000         184,266         -           1,715,000         755,686         -           1,800,000         409,825         -           755,000         51,075         -	Principal         Interest         Principal         I           \$ 340,000         \$ 213,030         \$ 9,954         \$           \$ 340,000         \$ 207,046         -         -           \$ 340,000         \$ 200,552         -         -           \$ 340,000         \$ 192,664         -         -           \$ 1,715,000         \$ 755,686         -         -           \$ 1,800,000         \$ 409,825         -         -           \$ 755,000         \$ 51,075         -         -	Principal         Interest         Principal         Interest           \$ 340,000         \$ 213,030         \$ 9,954         \$ 455           340,000         207,046         -         -           340,000         200,552         -         -           340,000         192,664         -         -           340,000         184,266         -         -           1,715,000         755,686         -         -           1,800,000         409,825         -         -           755,000         51,075         -         -	Principal         Interest         Principal         Interest         Interest           \$ 340,000         \$ 213,030         \$ 9,954         \$ 455         \$           \$ 340,000         \$ 207,046         -         -         -           \$ 340,000         \$ 200,552         -         -         -           \$ 340,000         \$ 192,664         -         -         -           \$ 1,715,000         \$ 755,686         -         -         -           \$ 1,800,000         \$ 409,825         -         -         -           \$ 755,000         \$ 51,075         -         -         -	Principal         Interest         Principal         Interest         Principal           \$ 340,000         \$ 213,030         \$ 9,954         \$ 455         \$ 100,000           340,000         207,046         -         -         110,000           340,000         200,552         -         -         115,000           340,000         192,664         -         -         120,000           340,000         184,266         -         -         750,000           1,715,000         755,686         -         -         570,000           1,800,000         409,825         -         -         570,000           755,000         51,075         -         -         -         -	Principal         Interest         Principal         Interest         Principal         Interest         Principal         I           \$ 340,000         \$ 213,030         \$ 9,954         \$ 455         \$ 100,000         \$           \$ 340,000         \$ 207,046         -         -         \$ 110,000         \$           \$ 340,000         \$ 200,552         -         -         \$ 110,000         \$           \$ 340,000         \$ 192,664         -         -         \$ 120,000         \$           \$ 1,715,000         \$ 755,686         -         -         \$ 750,000         \$           \$ 1,800,000         \$ 409,825         -         -         \$ 570,000         \$           \$ 755,000         \$ 51,075         -         -         -         -         -		

	2013B Taxable Sales/Use Tax Rev. Loan					2013 Capital Lease - Vehicles				2013 Capital Lease - Vehicles			
Year	Principal		Interest		Principal		Interest		Principal		Interest		
2016	\$	50,000	\$	60,760	\$	38,961	\$	2,221	\$	16,812	\$	641	
2017		60,000		58,280		-		-		-		-	
2018		60,000		55,304		-		-		-		-	
2019		60,000		52,328		-		-		-		-	
2020		70,000		49,352		-		-		-		-	
2021-2025		385,000		192,944		-		-		-		-	
2026-2030		540,000		83,824		-		-		-		-	
Total	\$	1,225,000	\$	552,792	\$	38,961	\$	2,221	\$	16,812	\$	641	

	2014 Capital Lease - Vehicles			2015 Capital Lease - Solar Array				Totals				
Year	P	rincipal		Interest		Principal		Interest		Principal		Interest
2016	\$	33,254	\$	4,075	\$	41,093	\$	78,966	\$	2,763,352	\$	2,455,729
2017		35,232		2,096		43,444		76,615		2,039,058		2,356,979
2018						45,929		74,130		1,679,446		2,296,051
2019		-		-		48,557		71,502		1,719,026		2,236,505
2020		-		-		51,007		69,983		1,783,742		2,175,668
2021-2025		-		-		289,905		366,272		10,744,637		9,564,094
2026-2030		-		-		407,796		248,379		10,528,158		6,602,352
2031-2035		-		-		507,067		83,491		7,428,417		3,788,466
2036-2040		-		-		-		-		7,130,000		1,457,562
Total	\$	68,486	\$	6,171	\$	1,434,798	\$	1,069,338	\$	45,815,836	\$	32,933,405

# V. Other Information

#### A. Legal Claims

During the normal course of business, the Authority incurs claims and other assertions against it from various agencies and individuals. Management of the Authority and their legal counsel feel none of these claims or assertions, after coverage applying appropriate insurance coverage are significant enough that they would materially affect the fairness of the presentation of the financial statements at December 31, 2015.

# B. Intergovernmental Agreement

The creation of the Authority was formed by an intergovernmental agreement, dated September 12, 2000 which authorized ballot questions which were ultimately approved by the appropriate electorate of the City of Aspen, Town of Basalt, Town of Carbondale, Eagle County, the City of Glenwood Springs, Pitkin County, and the Town of Snowmass Village (the "participating entities"). The Authority was created pursuant to Colorado Revised Statutes [Title 43, Article 4, Part 6] known as the Colorado Rural Transportation Authority Law. The Town of New Castle became a member pursuant to an intergovernmental agreement and election held on November 2, 2004 approved by the electorate.

Included in the intergovernmental agreement is a requirement to provide funding through an allocation of sales tax received in the participating entities. Effective January 1, 2009 the sales tax sharing agreements have been amended and approved by the Authority's electorate to the following:

- New Castle 0.8% sales and use tax.
- **City of Glenwood Springs** 1.0% sales and use tax.
- **Town of Carbondale** 1.0% sales and use tax.
- Town of Basalt 0.8% sales and use tax.
- Eagle County 0.5% sales and use tax on the portion of sales and use tax collected within the Town of Basalt and 0.6% within the Unincorporated Eagle County within precincts 7,8,24 and 25. A minimum of 20% (0.1%) of the first 0.5% sales and use tax proceeds of this tax shall be used for trails construction and maintenance within the aforementioned precincts. The 0.1% sales tax dedicated to trails construction and maintenance is recorded in the Mid Valley Trails special revenue fund.
- Pitkin County (including the City of Aspen and the Town of Snowmass Village) 0.8104% of a 0.5% sales tax and 0.4813% of a 1% sales tax for an equivalent total of a 0.8865% sales tax and 0.4% sales and use tax within Unincorporated Pitkin County.
- City of Aspen 0.4% sales and use tax.
- Town of Snowmass Village 0.4% sales and use tax.

# V. Other Information (continued)

# C. Intergovernmental Agreement - Town of Basalt

In April 2012, the Authority entered into an agreement with the Town of Basalt ("Town"), and subsequently entered into a memorandum of understanding (the "MOU") with the Town and Willits Town Center, LLC ("WTC") to construct Willits Highway 82 Crossing (the "Project").

Subject to the agreement, the Authority agreed to loan the Town up to, but not to exceed, \$1,200,000, at no interest, for the construction and completion of the project. The Town will reimburse the Authority based on the terms of the MOU.

In October 2013, the IGA and MOU were amended to reduce the loan amount to \$405,500 with an anticipated repayment period of within 6 years. There was also a cash contribution by the Authority of \$59,500. The actual loan amount to the Town was \$275,196 and was anticipated to be paid back within four years.

In 2015, the remaining loan balance of \$219,700 was relieved in full as the Town and the Authority agreed that the debt relief was used to offset the Authority's contribution to the Town for its Basalt Avenue Underpass project.

#### **D.** Service Agreements

The Authority has the following extended local service contracts reported in a separate special revenue fund:

- **Aspen Skiing Company Skier Shuttles** The Authority operates skier shuttles on behalf of Aspen Skiing Company. Shuttles are free and open to the public. The agreement provides for reimbursement of operational expenses and a capital cost recovery component.
- Ride Glenwood Springs The Authority operates local service on behalf of the City of Glenwood Springs, Colorado. The agreement provides for reimbursement of operational expenses and a capital cost recovery component. Reimbursement is accounted for as municipal service revenue on the Authority's financial statements.
- City of Aspen –The Authority operates local service for the City of Aspen shuttles. The agreement provides for reimbursement of operational expenses and a capital cost recovery component. Reimbursement is accounted for as municipal service revenue on the Authority's financial statements. A portion of the proceeds of the Pitkin County mass transit sales tax, parking revenues and the 0.5% City of Aspen Visitor Benefit tax indicated above are applied towards the cost of this service contract.
- The Travelers The Authority operates Senior Services in Garfield County and Americans with Disabilities Act services in Glenwood Springs and Carbondale. The agreement provides for reimbursement of operational expenses and a capital cost recovery component. Reimbursement is accounted for as municipal service contract revenue on the Authority's financial statements.

# V. Other Information (continued)

# E. Contingent Liabilities

In November 2015, the Authority renewed an unused line of credit of \$1 million from Alpine Bank, with \$100,000 to be restricted for a letter of credit for the benefit of Petroleum Traders Corporation. No draws were made on line of credit or letter of credit; therefore, no obligation exists at the end of the year.

# F. Employee Benefits

The Authority carried a traditional medical insurance through Anthem. Vision Service is carried through Vision Service Plan, Inc. The Authority also provides dental, short-term and long-term disability to its full-time employees.

In compliance with the provisions of COBRA, all Authority employees may continue their health insurance for a period of 18 months due to a reduction in work hours or termination of employment. Employees who elect continued coverage must pay the insurance carrier for premiums from the termination date of coverage and monthly thereafter. No cost to the Authority is recognized as employees reimburse 100% of their premium cost.

#### **G.** Retirement Plans

# 1. Deferred Compensation Plan – Section 457

The Authority offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

A participant is allowed to contribute up to the lesser of \$18,000 or the participant's includible compensation. Participants over age 50 are eligible to contribute up to an additional \$6,000, due to a catch up provision by the plan. The Authority makes no contributions to the plan. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are to be held in trust for the exclusive benefit of the plan participants and their beneficiaries.

The accrual basis of accounting is used for the plan. Revenues are recognized when earned and expenditures are recognized when incurred. Investments are recorded at market value.

Plan investment purchases are determined by the plan participant and, therefore, the plan's investment concentration varies between participants. The Authority has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor. The Authority is neither the trustee nor the administrator for the plan. The plan is administered by the Colorado County Officers and Employees Retirement Association ("CCOERA")

# V. Other Information (continued)

# G. Retirement Plans (continued)

# 2. Retirement Plan - Section 401(a)

In 2005, the Authority established a defined contribution money purchase plan under Code Section 401 of the Internal Revenue code. The plan is administered by Empower Retirement.

The Plan is governed by a plan document and amendment requires approval by the Retirement Plan Board. The Retirement Plan Board is the trustee of the plan and has the duty of due care that would be required of an ordinary prudent investor, but has no liability for losses under the plan.

The Plan sponsor is the only contributor to the Plan. All Authority employees receive a 12.55% contribution to the Plan. Only full-time employees who have been with the Authority for six consecutive months are eligible. The Authority's total and covered payroll for 2015 is \$15,416,500 and approximately \$12,830,000 respectively. The Authority's expenses to the plan were approximately \$1,610,000 for 2015.

The Authority's contributions start vesting at 50% and increase by 10 % for each year of service. After 5 years of services, employees become fully vested in the Plan.

The Authority shall first use forfeited amounts to pay expenses of administering the plan, and then shall be used to reduce the Authority's contributions for the plan year in which the forfeitures arose. In 2015, the Authority used \$18,758 in forfeitures to pay plan expenses. There was no liability outstanding as of December 31, 2015.

#### H. Risk Management

The Authority is exposed to various risks of loss related to workers' compensation, general liability, and worker unemployment. The Authority purchases commercial insurance to mitigate these risks.

#### I. Subsequent Event

The Authority executed an agreement with Amalgamamted Transit Union Local 1774, AFL-CIO (the "Union"), effective January 1, 2016 through December 31, 2018. Under the agreement, the Union is the exclusive collective bargaining representative for all full-time year-round bus operators who are covered by the agreement.



# SUPPLEMENTARY INFORMATION

# Roaring Fork Transportation Authority Audited Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual Capital Projects Fund For the Year Ended December 31, 2015

	Original Budget	Final Budget	Actual	Final Budget Variance Positive (Negative)		
Revenues:						
Capital grant revenue	\$ -	\$ 1,119,990	\$ 1,119,990	\$ -		
Investment income			5,425	5,425		
Total Revenues		1,119,990	1,125,415	5,425		
<b>Expenditures:</b>						
Project management	-	13,175	13,175	-		
Capital outlay	1,153,000	2,338,563	2,226,496	112,067		
Total Expenditures	1,153,000	2,351,738	2,239,671	112,067		
Excess of Revenues						
Over Expenditures	(1,153,000)	(1,231,748)	(1,114,256)	117,492		
Other Financing Sources / (Uses)						
Transfer from other funds	-	73,000	73,000	-		
<b>Total Other Financing Sources / (Uses)</b>		73,000	73,000			
Change in Net Position	\$ (1,153,000)	\$ (1,158,748)	(1,041,256)	\$ 117,492		
Fund Balance/Net Position:						
Beginning of Year			3,551,006			
End of Year			\$ 2,509,750			

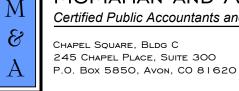
# Roaring Fork Transportation Authority Audited Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual Debt Service Fund For the Year Ended December 31, 2015

	Original and Final Budget	Actual	Final Budget Variance Positive (Negative)		
Revenues:					
Other income	\$ 668,360	\$ 670,162	\$ 1,802		
Investment income		5,410	5,410		
Total Revenues	668,360	675,572	7,212		
Expenditures:					
Debt service:					
Principal	1,035,000	1,035,000	-		
Interest	1,913,341	1,913,341	-		
Total Expenditures	2,948,341	2,948,341			
Excess of Revenues					
Over Expenditures	(2,279,981)	(2,272,769)	7,212		
Other Financing Sources / (Uses)					
Transfers from other funds	2,279,981	2,272,769	(7,212)		
<b>Total Other Financing Sources / (Uses)</b>	2,279,981	2,272,769	(7,212)		
Change in Fund Balance	\$ -	-	\$ -		
Fund Balance:					
Beginning of Year		2,499,347			
End of Year		\$ 2,499,347			



# MCMAHAN AND ASSOCIATES, L.L.C.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS

To the Board of Directors **Roaring Fork Transportation Authority** Carbondale, Colorado

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the budget and actual individual fund statements of Roaring Fork Transportation Authority (the "Authority") as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated July 14, 2016.

#### Internal Control Over Financial Reporting

In planning and performing our audit on the financial statements, we considered the Authority's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Member: American Institute of Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT To the Board of Directors Roaring Fork Transportation Authority Carbondale, Colorado

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

McMahan and Associates, L.L.C. July 14, 2016

# MCMAHAN AND ASSOCIATES, L.L.C.

Certified Public Accountants and Consultants



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE

To the Board of Directors Roaring Fork Transportation Authority Carbondale, Colorado

#### Report on Compliance for Each Major Program

We have audited the Roaring Fork Transportation Authority's (the "Authority") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended December 31, 2015. The Authority's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

# Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above, We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"), and the Audit Guide. Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the Authority's compliance with those requirements.

# Opinion on Each Major Federal Program

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2015.

Member: American Institute of Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT To the Board of Directors Roaring Fork Transportation Authority Carbondale, Colorado

# Report on Internal Control Over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the Authority's internal control over compliance with types of requirements that could have a direct and material effect on each major federal program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charges with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to indentify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report in internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

McMahan and Associates, L.L.C. July 14, 2016

# Roaring Fork Transportation Authority SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2015

Part I: Summary of Auditor's Results

Financial Statements

Type of auditor's report issued Unmodified

Internal control over financial reporting:

Material weakness identified None noted

Significant deficiency identified None noted

Noncompliance material to financial

statements noted None noted

Federal Awards

Internal control over major programs:

Material weakness identified None noted

Significant deficiency identified None noted

Type of auditor's report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with Title 2 U.S.

Code of Federal Regulations Part 200 None noted

Major programs:

Highway Training and Education CFDA #20.215 Formula Grant for Rural Areas CFDA #20.509

Dollar threshold used to identify Type A

from Type B programs \$750,000

Identified as low-risk auditee Yes

# Part II: Findings Related to Financial Statements

Findings related to financial statements as

required by Government Auditing Standards

Auditor-assigned reference number

None noted

Not applicable

# Part III: Findings Related to Federal Awards

Internal control findingsNone notedCompliance findingsNone notedQuestioned costsNone notedAuditor-assigned reference numberNot applicable

# Roaring Fork Transportation Authority SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2015

Note: There were no findings for the fiscal year ended December 31, 2014.

# Roaring Fork Transportation Authority Schedule of Expenditures of Federal Awards For the Year Ended December 2015

Program Title	Federal CFDA Number	Grant/ Project Code	Major Program	<u></u>	penditures_
U.S. Department of Transportation:					
Federal Transit Capital Grants	20.500	CO-04-0091-00	No	\$	1,119,990
Metropolitan Transportation Planning and State and Non-Metropolitan					
Planning and Research	20.505	15-HTR-73644	No		35,000
Formula Grant for Rural Areas	20.509	Multiple	Yes		1,505,745
Highway Training and Education	20.215	DTFH68-14-E-00121	Yes		1,900,000
Total Federal Financial Awards				\$	4,560,735

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2015.

#### Note 1. Basis of Presentation:

The Schedule of Expenditures of Federal Awards includes the federal grant activity of Roaring Fork Transportation Authority (the "Authority") and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance").* Therefore some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the general purpose financial statements.

#### Note 2. Pass Through Sub recipients:

The Authority had no sub recipients as of December 31, 2015.

#### Note 3. Indirect Facilities and Administration Costs

The Authority does not use the 10% de minimis cost rate allowed in Title 2 U.S. Code of Federal Regulations (CFR) Part 200.414, Indirect (F & A) costs. Instead, the Authority prepares an annual cost allocation plan to allocate indirect costs.