

## 2020 Budget



State of Colorado Adoption date: December 12, 2019



Table of Contents	<b>GFOA Category</b>	CLBL*	GFOA**	Page
Introduction				3
Services to be delivered	Policy Documentation	4		4
Overview of financial poli	cies		8	8
Non-financial goals and o	bjectives		11	11
	nt			
	Financial Plan			
Funds and fund structure.			18	18
Consolidated financial over	erview	19	19	19
Five-year financial summa	ary information	20	20	20
Major revenues	-	24	24	
Changes in fund balance/e	equity	28	28	28
Expenditures by program	and type	32		32
Impact of capital improver	ments on operating budget		36	
Budget line items greater t	than \$50,000			37
Debt and long term comm	itments			38
Basis of budgeting		9-10	9-10	9-10
	<b>Operations Guide</b>			
	departments)			
	rmation			
Amending the Budget			45	45
Charts and graphs			throughout doc	ument
Relationship between depa	artments & financial structure.	<u></u> .	*	46
	Statistical and supplement	al information		
History of the Authority				47-48
Economic and Demograph	nic Information			49
Board of Directors				53
Service Map				53
Transit services, description	on of			54-57
Service contract methodol	ogy, description of		••••••	57-58
Glossary				59
Index				62

\* The column titled CLBL is for easy reference to the Colorado Local Budget Law (CLBL) criteria. CLBL requirements are **underlined and in bold through out the document**. \*\* The column titled GFOA is for easy reference to the Government Finance Officer Association (GFOA) criteria. GFOA criteria are <u>underlined</u> throughout the document.



#### Introduction

This Budget Document reflects the Governmental Finance Officers Association (GFOA) Distinguished Budget Awards Program structure and criteria of high quality budget documents. Annually the Program recognizes high quality budget documents. The high quality budget structure contains the following categories:

- Policy Documentation;
- Financial Plan;
- Operations Guide;
- Communications Device.

GFOA Categories and criteria are explicitly identified and cross-referenced in the document.

<u>The State of Colorado Financial Management Manual – A Guide for Colorado Local Governments</u> also recommends that a budget document is formatted in the GFOA Budget structure (contains the four categories). Additional requirements by Colorado Local Budget Law are explicitly identified and cross-referenced in the document.

The GFOA presented a Distinguished Budget Presentation Award to the Roaring Fork Transportation Authority for the Annual Budget beginning **January 1, 2019**. This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

Management presents the 2020 Roaring Fork Transportation Authority Budget formatted in accordance with the GFOA Budget Award Program categories and criteria.

Michael Yang, CPA Budget Officer

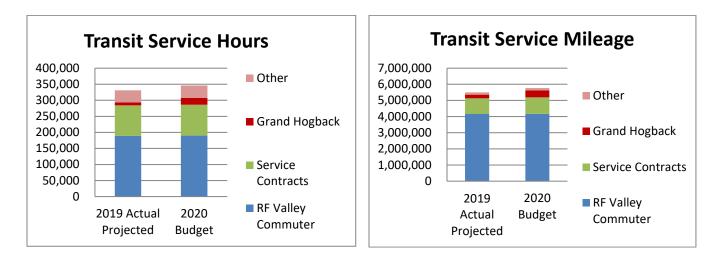


#### <u>Message</u>

The Roaring Fork Transportation Authority (the Authority) has prepared the 2020 Annual Budget document as a means to communicate to the Public and the Authority Board (the Board) the issues considered in planning the use of limited resources to provide public transit and maintaining the Rio Grande Trail in the Roaring Fork Valley during the 2020 year.

#### Services to be delivered

- The Authority provides regional transit services in the Roaring Fork Valley (from Aspen to Glenwood Springs, Colorado) and in the I-70 Corridor (from Glenwood Springs to Rifle, Colorado). Additionally, the Authority owns a rail corridor in the Roaring Fork Valley and maintains the Rio Grande Trail for pedestrian, bike, and equestrian use.
- In 2020, the Transit Program will provide increased public transit service to approximately over 5 million passengers, covering approximately 5.8 million miles within a 70-mile region, operating and maintaining approximately 100 large transit vehicles with approximately 340 employees during peak winter season.



• The Trails Program maintains a 34-mile rail corridor and trail.



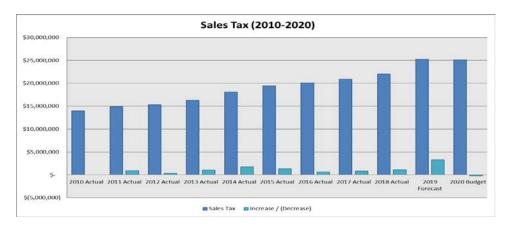


#### **2020 Budget Initiatives and Priorities**

- At the August 2019 Board meeting, the Board determined that the 2020 Budget should be aligned with the Outcomes and Objectives identified in RFTA's Strategic Plan;
- The initial Budget is to be a balanced budget and, if possible, increase fund balance for future projects;
- Consider adjustments to transit services, if necessary, in order to avoid the use of fund balance;
- The budget should adhere to the financial reserve thresholds in accordance with current policy.
- Consult with the Authority's member jurisdictions to obtain their sales tax revenue estimates for the budget year.
- Consult with Pitkin, Eagle and Garfield County Assessors to obtain their preliminary and final assessed valuations of taxable property included in RFTA's district for the budget year.
- Develop the transit service plan, initially based upon status quo service levels with updates for seasonal date changes.
- Develop revenue estimates for service contracts, state and federal grant, and other local governmental contributions.
- There are no transit fare adjustments planned for 2020. A fare study was conducted in the Fall of 2018 and a Fare Policy was adopted in August 2019. Any fare changes directed by the Board will be considered and implemented following a 30-day public comment period and a Public Hearing.
- Any new positions identified as a priority by Management will be incorporated into the budget.
- Capital grants will be strategically pursued to help fund capital items and projects and only those that are awarded will be included in the budget or presented in a supplemental budget appropriation over the course of the budget year.

#### **Continuing Budget issues**

• As the Authority's primary funding mechanism, Sales tax revenues can be volatile and growth can vary among our member jurisdictions. The Authority relies on each member jurisdiction's Finance Department's assumptions and trend analysis for estimate preparation. Staff consulted with each Finance Department to obtain their sales tax estimate for 2020 resulting in an overall sales tax estimate that is approximately flat compared to the 2019 forecast.





#### **Continuing Budget issues (continued)**

- With respect to Property tax revenues, the temporary tax credit of 0.401 mills applied in the initial year of RFTA's new 2.65 mill levy is scheduled to end on December 31. For the 2019 tax year, with collections in 2020, the full 2.65 mill levy and a 7.15% residential assessment rate is assumed in the 2020 budget. In addition, 2019 is a reassessment year in which the various Assessors inform all property owners of their new value for the 2019 tax year. Staff corresponded with the Assessors in Pitkin, Eagle, and Garfield Counties and obtained assessed valuations. As a result, the estimated increase in property tax revenues is approximately 27% over the 2019 forecast.
- Transit fuel prices are known to be volatile. In April 2019, transit diesel contracts were entered into for 2020 fuel pricing and reflects a 10% decrease in the weighted average price per gallon. Our current Compressed Natural Gas (CNG) pricing is assumed in our budget preparations.
- While the cost of health care continue to rise, RFTA's County Health Pool renewal rates reflect a 4% increase in health insurance premiums with no change to Dental and Vision. Based on the review of the benefits survey results conducted by Employers Council, management plans to keep the employees' share of the single coverage the same and to increase the employer share of the dependent coverage premiums in order to remain competitive with the market. Dental and vision rates remain unchanged.
- The high cost of living in the Roaring Fork Valley has negatively affected the Authority's ability to hire and retain qualified personnel. Management continues to review and refine the Authority's compensation package with respect to wages, incentive programs and benefit enhancements, including employee housing, in order to remain competitive in the local job market. As part of the compensation review, a biennial market survey completed in September for all positions not part of the Collective Bargaining Unit (CBU) indicated that the market average increased for almost all pay grades; however, not all grades moved at the same rate. Additional considerations were given for hard-to-recruit (HTR) positions. For non-CBU positions, market adjustments to wages are scheduled to occur in the first month of the year along with merit increases at employees' anniversary dates. The CBU comprised of full-time bus operators are subject to scheduled pay increases in accordance with their contract.
- With the capital-intensive nature of the transit industry, management continues to develop funding strategies for short and long-term capital replacement and improvement needs. Funding strategies includes a combination of financing options, seeking out grant opportunities, pay-go using current resources, seeking additional revenue, and reducing operating costs. The RFTA Destination 2040 Plan includes a list of capital projects and service enhancements over the next 20 years. The Authority has secured additional funding through property tax revenues and increased bonding authority with the passage of ballot issue 7A at the November 6, 2018 general election. In 2019, management implemented several service enhancements and started design and planning efforts for multiple capital projects with construction anticipated to begin in 2020. A Project Roadmap provides an overview of RFTA Destination 2040 and individual project status (www.rfta.com/2040roadmap/).



#### New Budget Issues:

- As part of the Aspen Skiing Company (ASC) Transit Service Agreement, the ASC has requested RFTA to provide additional direct shuttle service between the Brush Creek Park and Ride, Buttermilk Ski Area, and the Highlands Ski Area for the upcoming winter season. The new shuttle is intended to help mitigate traffic congestion getting to and from the Buttermilk Ski Area and the Highlands Ski Area and the overcrowding of parking facilities, as well as to benefit from the efficiency of exclusive bus lanes between the Aspen Airport and the Maroon Creek Roundabout. The fully allocated cost for the services will be recovered by service contract revenues paid by ASC.
- RFTA currently partners with a local, non-profit organization that operates bike share programs in the City of Aspen and Town of Basalt. RFTA intends to proactively address first and last mile solutions for its customers by developing a new department that will plan for future mobility options including supporting and expanding existing and future offerings, such as bike share, within our regional service area. The 2020 budget includes a new director position.
- This new state law under Colorado HB 19-1240 is the result of the U.S. Supreme Court decision, *South Dakota v. Wayfair*, which requires all retailers, including out-of-state retailers that do not have a physical presence in Colorado, to collect state and local sales tax at the point of delivery. Although insufficient data are available to accurately estimate the financial impact, this law should result in an increase in local sales tax collections, but will likely result in a reduction in use tax on construction materials and fabricated goods.

Dan Blankenship Chief Executive Officer

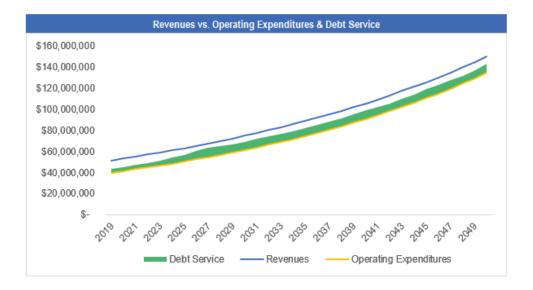


#### Policy Document

#### **Overview of Financial Policies**

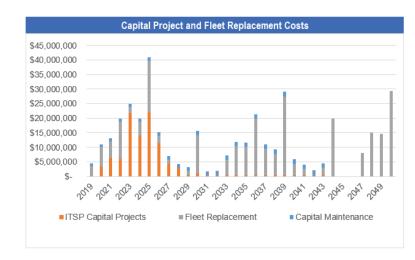
#### **Financial Planning**

- *Balanced Budget*: Current year expenditures/expenses will be funded from current year forecasted sales and use tax, property tax, transit fares and other sources specifically identified to fund current operating expenditures/expenses. Other sources of funds must be confirmed or reasonably anticipated to be used for operating expenditures/expenses. Use of fund balance for current year expenditures/expenses will be explicitly approved by the Board;
- Long Range Planning: With the passage of ballot measure 7A at the November 6, 2018 general election, the Authority secured additional funding through property tax revenues from a 2.65 mill levy within its district and increased its bonding authority by up to \$74.675 million. These new resources are intended to increase the Authority's ability to implement service enhancements and fund capital projects, including bus replacements, included in the RFTA Destination 2040 Plan for the next 20 years. The following charts were derived from the Authority's financial feasibility model prepared December 2018. Key assumptions include: average 3.5% sales tax revenue growth, property tax revenues from 2.65 mill levy with average 4% growth, residential assessment ratio of 6.11 in 2020, 25% of bus purchases are grant funded, certain capital projects receive grant funding, 3% construction inflation factor, 4.3% operations and maintenance inflation factor, and fleet replacement includes diesel, compressed natural gas, and electric buses.

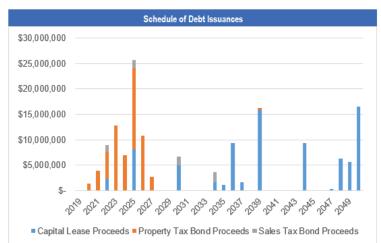




#### Financial Planning continued...



*Long Range Planning (continued)* 



• *Capital purchases*: The useful life of a bus for operating purposes is 12 years and/or 500,000 miles. Refurbishing a bus can extend its operating life. Annually, Management will review the bus fleet based on the above criteria to determine required replacement. Trails capital expenditures/expenses will be incurred as funding is available. Capital assets are defined as assets with an initial cost of \$5,000 or more and a minimum useful life of 3 years.

#### **Basis of Budgeting**

• The Authority Budget and Financial Statements are reported in accordance with generally accepted accounting principles on a modified accrual basis of accounting; Authority transit and trails activity is recorded in the General Fund of the government wide financial statements; additionally, the Authority accounts for service contracts, bus stop and park & ride activities as well as certain trails activities in Eagle County in each of its own Special Revenue funds; Bond Resolutions for Series 2009A, 2012A, 2013B, and 2019 require capital projects funds and debt service funds for each bond and a reserve fund.



#### Basis of Budgeting continued...

• The modified accrual basis of accounting recognizes increases and decreases in financial resources only to the extent that they reflect near-term inflows or outflows of cash. Amounts are recognized as revenue when earned and collectable to pay liabilities of the current period or soon after; certain expenditures are recognized when payment is due.

#### Revenue

- *Revenue Diversification*: Funding is received primarily through dedicated sales and use tax, property tax, service contract revenue and transit fares. Revenue diversification is achieved by actively pursuing other financing sources each year such as local, state and federal grants;
- *Fees and Charges*: Annual sales tax forecast will be based on estimates received from the participating governmental entities. Additionally, annual review of Transit fares is performed for possible adjustment;
- *Use of one-time revenues/unpredictable revenues*: Financing sources (sources other than sales tax, service contract revenue or transit fares) should not be used to pay for current year operating expenditures unless specifically identified to fund operating expenditures/expenses by the contributor/grantor of the resource and the amount to be received is certain.

#### **Expenditure/ Expense Policies**

- *Debt capacity, issuance and management*: By Colorado Law, the Authority cannot enter into any action creating a multiple fiscal year debt or other financial obligation unless first submitted to a vote of the registered electors residing within the boundaries of the Authority;
- However, the Law allows the Board to enter into installment or lease purchase contracts, subject to annual appropriation with the following limits:
  - for the purchase of property or capital equipment;
  - the term of any such contract may not extend over a period greater than the estimated useful life of the property or equipment;
- The Authority's Debt Management Policy establishes guidelines for the issuance and management of its debt, subject to and limited by the applicable provisions of State and Federal Law, with the following objectives:
  - Assure the timely delivery of and finance capital for projects in accordance with the priorities identified within RFTA's Budget or Capital Improvement Plan (CIP) annually approved by the Board;
  - Achieve the lowest cost of borrowing while identifying mitigation factors for any additional risk to RFTA;
  - Preserve future financial flexibility; and
  - Maintain strong credit ratings and good investor relations



#### Expenditure/ Expense Policies continued...

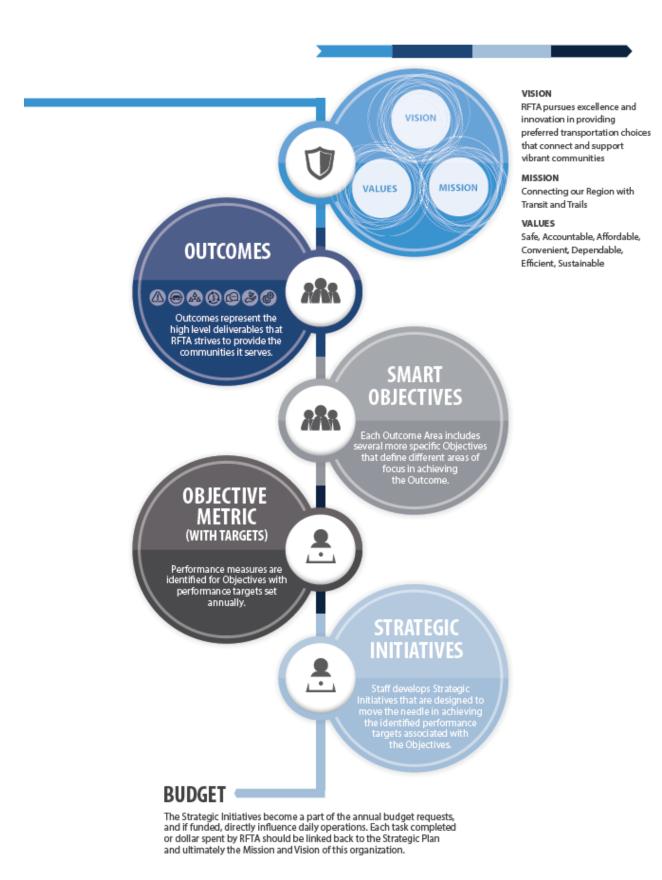
- Operating/capital expenditure accountability: Review of actual expenditures to budget by department will be performed on a monthly basis taking action to bring the department expenditures within budget when necessary.
- *Reserve or stabilization accounts*: the Operating reserve requirement is at least an average of two months of budgeted General Fund Revenues to Operating Reserves or an average of 2 months of budgeted General Fund Expenditures ) whichever is larger. Revenues include sales and use tax, property tax, service contracts, fares, operating grants and contributions. Expenditures include operation expenditures, operating expenditures allocated to service contracts and debt service. Additionally, capital reserves are committed based on Board requirements as to amount. Prior Board approval is required to use reserved funds, to not reserve funds in a given year or use fund balance when expenditures exceed revenues in a given year.

#### Non-financial goals and objectives

In September 2019, the Authority Board approved the 2020 Strategic Plan, which provides the framework to guide RFTA's decision-making, budgeting, and daily operations. The Strategic Plan identifies vision, mission, values, and outcomes to support this framework. Outcomes represent the high-level deliverables that RFTA strives to provide the communities it serves. Each outcome area include several more specific objectives that define different areas of focus in achieving the outcome. Performance measures are also identified for objectives with performance targets set annually. Strategic initiatives are developed to achieve these identified performance targets associated with the Objectives. The Strategic Initiatives become a part of the annual budget process. Each task completed is linked back to the Strategic Plan and ultimately the Mission and Values of the Roaring Fork Transportation Authority.









## **OUTCOME AREAS**

The RFTA Board of Directors and Staff have agreed upon the following seven Outcome Areas: Safe Customers, Workforce and General Public; Accessibility and Mobility; Sustainable Workforce; Financial Sustainability; Satisfied Customers; Environmental Sustainability; and High Performing Organization. Each RFTA director/manager continuously assesses these themes and ties their departmental goals back to these guiding principles.





#### **Organizational Outcome Areas:**

#### 1.) Safe Customers, Workforce, and General Public

## **RFTA** will ensure the safety of its workforce, customers, and general public through its safety first culture, systematic procedures, practices, and policies for managing risks and hazards.

#### Smart Objectives:

- 1. Customers are Safe at RFTA facilities and riding RFTA services.
- 2. The Public is safe and comfortable using the Rio Grande trail.
- 3. Maintain and promote a healthy and safe workforce
- 4. The general public has a positive perception of the safe of RFTA services.
- 5. Staff are well trained and safety focused.

#### 2.) Accessibility and Mobility

## **RFTA** will provide accessible, effective, and easy to use mobility options that connect our region for all user types.

#### Smart Objectives:

- 1. Rio Grande Railroad Corridor/Rio Grande Trail is appropriately protected and utilized.
- 2. Trail and transit users move safely, quickly and efficiently.
- 3. Increase alternative mode splits throughout the region.
- 4. Provide increased first and last mile options for customers throughout service area.
- 5. Ensure accessibility for youth, low income, seniors and disabled populations.
- 6. Identify and reduce barriers to riding transit and accessing trails.
- 7. Provide convenient connections to key activity centers in service area.

#### 3.) <u>Sustainable Workforce</u>

## **RFTA** will ensure organizational sustainability by enhancing its ability to continue to recruit and retain an engaged, well-trained, resilient professional workforce.

#### Smart Objectives:

- 1. Prioritize the hiring of local employees.
- 2. Provide competitive compensation and benefit packages.
- 3. Provide comfortable and affordable short-term and long-term housing solutions.
- 4. Find ways to reduce the strain of commuting long distances on the workforce.
- 5. Recognize and reward top performers.
- 6. Ensure organizational resilience through thoughtful succession planning and workforce development.
- 7. Find ways to increase employee engagement.
- 8. Provide employees with the tools, space and equipment to maximize efficiency and safety.



#### Organizational Outcome Areas continued...

#### 4.) <u>Financial Sustainability</u>

#### **RFTA** will ensure cost effective and responsible use of funding, maintain and monitor its short-term and long-term financial forecasts, seek funding partnerships and diversification of revenues.

#### Smart Objectives:

- 1. Ensure accurate budgeting and accounting.
- 2. Develop a capital planning prioritization process.
- 3. Preserve financial sustainability and maintain a structurally balanced long-range budget.
- 4. Pursue financing opportunities to deliver better service and complete future capital projects.
- 5. Optimize RFTA services and expenditures for more efficiency and/or costs savings.
- 6. Promote fair and open competition in contracting opportunities to ensure fair and reasonable pricing.
- 7. Monitor, evaluate and present new revenue sources.

#### 5.) Satisfied Customers

# **RFTA** will strive to exceed customer expectations by providing modern, courteous, safe, convenient, highly reliable, dependable, comfortable, sustainable, cost efficient, and affordable transportation choices to our residents and visitors.

#### Smart Objectives:

- 1. Transit and trail experiences are enjoyable.
- 2. Transit services are affordable for all user types.
- 3. Leverage technology to enhance customer experience.
- 4. Provide easy, modern and reliable services.
- 5. Conduct triennial on-board passenger surveys.
- 6. Provide a centralized, user-friendly customer relationship management system
- 7. Provide clean and well maintained facilities, trails and equipment
- 8. Staff are well trained and customer focused.



#### Organizational Outcome Areas continued...

#### 6.) <u>Environmental Sustainability</u>

## **RFTA** will research and implement innovative, environmentally sustainable practices in all areas of transit and trails management.

#### Smart Objectives:

- 1. Trail and transit users enjoy environmentally friendly equipment and facilities.
- 2. RFTA organization will strive for 100% renewable energy use.
- 3. Maximize energy efficiencies within RFTA organization with cost-effective solutions.
- 4. Provide alternative and innovative travel solutions to help slow the growth of vehicle miles traveled in region.
- 5. Advance renewable/sustainable projects without sacrificing our existing services and responsible budget.
- 6. Promote and support transit oriented land use patterns

#### 7.) High Performing Organization

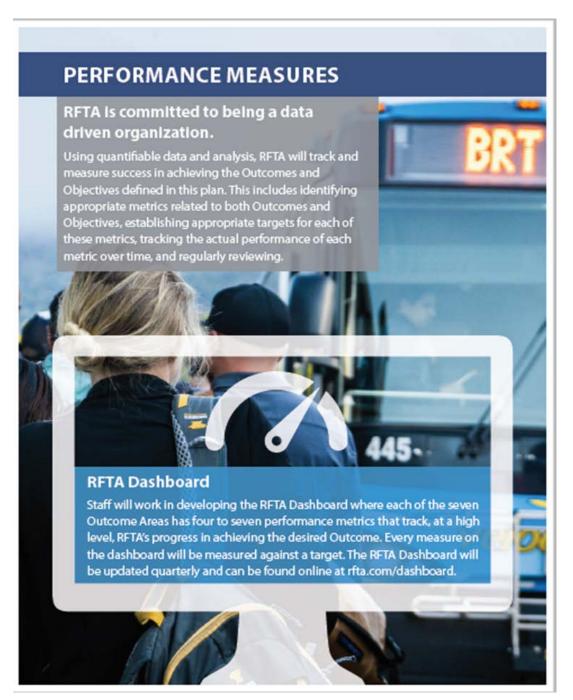
## With integrity, **RFTA** will deliver efficient, innovative, transparent, accountable, effective, and collaborative regional transportation services that reflect community values.

#### Smart Objectives:

- 1. Optimize the use of RFTA assets through capital improvement planning, preventative maintenance and asset management
- 2. Innovative technology will be leveraged to improve service and efficiency in all outcome areas
- 3. Proactively influence policy and legislative development at all levels of government regulation.
- 4. Actively engage the public about plans, projects and service changes.
- 5. Ensure appropriate transparency of all RFTA business.
- 6. Actively plan for business continuity and resilience in the event of crisis.
- 7. Continually seek ways to improve business process.
- 8. Conduct triennial community survey.



**Performance Measures:** Staff is currently working on developing performance measures and will plan to include them in future budget documents as they become available.





Financial Plan

Fund and fund structure

The Authority Budget and Financial Statement are reported in accordance with generally accepted accounting principles on a modified accrual basis of accounting. All Funds are appropriated.

**General Fund** reports operating activity for regional Valley, Grand Hogback and miscellaneous Transit, Trails and Administrative Support services. Additionally, Capital and all Debt Service activity are reported in the General Fund, unless otherwise required by bond resolution.

**Service Contract Special Revenue Fund** reports revenue and operating activity for additional contracted transit services. These services are extra services provided in certain areas within the overall Authority service area. For a more detailed description of the Transit Services provided see the service description narrative and service area map in the statistical and supplemental information section.

**Bus Stop and Park & Ride Special Revenue Fund** reports vehicle registration fee revenue and bus stops and park & ride expenditure activity as required by State rural transit authority enabling legislation. Additionally, by resolution, Garfield County has dedicated certain development fees to construct bus shelter and park & ride improvements in unincorporated Garfield County.

**Mid Valley Trails Special Revenue Fund** reports activity for certain trails activities within Eagle County. As a condition of becoming a member of the Authority, Eagle County dedicated an existing <sup>1</sup>/<sub>2</sub> cent sales tax to the Authority. Part of the sales tax was dedicated to trails. In June of 2002 the Authority by resolution adopted the Eagle County Mid Valley Trails Committee. The Committee administers all aspects of appropriating the funds and the Authority provides accounting of the funds and other services as requested by the Committee.

#### **Capital Projects Fund:**

**Series 2019 Capital Projects Fund** reports expenditure activity of proceeds from the Series 2019 bond issuance related to the Battery Electric Bus Pilot Project, the Glenwood Maintenance Facility (GMF) Maintenance Expansion Project, the Aspen Maintenance Facility (AMF) Fuel Farm Replacement Project, and SH82 Mid-Valley Bus Stop Improvement Project. These expenditures are certain and specific in accordance with Tax law as identified by Bond Counsel.

#### **Debt Service Fund:**

**Series 2009A Debt Service Fund** reports all principal and interest expenditures for the \$6.5 million bond issuance and interest earned as required by resolution. This is a tax-exempt issuance.

**Series 2012A Debt Service Fund** reports all principal and interest expenditures for the \$6.65 million Qualified Energy Conservation Bond (QECB) issuance and interest earned as required by resolution. The QECBs allow a Federal reimbursement for 70% of the Qualified Tax Credit Rate of the interest paid.



**Series 2013B Debt Service Fund** reports all principal and interest expenditures for the \$1.3 million QECB issuance and interest earned as required by resolution. The QECBs allow a Federal reimbursement for 70% of the Qualified Tax Credit Rate of the interest paid.

**Series 2019 Debt Service Fund** reports all principal and interest expenditures for the \$24.5 million sales and use tax revenue refunding and improvement bond issuance and interest earned as required by resolution. This is a tax-exempt issuance.

**Reserve Fund** reports all activity related to the required reserves for the Series 2009, Series 2012, Series 2013, and Series 2019 Bonds and interest earned as required by resolution.

				ervice	Bu	s Stops/	м	id Valley		Debt ervice	20	)20 Final	
(1,000's)	Gen	eral Fund	-			NR SRF		rails SRF	-	Fund		Budget	%
Beginning fund balance (Budget)	\$	27,824	\$	-	\$	97	\$		\$	920	\$	28,949	,
Revenues:													
Sales and use tax	\$	25,627	\$	-	\$	-	\$	60	\$	-	\$	25,687	44%
Property tax	\$	10,996	\$	-	\$	-	\$	-	\$	-	\$	10,996	19%
Service contracts	\$	-	\$	12,295	\$	-	\$	-	\$	-	\$	12,295	21%
Operating revenue	\$	5,470	\$	-	\$	-	\$	-	\$	-	\$	5,470	9%
Grant revenue - operating	\$	1,402	\$	30	\$	-	\$	-	\$	-	\$	1,432	2%
Local gov't contributions - operating	\$	1,510	\$	-	\$	-	\$	-	\$	-	\$	1,510	3%
Other income	\$	522	\$	-	\$	487	\$	-	\$	170	\$	1,179	2%
Investment income	\$	384	\$	-	\$	2	\$	4	\$	27	\$	417	1%
Total revenues	\$	45,911	\$	12,325	\$	489	\$	64	\$	197	\$	58,986	100%
Program expenditures:													
Fuel	\$	1,795	\$	734	\$	-	\$	-	\$	-	\$	2,529	4%
Transit	\$	28,144	\$	11,755	\$	974	\$	-	\$	-	\$	40,873	67%
Trails & Corridor Mgmt	\$	612	\$	-	\$	-	\$	59	\$	-	\$	671	1%
Subtotal operating exp.	\$	30,551	\$	12,490	\$	974	\$	59	\$	-	\$	44,073	73%
Capital	\$	12,291	\$	-	\$	-	\$	-	\$	-	\$	12,291	20%
Debt Service	\$	1,569	\$	-	\$	-	\$	-	\$	2,733	\$	4,303	7%
Total expenditures	\$	44,411	\$	12,490	\$	974	\$	59	\$	2,733	\$	60,667	100%
Other financing sources	\$	8,325	\$	164	\$	485	\$	-	\$	2,537	\$	11,511	
Other financing (uses)	\$	(3,186)	\$	-	\$	-	\$	-	\$	-	\$	(3,186)	
Change in Fund Balance	\$	6,639	\$	0	\$	0	\$	5	\$	-	\$	6,644	
Ending fund balance	\$	34,463	\$	0	\$	97	\$	113	\$	920	\$	35,593	

Consolidated Financial Overview (in thousands)



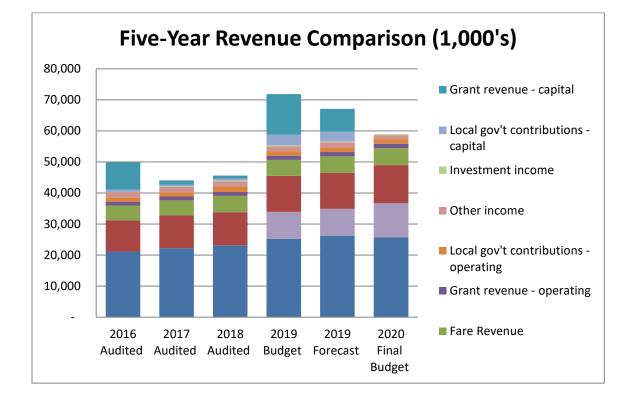
							20/19 8	Budget
Devenues (in the user de)	2016 Audited	2017 Audited	2018 Audited	2019 Budget	2019	2020 Final	\$ Dif	% Dif
Revenues (in thousands)				Budget	Forecast	Budget		· ·
Sales and use tax	\$ 21,123	\$ 22,153	\$ 23,124	\$ 25,237	\$ 26,214	\$ 25,687	\$ 450	2%
Property tax	-	-	-	8,662	8,663	10,996	2,334	27%
Service contracts	10,056	10,616	10,699	11,613	11,604	12,295	681	6%
Fare Revenue	4,810	4,853	5,265	5,151	5,346	5,470	319	6%
Grant revenue - operating	1,245	1,245	1,244	1,346	1,346	1,432	86	6%
Local gov't contributions - operating	1,364	1,379	1,736	1,480	1,482	1,510	31	2%
Other income	1,696	1,731	1,682	1,525	1,574	1,179	(346)	-23%
Investment income	89	167	332	324	444	417	93	29%
Subtotal Revenues - Operating	40,383	42,143	44,084	55,338	56,673	58,986	3,648	7%
Local gov't contributions - capital	706	472	535	3,416	3,075	-	(3,416)	-100%
Grant revenue - capital	8,774	1,433	981	13,078	7,378	-	(13,078)	-100%
Subtotal Revenues - Capital	9,480	1,905	1,515	16,494	10,453	-	(16,494)	-100%
Total	\$ 49,863	\$ 44,048	\$ 45,599	\$ 71,832	\$ 67,126	\$ 58,986	\$(12,846)	-18%

#### Five Year Financial Summary Information

2019/2020 budgetary revenue trends:

- Net increase in sales and use tax revenue as a result of an increase in sales taxes as a result of a strengthening regional economy which are being offset by a decrease in use taxes (while the preliminary overall sales tax estimate is approximately flat compared to the 2019 forecast);
- Net increase in property tax revenue due to temporary tax credit ending on December 31, 2019 and 2019 is a reassessment year where assessors informed property owners of their increased values for the 2019 tax year (for property taxes collected in 2020);
- Increase in service contract revenues because of increasing costs combined with more service days due to seasonal changes and leap-year and additional service;
- Increase in operating revenues, which include transit fares and pass sales, due to increased regional ridership;
- Increase in operating grant revenues from the Federal Transit Administration's (FTA) Section 5311 operating grant.
- Increase in local government contributions primarily due to contributions made by the Elected Officials Transportation Committee (EOTC) to help fund the enhanced regional service connections between Brush Creek and Snowmass Village;
- Decrease in other income primarily due to RFTA no longer receiving the Build America Bonds credit for the Series 2009B bonds refunded in 2019.
- Decrease in capital funding primarily due to the timing of capital outlay based on project completion. Capital grants are recognized as awarded and collection is certain.





#### Five Year Financial Summary Information continued...





#### Five Year Financial Summary Information continued...

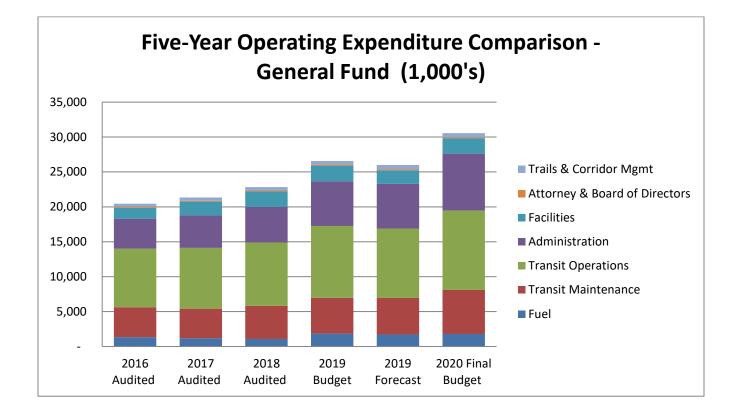
							20/19 Bi	udget
	2016	2017	2018	2019	2019	2020 Final		
Expenditures (in thousands)	Audited	Audited	Audited	Budget	Forecast	Budget	\$ Dif	% Dif
Fuel	1,347	1,189	1,095	1,833	1,735	1,795	(39)	-2%
Transit Maintenance	4,288	4,233	4,745	5,147	5,209	6,310	1,163	23%
Transit Operations	8,381	8,703	9,065	10,283	9,947	11,390	1,107	11%
Administration	4,247	4,664	5,096	6,405	6,403	8,132	1,727	27%
Facilities	1,599	1,961	2,211	2,181	1,947	2,162	(19)	-1%
Attorney & Board of Directors	161	117	142	137	169	150	13	9%
Trails & Corridor Mgmt	430	489	469	589	580	612	23	4%
Total GF Operating Expenditures	\$ 20,453	\$ 21,355	\$ 22,824	\$ 26,575	\$ 25,989	\$ 30,551	\$ 3,975	15%
SRF - Service Contracts	10,252	11,253	10,987	11,779	11,761	12,490	710	6%
SRF - Bus Shelter / PNR	663	624	716	871	862	974	103	12%
SRF - Mid Valley Trails	62	79	21	121	121	59	(62)	-51%
Total GF & SRF Operating Expenditure	\$ 31,429	\$ 33,310	\$ 34,547	\$ 39,346	\$ 38,733	\$ 44,073	\$ 4,727	12%
GF - Debt Service	2,344	1,900	1,493	1,551	1,535	1,569	18	1%
Debt Service Fund	2,947	2,955	2,950	2,667	2,667	2,733	67	2%
Total Debt Service	\$ 5,291	\$ 4,855	\$ 4,443	\$ 4,218	\$ 4,202	\$ 4,303	\$ 84	2%
<b>Total Operating &amp; Debt Service</b>	\$ 36,720	\$ 38,166	\$ 38,990	\$ 43,564	\$ 42,935	\$ 48,376	\$ 4,812	11%
GF - Capital Outlay	10,553	4,616	4,563	23,237	16,170	12,291	(10,945)	-47%
SRF - Bus Shelter / PNR - Capital Outlay	143	-	16	-	-	-	-	0%
Capital Projects Fund	7,718	223	-	8,597	2,200	-	(8,597)	0%
Total Capital	\$ 18,414	\$ 4,839	\$ 4,578	\$ 31,833	\$ 18,369	\$ 12,291	\$(19,542)	-61%
Total Expenditures - all funds	\$ 55,134	\$ 43,004	\$ 43,568	\$ 75,398	\$ 61.304	\$ 60.667	\$(14,730)	-20%

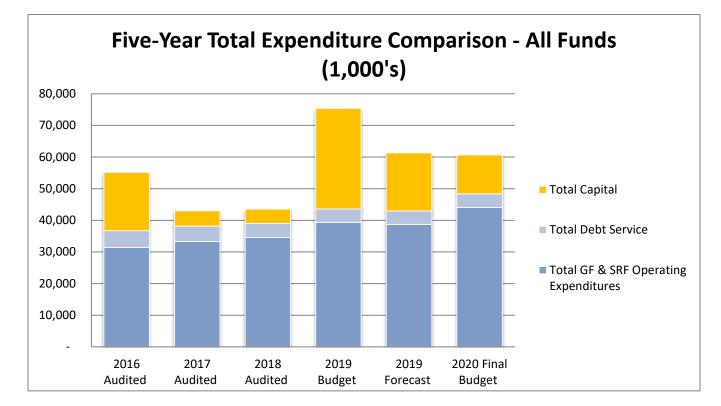
2019/2020 budgetary expenditure trends:

- Increase in total General Fund operating costs primarily due to higher labor costs, transit diesel fuel and other operating and maintenance costs.
  - Decrease in Fuel primarily due to a lower weighted average price per diesel gallon;
  - Increase in Transit Maintenance primarily due to 7.2 new FTEs, higher labor costs and incentives, and maintenance costs associated with the increase in transit service mileage
  - Increase in Transit Operations primarily due to 10.6 new FTEs and higher labor costs;
  - Increase in Administration primarily due to 4.6 new FTEs, higher labor costs, support for bike share planning initiatives and Destination 2040 related projects and initiatives, corporate insurance, transfer of Employee Housing function from Facilities to Administration.
  - Decrease in Facilities primarily due to transfer of Employee Housing function to Administration;
  - Increase in Attorney & Board of Directors primarily due to increase in General Counsel;
  - Increase in Trails and Corridor Management Program due to higher labor costs (including seasonal trails employee).
- Increase in Service Contract Special Revenue Fund due to a combination of higher costs to operate the service and increase in contracted service levels.
- Increase in Bus Stops and Park & Ride Special Revenue Fund primarily due to increased utility, irrigation, and maintenance costs.
- Decrease in Mid Valley Trails Special Revenue Fund due to timing of trail projects.
- Increase in total General Fund and Special Revenue Funds operating costs reflects a more accurate representation of costs to support the complete operation of the Authority's services.



Five Year Financial Summary Information continued...







#### Major Revenue

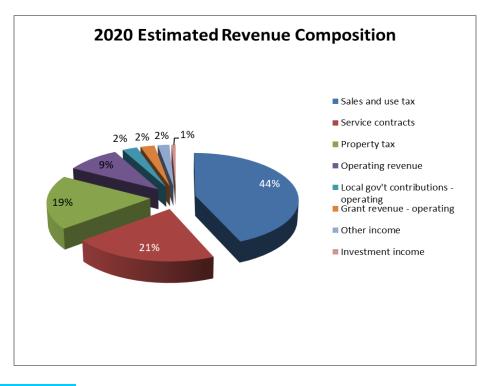
				Service		s Stops/		d Valley	Debt Service	 )20 Final	
	Gen	eral Fund	Co	ontracts	P	NR SRF	Tra	ails SRF	Fund	Budget	%
Revenues:											
Sales and use tax	\$	25,627	\$	-	\$	-	\$	60	\$ -	\$ 25,687	44%
Property tax	\$	10,996	\$	-	\$	-	\$	-	\$ -	\$ 10,996	19%
Service contracts	\$	-	\$	12,295	\$	-	\$	-	\$ -	\$ 12,295	21%
Operating revenue	\$	5,470	\$	-	\$	-	\$	-	\$ -	\$ 5,470	9%
Grant revenue - operating	\$	1,402	\$	30	\$	-	\$	-	\$ -	\$ 1,432	2%
Other income	\$	522	\$	-	\$	487	\$	-	\$ 170	\$ 1,179	2%
Investment income	\$	384	\$	-	\$	2	\$	4	\$ 27	\$ 417	1%
Total revenue	\$	45,911	\$	12,325	\$	489	\$	64	\$ 197	\$ 58,986	100%

#### Revenue composition:

- Sales and Use tax revenues are dedicated taxes collected from member governments based on intergovernmental agreements, see the Authority history section, member governments;
- Property Tax Revenues are dedicated taxes collected from Pitkin, Eagle, and Garfield Counties from member jurisdictions.
- Service contracts are for contracted transit services, billed monthly based on miles and hours by route; see Transit Services section for description of services and Contract formula methodology section for billing (cost allocation) methodology. The Authority has service contracts with the Aspen Skiing Company, City of Aspen, City of Glenwood Springs and Garfield County (Travelers Program);
- Operating revenues reflect transit fares collected primarily on regional service routes in the Roaring Fork Valley and on the I-70 Corridor as well as fares collected on the Maroon Bells service; see Transit Services section for description of services;
- The Authority primarily receives operating and capital grants from the Federal Transit Administration and the Colorado Department of Transportation;
- Local governmental contributions are received to primarily help fund transit programs; for detail of these revenues see the line item budget;
- Other income primarily consists of employee housing rental revenue in the General Fund, vehicle registration fees in the Bus Stop/Park & Ride Special Revenue Fund, and credits from the Federal Government representing a reimbursement on a portion of the interest paid on the Series 2012A and 2013B Qualified Energy Conservation Bonds in the Debt Service Fund.



#### Major Revenue continued...



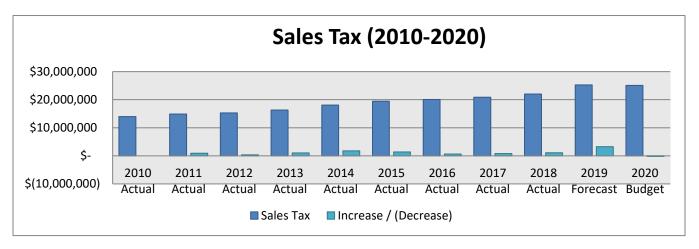
#### Revenue assumptions

Sales and Use Tax Revenues

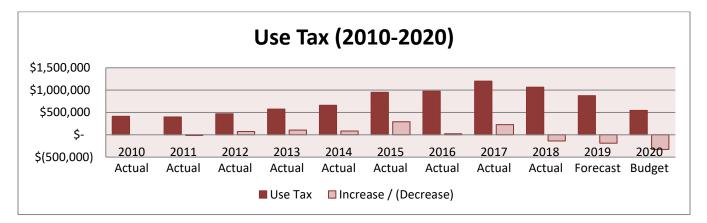
• The Authority consulted with member jurisdictions' Finance Departments to obtain their sales tax estimate for 2020. The Authority relies on each member jurisdictions' assumptions and trend analysis for estimate preparation. There is a general caution of a potential slowdown in the economy as evidenced by the information received. As a result, the preliminary overall sales tax estimate is approximately flat compared with the 2019 forecast.

Member Jurisdictions	2020 % Increase
Aspen	2.1%
Basalt	1.5%
Carbondale	1.75%
Glenwood Springs	2.0%
Eagle County	0.0%
New Castle	3.0%
Pitkin County	-2.0%
Snowmass Village	0.0%





• Use tax revenues are primarily driven by the construction and real estate sector based on market conditions. The budget conservatively estimates a 37% decrease in use tax revenue, which a significant portion represents the approximate amount from a single taxpayer.



Property tax revenues

• The County Treasurer collects revenues in Pitkin, Eagle and Garfield Counties within RFTA's member jurisdictions. Reassessment of all properties occurs every odd-numbered year. Based on the 2019 final assessed valuations of taxable property provided by the Assessors in Pitkin, Eagle and Garfield Counties, the increases in values are 10.6%, 6.1% and 9.8%, respectively, within RFTA's district. The final residential assessment rate for property tax years 2019-2020 is 7.15%, or a 0.05% decrease from tax years 2017-2018.

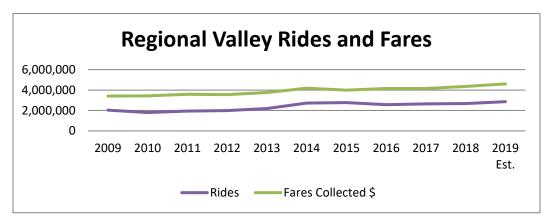
Service contract revenues

• The Authority estimated hours and miles by route for each service contract agreement and calculated costs in accordance with each service contract agreement.

Operating revenues

• 1.8% increase in transit fares collected primarily as a result of anticipated increase in regional ridership. There are no fare adjustments planned for 2020. The chart below shows the history of regional transit service in the Highway 82 Corridor and I-70 Corridor and fares collected on those services:





Grant revenues

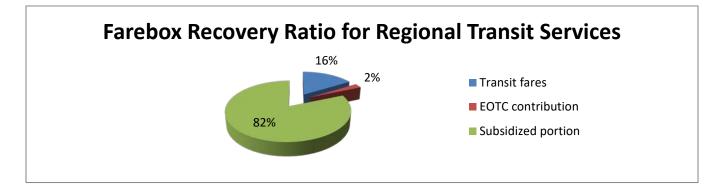
- \$1.2 million from the FTA Section 5311 operating grant;
- \$200,000 from CDOT FASTER operating grant;

Local governmental contributions

- The EOTC will provide funding of approximately \$690,000 for the no-fare Aspen/Snowmass regional transit service.
- Garfield County's contribution for the Grand Hogback bus service remains at \$760,000.
- The Town of Rifle's contribution for the Grand Hogback bus service remains at \$20,000.

Other income

- Assumes employee housing rental revenue are flat and vehicle registration fees increased by 3%.
- Credits related to Build America Bonds and Qualified Energy Conservation Bonds assume a sequestration reduction rate of 5.9%.



*Farebox Recovery Ratio* is the percentage of total operating revenues that passengers pay through fares. The Authority's farebox recovery ratio for regional transit services is estimated to be 19% and takes into consideration the EOTC's fare subsidy for the regional transit service between Aspen and Snowmass Village. If this subsidy did not occur, then the Authority's farebox recovery ratio would increase in the event that RFTA reinstates fares on the regional transit service between Aspen and Snowmass Village.



#### Fund Balance – all Funds

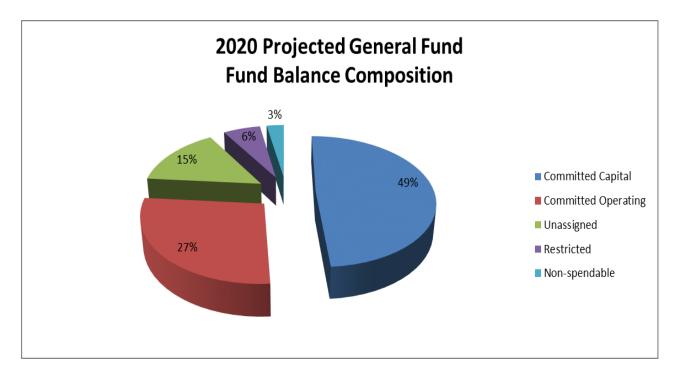
						Bus		Mid		Debt	
	G	eneral	S	Service	S	Stops/	,	Valley	S	ervice	
(1,000's)		Fund	С	Contracts		PNR		Trails	Fund		Total
Beginning fund balance (budget)	\$ 3	27,824	\$	-	\$	97	\$	108	\$	920	\$ 28,949
Revenues	\$	45,911	\$	12,325	\$	489	\$	64	\$	197	\$ 58,986
Expenditures	\$(	44,411)	\$	(12,490)	\$	(974)	\$	(59)	\$	(2,733)	\$ (60,667)
Other financing source/(use)	\$	5,139	\$	164	\$	485	\$	-	\$	2,537	\$ 8,325
Change in net assets	\$	6,639	\$	0	\$	0	\$	5	\$	-	\$ 6,644
Ending fund balance	\$	34,463	\$	0	\$	97	\$	113	\$	920	\$ 35,593
Ending fund balance composition:											
Non-spendable fund balance	\$	957									\$ 957
Restricted fund balance	\$	2,065	\$	0	\$	97	\$	113	\$	920	\$ 3,195
Committed fund balance:											
Operating reserves	\$	9,540									\$ 9 <i>,</i> 540
Facilities capital reserves	\$	3,645									\$ 3,645
Transit capital reserves	\$	11,847									\$ 11,847
Trails capital reserves	\$	1,292									\$ 1,292
Unassigned fund balance	\$	5,116									\$ 5,116
Ending fund balance	\$ 3	34,463	\$	0	\$	97	\$	113	\$	920	\$ 35,593

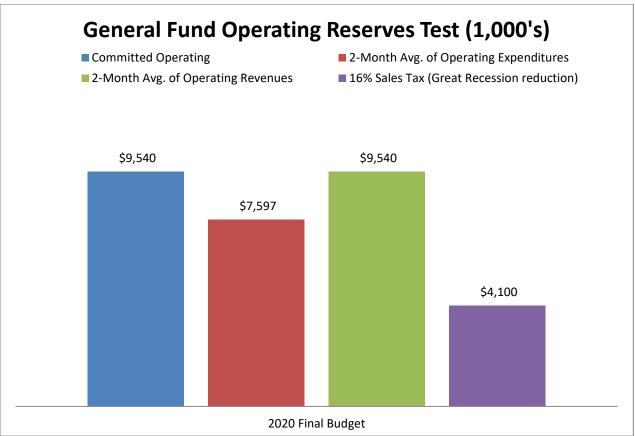
#### Fund balance definition

**Fund balance** is the difference between assets and liabilities and is divided between Non-spendable and Spendable. **Non-spendable** fund balance includes amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints. **Spendable** fund balance is comprised of Restricted, Committed and Unassigned fund balance:

- **Restricted** fund balance includes amounts that are constrained for specific purposes that are externally imposed by providers.
- **Committed** fund balance includes amounts that are constrained for specific purposes that are internally imposed by the Board.
- **Unassigned** fund balance includes residual amounts that have not been classified within the previously mentioned categories and is a measure of current available financial resources.







Page 29 of 62



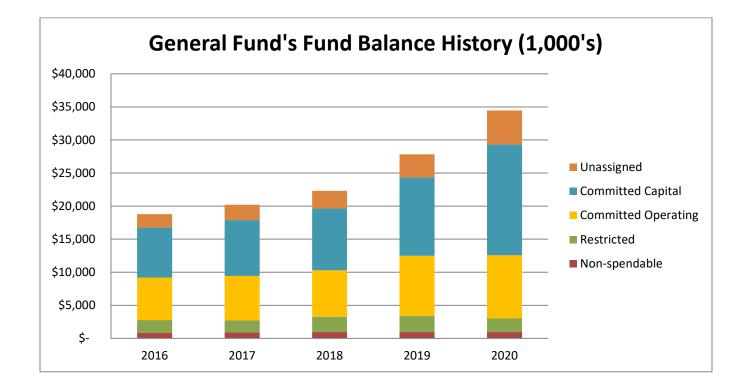
#### General Fund comparative Fund Balance

					Genera	al fund only				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
	Final	Final	Final	Final	Final	Final	Final	Final	Budget	Budget
Beginning fund balance	6,620,459	\$ 6,448,531	\$ 6,385,417	\$ 8,354,622	\$ 16,470,413	\$ 17,120,010	\$ 18,789,028	\$ 20,213,361	\$ 22,305,276	\$ 27,823,926
Revenues	17,288,043	17,474,189	24,448,584	27,534,649	36,784,274	33,024,524	32,111,010	33,497,811	59,082,947	45,911,442
Operating expenditures	(13,622,680)	(13,779,847)	(14,139,266)	(19,029,681)	(20,701,824)	(20,452,634)	(21,354,516)	(22,823,681)	(26,575,307)	(30,550,550)
Transit & trails capital	(1,825,657)	(2,922,374)	(7,592,668)	(2,170,345)	(12,003,235)	(10,553,211)	(4,615,633)	(4,562,517)	(23,236,905)	(12,291,490)
Debt service	(2,347,339)	(2,221,797)	(2,264,721)	(2,276,081)	(2,339,410)	(2,343,664)	(1,900,089)	(1,492,935)	(1,551,321)	(1,569,123)
Other financing sources/(uses)	335,705	1,386,715	1,517,276	4,057,248	(1,090,208)	1,994,004	(2,816,440)	(2,526,764)	(2,200,764)	5,138,815
Reserves contribution	-	-	-							-
Change in net assets	(171,928)	(63,114)	1,969,205	8,115,791	649,597	1,669,019	1,424,333	2,091,915	5,518,650	6,639,094
Fund Balance:										
SRF - designated										
Non-spendable fund balance	733,722	775,171	711,445	920,754	882,550	799,144	902,737	957,275	957,275	957,275
Restricted fund balance	518,641	524,226	733,458	826,040	1,103,528	1,978,653	1,851,205	2,328,846	2,460,279	2,065,133
Committed fund balance for operating reserves	3,513,000	3,513,000	3,513,000	5,716,681	6,040,997	6,418,243	6,692,205	6,995,193	9,084,052	9,540,037
Committed fund balance for facilities capital	375,000	375,000	475,000	575,000	1,723,690	1,798,698	1,974,831	2,163,343	2,658,098	3,644,836
Committed fund balance for transit capital	135,000	135,000	235,000	335,000	4,642,588	4,923,868	5,584,365	6,291,285	8,146,616	11,846,884
Committed fund balance for trails capital	375,000	375,000	450,000	525,000	812,173	830,925	874,958	922,086	1,045,775	1,292,459
Unassigned fund balance	798,168	688,020	2,236,719	7,571,940	1,914,485	2,039,497	2,333,059	2,647,240	3,471,831	5,116,395
Ending Fund Balance	\$ 6,448,531	\$ 6,385,417	\$ 8,354,622	\$ 16,470,413	\$ 17,120,010	\$ 18,789,028	\$ 20,213,361	\$ 22,305,276	\$ 27,823,926	\$34,463,020

Significant changes in Fund balance are as follows:

- 2011/2012 no significant changes noted;
- 2012/2013 increase in unassigned due to an increase in sales tax revenues; incremental operating costs associated with the BRT transit service are funded by a transfer from the BRT Special Revenue Fund;
- 2013/2015 increase in unassigned primarily due to the remaining fund balance of \$6.2 million transferred from the BRT Special Revenue Fund;
- 2014/2015 no significant changes noted;
- 2015/2016 increase due to excess sales tax revenues and savings in operating costs due to vacant positions;
- 2016/2017 increase primarily due to excess sales tax revenues and savings in operating costs.
- 2017/2018 decrease to use of capital reserves for bus refurbishments and Battery Electric Bus Pilot Program.
- 2018/2019 increase primarily due to new property tax revenues and planning stages for Destination 2040 Plan capital projects
- 2019/2020 increase primarily due to increase in property tax revenues, planning stages for capital projects, and assumed partial year financing for 5 expansion buses and financing for 10 replacement buses to start in 2021.









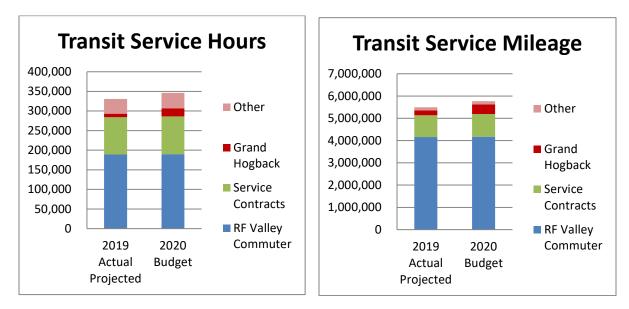
Expenditures

				-				
	 	_	Fun	d				
<b>-</b>		-	Service		Stops/	l Valley	20 Final	
Department	 eral Fund		ontracts		IR SRF	ails SRF	Budget	%
Fuel	\$ 1,795	\$	734	\$	-	\$ -	\$ 2,529	6%
Transit Maintenance	\$ 6,310	\$	2,480	\$	-	\$ -	\$ 8,790	20%
Transit Operations	\$ 11,390	\$	5,192	\$	-	\$ -	\$ 16,583	38%
CEO	\$ 1,628	\$	637	\$	-	\$ -	\$ 2,265	5%
Finance	\$ 1,622	\$	634	\$	-	\$ -	\$ 2,256	5%
Planning	\$ 421	\$	164	\$	-	\$ -	\$ 585	1%
HR & Risk Mgmt	\$ 2,749	\$	1,075	\$	-	\$ -	\$ 3,823	9%
Information Technology	\$ 1,712	\$	670	\$	-	\$ -	\$ 2,382	5%
Facilities	\$ 2,162	\$	845	\$	974	\$ -	\$ 3,981	9%
BOD & General Counsel	\$ 150	\$	58	\$	-	\$ -	\$ 208	0%
Trails & Corridor Mgmt	\$ 612	\$	-	\$	-	\$ 59	\$ 671	2%
Total	\$ 30,551	\$	12,490	\$	974	\$ 59	\$ 44,073	100%

#### **Operating expenditure summary by Department with Fuel**

Assumptions used in preparing the budget are as follows:

• The 2020 budget assumes an increase in the overall transit service plan with an additional day due to 2020 being a leap year, the first full year of the enhanced Grand Hogback service with 30-minute headways to New Castle (part of the Destination 2040 Plan that started December 14, 2019), and the implementation of the new Flyer Service as part of the ASC Transit Service Agreement for the winter season.

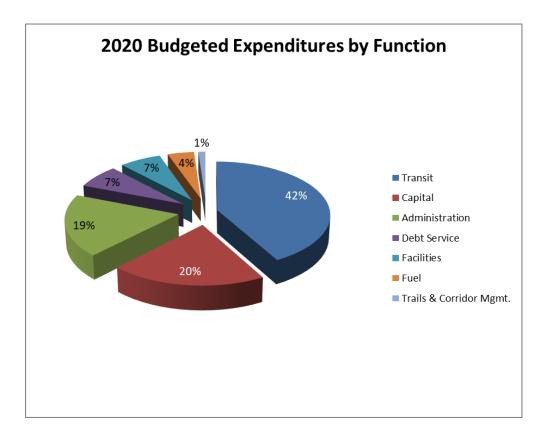


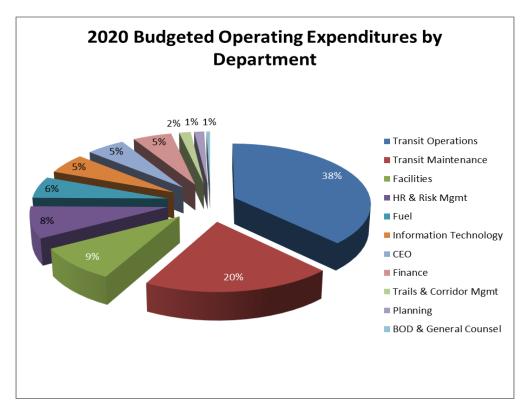


- Diesel fuel assumes a weighted average cost of \$2.41 approximately 10% less per diesel gallon based on a fixed forward pricing contract. CNG fuel assumes current pricing from our existing vendor. The budgeted CNG cost is approximately \$1.65 per Diesel Gallon Equivalent.
- As it pertains to compensation, the budget incorporates a market adjustment in the first full payroll period of the year (as a result of the biennial market survey results) and a merit increase of up to 4% effective at each employee's next performance review date. The Collective Bargaining Unit comprised of full-time bus operators are subject to scheduled pay increases in accordance with their renegotiated contract, effective January 2020.
- The Authority received four Request for Funding Application Forms, two of which were multiyear funding requests that the RFTA Board had approved during the prior budget cycle. The budget reflects the following:
  - \$100,000 from WE-cycle, a 501(c)(3) non-profit organization to support operational costs from Aspen to Basalt (this amount represents year three of a five-year funding request);
  - \$30,000 from Garfield Clean Energy to support three key program areas (this amount represents year the final year of a three-year funding request):
    - 1. Active Energy Management consultation services to RFTA for its facilities, and hosting of RFTA facilities on the Building Energy Navigator website.
    - 2. Programs to promote and increase availability/use of multi-modal transportation, and adoption of electric and CNG vehicles.
    - 3. Organizational administration, outreach, education, website and reporting
  - \$4,000 from Northwest Colorado Council of Governments to help fund the match for their Section 5310 Mobility Management grant from CDOT.
  - \$5,000 from Lower Valley Trails Group (LoVa) to help fund operational support to fund their efforts aimed at completing the LoVa South Canyon Trails.
- Certain expenditures will be added into the budget through supplemental budget appropriation resolutions during the budget year when funding is available.











#### Capital Expenditures

	-	eneral	Lo	ant/ ocal	-	.ocal
Description (1,000's)		Fund	Assis	stance	S	hare
Transit						
Bus Replacements (10 Diesel)*	\$	5,550	\$	-	\$	5,550
Bus Expansion (5 Diesel)**	\$	2,775			\$	2,775
Facilities Improvements	\$	1,471			\$	1,471
Bus engine/transmission rebuilds	\$	570			\$	570
Equipment/software	\$	902			\$	902
Support vehicles	\$	249			\$	249
Planning Studies	\$	235			\$	235
Subtotal Transit	\$	11,751	\$	-	\$	11,751
Trails						
Trail Repair	\$	540	\$	-	\$	540
Subtotal Trails	\$	540	\$	-	\$	540
Total	\$	12,291	\$	-	\$	12,291
*Assumed order placed in 2020 for d	eliv	ery in 20	21, w	vith lea	se	
purchase payments starting in 2021; where available.	Sta	ff plans t	o see	ek gran	t fu	nding
**Assumed order placed in 2020 for payments starting October 2020.	deli	ivery in 2	020,	with le	ase	

Capital assets are defined as assets with an initial cost of \$5,000, a useful life of in excess of 3 years; funding for capital expenditures is obtained primarily through sales tax, fares and grants.

The major Authority fixed assets are as follows:

#### Transit Program

- Aspen Maintenance Facility; two Carbondale Administrative Offices; Glenwood Springs Maintenance Facility and Administrative Offices and two employee housing complexes;
- Rolling stock or buses carrying approximately 40 passengers are used to provide the majority of the public commuter transit services;
- The Authority fleet primarily consists of diesel, compressed natural gas, and battery electric buses that each cost approximately \$550,000, \$750,000, and \$1 million, respectively;
- The Authority considers the average life of a bus to be 12 years and 500,000 miles;
- Most bus replacements are funded through various Federal, State and local grants;
- Maintenance for the fleet is provided primarily through the Authority's Bus Maintenance Department within the Transit Program;
- Various bus stop and park n ride properties.

#### **Trails Program**

• Carbondale Trails Shop and Administrative Offices; the Rio Grande Trail and Corridor.



Capital Expenditures - General Fund

#### Capital Maintenance Program

- Rolling Stock replace fifteen transit buses identified during the State of Good Repair inspection.
- Facilities improvements include repairs to existing infrastructure.
- Finally, all other capital maintenance projects are identified on a case-by-case basis.

Impact of capital improvement on the Operating Budget

- Management reviewed the \$12.3 million of capital outlay and determined that \$8,325,000 will be financed through lease purchase agreements. The impact on the operating budget for 2020 will be limited to the new debt service payments on the acquisition of five (5) new buses.
- Engine and transmission rebuilds are planned reoccurring projects requiring no extra maintenance resources; all transmission rebuilds are performed by third party vendors.

#### Significant Non-routine Capital Expenditures

The Authority considers building and park & ride repairs and maintenance routine.





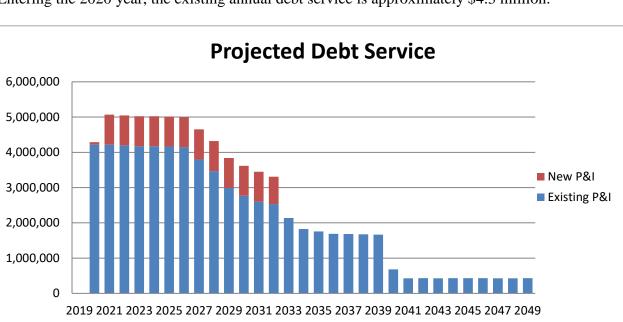
# **Operating Line Item Expenditures greater than \$50,000 (excluding personnel compensation)**

Description	2020 Budget	Description	2020 Budget
Medical Insurance(CHP)	3,751,588	Building Repair and Maintenance	84,000
Transit Diesel Fuel	1,620,530	Janitorial Service and Supplies	79,785
Bus Parts	1,338,200	Data Processing	78,000
Corporate Insurance Package	1,032,500	Shop Tools & Equipment	76,100
Property Tax Collection Fees	500,000	Pinnacol Claims	75,000
TOSV Regional Service Contract	495,323	Professional Services	75,000
Pinnacol Premiums	480,500	Inter Facilty Connectivity Service	75,000
Transit Compressed Natural Gas	452,200	Data Processing Supplies	75,000
Bus Tire & Tubes	427,800	Scheduling Software Support	75,000
Alt Fica (Life Insurance, AD&D, I	345,000	Building Repair and Maintenance	75,000
We Cycle contribution	340,000	Dues, Memberships, & Subscriptions	72,000
Bus Third Party Repairs	305,000	Office Equipment Rental/Repair	70,000
Rental Expense - BG	265,355	Banking / Credit Card Fees & Services	70,000
Trillium O&M	260,000	Bus Internet VPN and WiFi	70,000
CCMSI Gen Liability Claims	250,000	Sales & Use Tax Collection Fees	69,000
AVL/CAD Software Support	235,000	Transit Unleaded Fuel	68,000
Janitorial Service and Supplies	211,600	STD Claims	67,000
Railroad Corridor Land Manageme	200,000	CCMSI Workers' Comp Claims	65,000
Oil, Lubricants, Antifreeze	182,600	RFTA Training	64,000
Materials & Supplies	179,700	Electric	63,000
FSA Employee Distribution(CS)	170,000	SUTA Expense	62,000
Professional / Legal Services	170,000	Printing - Schedules / Maroon Bells Tickets	60,000
HRA Deductable Reimb(CS-PPO	152,000	Natural Gas	59,803
Security / Loss Prevention	145,000	Rental Expense - ASC	57,600
IT & Process Consulting	124,600	Medical Insurance Broker	55,000
LoVa Trails Group Contribution	105,000	HAZMAT Dispoal	55,000
Other Business Insurance	103,150	Natural Gas	52,940
Repair and Maintenance	100,000	Transit Electric	50,000
Electric	97,850	Legislative Contract	50,000
H S A Employer Match (HDHP)	95,000	Advertising - Jobs	50,000
Accident Third Party Repairs		RFTA Cell phone	50,000
Janitorial Service and Supplies	89,000	Professional Services	50,000



# Debt, Long term Commitments and Obligations

The Authority is not subject to legal debt limits.



Entering the 2020 year, the existing annual debt service is approximately \$4.3 million.

The following represents the Authority's list of debt, long-term commitments and obligations reported in the General Fund:

- 2008 Capital lease include: 4.39%, purpose employee housing purchase;
- Series 2010A Build America Bonds, 6.689-6.939%, purpose Aspen Maintenance Facility Re-commissioning capital assets;
- Series 2010B Tax Exempt Bonds, 2.0-4.25%, purpose Aspen Maintenance Facility, Carbondale Maintenance Facility, Carbondale Main Street Employee Housing, Glenwood Maintenance Facility and buses (refunding of 1998 & 2001 Bonds)
- 2011 Capital lease, 4.5%, purpose office;
- 2015 Capital lease, 5.5%, purpose solar array purchase;
- 2016 Vehicles, 5.95%, purpose automobile purchase;
- 2016 Capital lease, 1.87%, purpose bus replacement;
- 2017 Capital lease, 5.95%, purpose automobile purchase.
- 2018 Capital lease, est. 6.95%, purpose automobile purchase.
- 2019 Capital lease, 7%, purpose automobile and truck purchase
- 2019 Capital leases, 6.32%, purpose trails equipment
- Assumes 2020 Capital lease, est. 3.5%, purpose bus expansion
- [Assumes 2021 Capital lease, est. 3.5%, purpose bus replacement]



# Debt, Long term Commitments and Obligations continued...

Issuance	Р	rincipal	I	nterest	Iss	uance Total
2008 Employee housing	\$	122,059	\$	50,918	\$	172,977
Series 2010A Taxable Build America Bonds	\$	-	\$	173,032	\$	173,032
Series 2010B Tax Exempt Bonds	\$	370,000	\$	111,519	\$	481,519
2011 Office	\$	45,676	\$	30,700	\$	76,376
2015 Capital lease - Solar Array	\$	51,007	\$	69,983	\$	120,990
2016 Buses	\$	352,950	\$	60,427	\$	413,377
2017 Vehicles	\$	8,175	\$	470	\$	8,645
2018 Vehicles	\$	6,963	\$	1,001	\$	7,964
2019 Vehicle	\$	7,871	\$	1,771	\$	9,642
2019 Trails Equipment (Est.)	\$	14,905	\$	6,714	\$	21,619
2019 Vehicle	\$	9,372	\$	2,109	\$	11,482
2019 Buses (Est)	\$	47,000	\$	24,500	\$	71,500
Total General Fund	\$1	L,035,978	\$	533,144	\$	1,569,123

Principal and interest amounts by issuance to be paid during the Budget year are as follows:

The following represents the Authority's list of debt, long-term commitments and obligations reported in the Debt Service Fund:

- Series 2009A Tax-Exempt Bonds, 3.6%, purpose BRT Project capital assets;
- Series 2012A Qualified Energy Conservation Bonds, 1.07%, purpose CNG Project capital assets
- Series 2013B Qualified Energy Conservation Bonds, est. 1.8% AMF Recommissioning Project capital assets;
- Series 2019 Sales and Use Tax Revenue Refunding and Improvement Bonds, est. 2.9% -Battery Electric Bus Pilot Project, AMF Fuel Farm Replacement Project, and GMF Maintenance Expansion Project, and SH82 Mid-Valley Bus Stop Improvement Project (capital assets).

Principal and interest amounts by issuance to be paid during the Budget year are as follows:

	rincipal		Interest	ISS	uance Tota
\$	665,000	\$	26,600	\$	691,600
\$	340,000	\$	184,226	\$	524,226
\$	70,000	\$	49,352	\$	119,352
\$	215,000	\$	1,183,200	\$	1,398,200
\$1	,290,000	\$	1,443,378	\$	2,733,378
	÷ \$ \$ \$	\$ 340,000 \$ 70,000	\$ 340,000 \$ \$ 70,000 \$ \$ 215,000 \$	\$ 340,000         \$ 184,226           \$ 70,000         \$ 49,352           \$ 215,000         \$ 1,183,200	\$ 340,000       \$ 184,226       \$         \$ 70,000       \$ 49,352       \$         \$ 215,000       \$ 1,183,200       \$



# **Operations** Guide

# **Description of Programs**

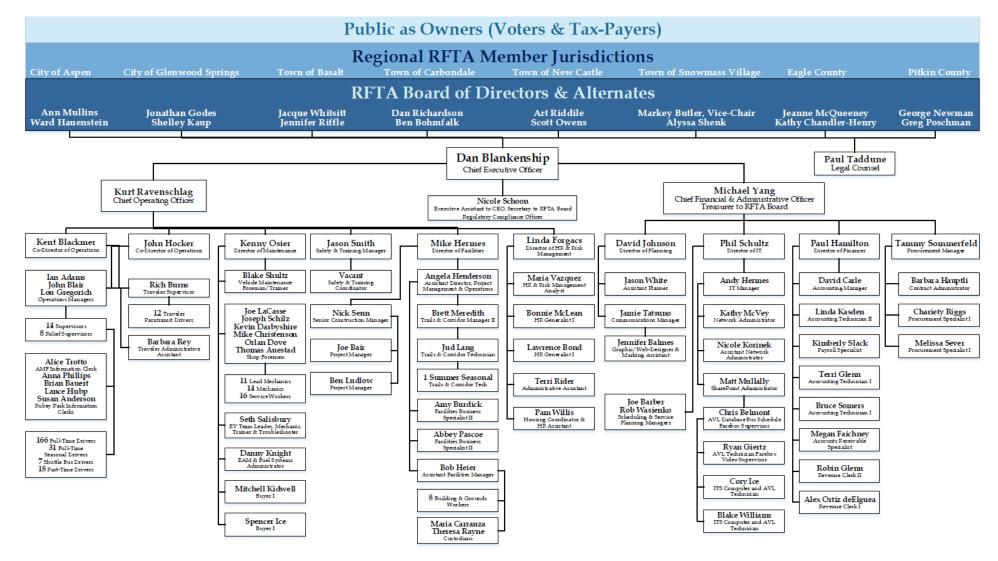
- *Transit Program* provides commuter bus service throughout the Roaring Fork Valley and into the I-70 Corridor in Colorado.
- *Trails Program* maintains a multi-purpose pedestrian, bike and equestrian trail on the Authority owned, Rio Grande Rail Corridor.

#### Description of Functions and Departments

- *Transit Function* provides commuter transit services, maintains the fleet of transit commuter vehicles (buses):
  - Maintenance Activities include maintenance, repair and cleaning of commuter buses and administrative vehicles, purchases bus parts and transit fuel, personnel recruitment and bus procurement.
  - Operations Activities include personnel recruitment, management of the commuter bus service and customer service center for the Transit Program.
- *Trails & Corridor Function* is responsible for maintaining the multi-purpose pedestrian, bike and equestrian trail and managing the Rio Grande Rail Corridor:
  - The Trails and Corridor Activities include maintenance and repair of the Authority owned trail, trails grant application and management.
- *Administrative Function* is responsible for all administrative activities:
  - General Counsel Activities include Board governance policy support, contract, personnel and rail corridor legal support.
  - CEO Activities include the overall management of the Authority, maintaining the official records of the Authority, procurement and maintenance of contracts, and safety and training.
  - Facilities Activities include the maintenance and repairs of the buildings, grounds, bus stops and park n rides used by the Programs and management of capital projects.
  - Finance Activities include maintaining the financial records of the Authority, budget, all accounting functions, debt service, cash management, and financial and grant reporting. Also, responsible for management of the Authority employee social security replacement 401(a) Plan.
  - Human Resources/ Risk Management Activities include hiring of administrative personnel, procuring and maintaining employee benefits, procuring and management of all aspects of insurance.
  - Information Technology– Activities include maintaining the facilities and bus security systems, cybersecurity, computer hardware and software, data management, printers, voice over internet protocol telephone system, the electronic fare box system, ticket vending machines and Intelligent Transportation Systems.
  - Planning Activities include developing and submitting proposals for federal and state grants, managing strategic planning efforts, and collaborating with regional planners on transit-oriented developments. Also responsible for the marketing and communication of Authority transit and trails programs.



# Authority Organization Chart by Department/Unit





#### Summary Position Information

Department	2014	2015	2016	2017	2018	2019	2020	Change	
Operations	155.2	171.0	177.0	191.2	190.4	196.7	207.6	10.9	*
Maintenance	51.0	51.0	52.0	52.0	52.0	53.8	61.0	7.3	**
Facilities	17.4	18.4	18.4	18.4	20.4	19.4	19.4	0.0	
п	11.0	11.0	10.0	10.0	10.8	11.0	13.0	2.0	***
CEO	8.0	9.0	9.8	9.0	9.0	10.0	11.0	1.0	****
Traveler	8.9	8.7	8.4	8.2	7.8	7.7	8.0	0.3	****
Finance	6.8	7.0	8.0	8.0	8.0	8.0	8.5	0.5	*****
HR	4.0	4.0	4.0	5.0	5.0	5.0	6.0	1.0	*****
Planning	2.0	2.0	4.0	4.0	4.0	4.0	4.0	0.0	
Trails	1.6	1.6	1.6	1.6	1.6	1.6	2.2	0.6	
Total	265.9	283.7	293.2	307.4	308.9	317.1	340.7	23.6	
	* Increase	due to anticip	ated service l	level increa	ses and addi	itional superv	risor added		
	** Additiona	al Service Wo	rkers added						
	*** Additior	nal Manager a	nd EAM/Trap	eze Assista	ant positions	added			
	**** Mobility Services Director added								
	***** Increase due to anticipated service level increases ****** Expanded Revnue Clerk II duties								
	****** Hous	ing Coordinat	or position ad	lded					

#### Other Planning processes

- Annual Board Retreat
  - During the first half of each year the Authority Board conducts a retreat to review strategic plans on an entity wide basis;
- Destination 2040 Plan (f/k/a Integrated Transportation System Plan (ITSP))
  - The Authority engaged consultants to develop an Integrated Transportation System Plan, which includes an organizational structure and efficiency review and determining future needs of the region while taking into consideration land use planning, Air Sage data/ridership demand estimation, public engagement, and information gathered from Technical Advisory Committee meetings.
  - A Financial Implementation Plan was developed for the range of operating and capital transit alternatives identified in order to identify potential revenue sources and financing strategies to address current gaps in services and enable the Authority to accommodate future demand.
  - At the August 2018 Board meeting, the Board unanimously approved calling an election in the fall to authorize the Authority to impose a uniform mill levy and issue bonds as a funding source to implement the RFTA Destination 2040 Plan (www.rfta2040.com). At the general election on November 6, 2018, voters approved ballot issue 7A and authorized the Authority to impose a 2.65 mill levy within its district and to start collecting property tax revenues in 2019 (for tax year 2018) and authorized up to \$74.675 million of bonding authority. The RFTA Destination 2040 Plan includes the implementation of regional service enhancements and multiple capital projects throughout the service area for the next 20 years.



# Other Planning processes continued:

- In 2019, RFTA implemented increased BRT service and Local regional service during the spring and fall seasons, and increased Grand Hogback service starting in the winter season to continue year-round. RFTA also started the design and planning processes for nearly all of the capital projects included in the plan. RFTA issued bonds in 2019 to provide the necessary funds needed for the construction of three projects anticipated to start in 2020.
- Capital Planning Committee
  - Starting in 2019, with the 2020 Budget planning process, an newly formed internal committee utilized a new tool in order to evaluate, prioritize and potentially fund new projects submitted by staff throughout the organization in accordance with the Outcomes identified in the Board-approved Strategic Plan.
- Facility and Office Planning
  - The Authority has engaged consultants to review all major facilities and determine the needed capital maintenance and provide a capital maintenance program to ensure that these facilities will continue to function in an efficient and effective capacity.
  - An outside firm has been engaged to provide real estate and programming consulting services to define the Authority's existing office space and housing requirements and to define and forecast the organizations needs for the next 20 years of anticipated growth. The goal will be to obtain a comprehensive analysis of the organization's current and future housing and office needs and develop a high-level strategic plan for meeting those needs.

# Budget process

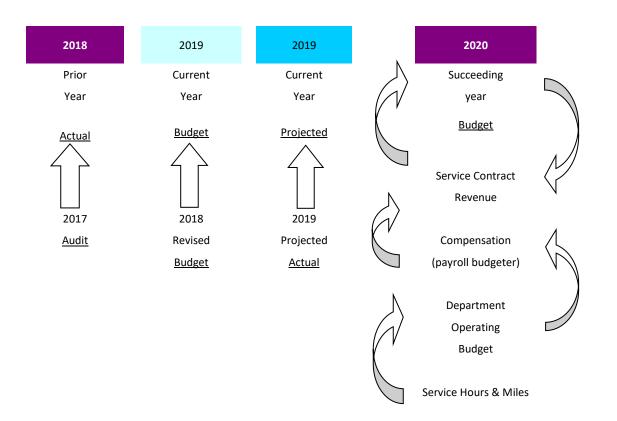
The Authority is a Special District Governmental Entity for State Budget reporting purposes and is subject to Colorado Local Government Budget Law, Section 29-1-101. The budgetary level of control is on a fund basis. Starting in July of each year the appointed Budget Officer and CEO prepare the budget in the following steps:

- Month of July
  - Revenue projections based on information obtained from participating governments;
  - Total personnel costs based on position compensation, taxes and benefit costs and additional service levels;
  - Obtain operating and capital appropriation requests from each department on a line item basis;
  - Obtain capital purchase requirements to maintain required service levels bus purchases, etc;
- Month of August
  - o Service contract revenue based on operating costs and capital costs obtained in July;
  - Incorporate estimated operating changes, such as increased transit services;
  - Review condition of budget;
  - Request prioritization of previously received departmental capital appropriation requests if budget adjustment is necessary;



#### Budget process continued...

- Month of September
  - o Review budget priorities with the Board;
  - o Adjust budget based on Board approved priority revisions to prepare a balanced budget;
- Month of October
  - Present draft budget to Board for comment revising budget as necessary;
  - Final review of estimates such as benefits, insurance, etc. adjusting budget as necessary;
- Month of November
  - Present draft budget to Board for comment revising budget as necessary;
  - Final review of estimates such as benefits, insurance, etc. adjusting budget as necessary;
- Month of December
  - Presentation and Adoption of the Budget the governing body must publish public notice of a public hearing on the budget indicating the date and time of the meeting, information about the availability for inspection of the proposed resolution, and a statement that electors may file objections to the proposed budget at any time prior to the adoption of the budget.
  - Certification of Mill Levy





#### Amending the budget

Local governments must follow statutory procedures to authorize any spending in excess of the "appropriation" or spending authority of the budget. The appropriation must be made by fund within the budget and may be made by spending agency (a department, unit, commission, etc.) and the amounts appropriated shall not exceed the expenditures specified in the budget. The appropriation determines whether the budget must be amended in the statutory manner.

**Transfer Appropriated Money:** If the appropriation is by fund, that is, for the total amount of all the listed expenditures as originally budgeted... moneys may be transferred from one line item to another.. to one spending agency to another... within the fund without having to do a statutory budgetary amendment. However, if moneys are to be transferred between appropriated funds or between appropriated spending agencies within a fund, the budget must be amended in the statutory manner.

**Supplemental Budget and Appropriation:** If the local government receives revenues unanticipated or not assured at the time of the adoption of the budget from any source other than its property tax mill levy, the expenditure of such revenues requires the adoption of a supplemental budget and appropriation to authorize spending the "new" money above the initially appropriated amount.

**Revised Appropriation:** If revenues are lower than anticipated in the adopted budget, the governing board may adopt a revised (downward) appropriation resolution and so reduce spending to less than what was originally budgeted.

**Steps to Amend the Budget:** The steps to amend the budget for a budgetary transfer or a supplemental budget and appropriation are: publish, or if permitted post, the notice of meeting to amend the budget; conduct the hearing; adopt the budget amendment by formal action; and file a copy of the adopted resolution amending the budget with the Division of Local Government. The notice of budget amendment must indicate the same information contained in the notice of budget for the adoption of the budget.

**Timing:** Spending in excess of the appropriation is not permitted. Therefore, the statutory amendment of the budget must occur before spending in excess of the original appropriation. Local governments may wish to consult with legal counsel and their auditor on this matter.



# Summary of Colorado Local Government Budget Calendar

The following are excerpts from the calendar, prepared by the (Colorado) Department of Local Affairs and is a listing of the applicable deadlines for the budget process.

DATE	EVENT/ACTIVITY
October 15	Budget officer must submit proposed budget to the governing body. (C.R.S.
	29-1-105) Governing body must publish "Notice of Budget" upon receiving
	proposed budget. (C.R.S. 29-1-106(1))
December 15	Deadline for certification of mill levy to County Commissioners (C.R.S. 39-5-
	128(1)). Local governments levying property tax must adopt their budgets
	before certifying the levy to the county. If the budget is not adopted by
	certification deadline, then <b>90 percent</b> of the amounts appropriated in the
	current year for operations and maintenance expenses shall be deemed re-
	appropriated for the purposes specified in such last appropriation. (C.R.S 29-
	1-108(2) and (3))
January 31	A certified copy of the adopted budget must be filed with the Division. (C.R.S
(plus one year)	29-1-113(1)).

Relationship between functional units (departments) and Financial Structure

Program Type	Department	Fund
Transit	Service	
	All Departments	General
Transit	Service contracts	
	All Departments	Special Revenue
Transit	Bus stops & Park in Ride	
	Facilities	Special Revenue
Transit	Capital Projects	
	Finance, Facilities	Capital Projects
	Finance	Debt Service
Trails	Trails and Corridor Management	
	Trails	General
	Trails/ Mid Valley Trails Committee	Special Revenue
Administration		
	Attorney, CEO, Finance, Procurement,	General
	Human Resources/ Risk Management	General
	Information Technology, Planning	General



# Statistical and Supplemental Information

# History

The Roaring Fork Transit Agency (RFTA) was formed by an intergovernmental agreement between the City of Aspen and Pitkin County in 1983. At that time, the City and Pitkin County services were merged to achieve economies of scale. The purpose of RFTA was to:

- Own, operate, and administer a public transportation system, both within and without the corporate limits of the City and County;
- Provide a level of service that was based on funding, ridership, convenience, and a mass transit incentive;
- Establish an organization framework through which public transportation could be provided to citizens and visitors as an alternative to the private automobile, and to assist in carrying out environmental and conservation policies.

Originally there was a 5-member board appointed by the City and County. Pitkin County was responsible for issuing the debt for RFTA and handled all the accounting functions. In addition, RFTA employees were considered employees of Pitkin County and both the City of Aspen and Pitkin County had to adopt RFTA's budget. Prior to the formation of RFTA, the City of Aspen operated city routes and skier shuttles and Pitkin County provided commuter services between Aspen and El Jebel.

In 2000, it became apparent the demand for transit services was growing much faster than could be met with the current organizational structure. At that time, approximately 50% of all trips that started down valley stayed down valley and down valley was the area of most rapid and consistent ridership growth.

In November of 2000, the voters of the Roaring Fork Valley approved the establishment of the Roaring Fork Transportation Authority (RFTA). At that time, the authority encompassed five towns and two counties that include the City of Glenwood Springs, Town of Carbondale, Town of Basalt, Town of Snowmass, City of Aspen, Pitkin County, and Eagle County. The purpose of the new RFTA was to maintain and improve the regional transit services; provide funding to build and maintain the regional trail; conduct regional transportation planning; leverage grant monies from federal, state, and local sources; provide funds to maintain the Corridor right of way; contract with local governments and private companies to provide transit services.

As part of the formation of RFTA, the existing Roaring Fork Transit Agency and the Roaring Fork Holding Authority were merged into one entity, the Roaring Fork Transportation Authority.

In November 2004, the Town of New Castle joined the Authority.



#### History continued...

In November 2008, Authority Electorate passed a 0.4% sales tax increase for the construction and implementation of a Bus Rapid Transit (BRT) system to enhance regional service. The BRT service known as VelociRFTA was implemented in September 2013 making it the nation's first rural bus rapid transit system. VelociRFTA introduced buses powered by compressed natural gas into RFTA's fleet of primarily diesel buses.

In November 2018, Authority Electorate passed a 2.65 mill levy to authorize RFTA to impose a property tax and approve up to \$74.675 million of bonding authority for the implementation of the RFTA Destination 2040 Plan which includes service enhancements and capital projects over the next 20 years.

On December 3, 2019, in collaboration with the City of Aspen and the Elected Officials Transportation Committee, RFTA placed its Battery Electric Bus Pilot Fleet of 8 buses into revenue service primarily in the upper valley. This marks a step forward in the electrification of a portion of RFTA's fleet as part of the RFTA Destination 2040 Plan.





#### **Economic and Demographic Information**

The following information is provided to provide general information concerning selected economic and demographic conditions existing in the area within which RFTA serves. The statistics presented below have been obtained from the referenced sources.

*Population.* The following table sets forth permanent population statistics for the City of Glenwood Springs, the Towns of Basalt and Carbondale, and Eagle, Garfield and Pitkin Counties.

	Population								
Year	Glenwood Springs	Carbondale	Basalt	Garfield County	Eagle County	Pitkin County			
1970	4,106	726	416	14,821	7,498	6,185			
1980	4,637	2,084	529	22,514	13,320	10,338			
1990	6,375	3,004	1,128	29,974	21,928	12,661			
2000	7,736	5,196	2,681	43,791	41,659	14,872			
2010	9,614	6,427	3,857	56,389	52,197	17,148			

Source: U.S. Department of Commerce, Bureau of the Census; State of Colorado, Division of Local Government, Demographic Section

*Major Employers.* The following table sets forth selected major employers in the area.

#### 2018 Major Employers in the Area

	Employer	Type Of Business	Number of Employees
1	Aspen Skiing Company	Ski Resort	3,400
2	Valley View Hospital	Healthcare	500-999
3	Aspen Skiing Company Hotels	Lodging	650
4	Westin Hotel & Wildwood of Snowmass	Lodging	405
5	Aspen Valley Hospital	Healthcare	381
6	Roaring Fork Transportation Authority	Transit	357
7	Pitkin County	Government	354
8	St. Regis	Lodging	350
9	City of Aspen	Government	295
10	Hotel Jerome	Lodging	270
11	Viceroy Snowmass Resort	Lodging	268
12	United CO of Western Colorado	Service	250-499
13	Grand River Hospital	Healthcare	250-499
14	Walmart Supercenter	Retail	250-499
15	Schmueser & Assoc., Inc.	Service	100-249

Source: Pitkin County and Garfield County



# History of Retail Sales

The following table sets forth taxable retail sales figures with respect to the Cities of Aspen and Glenwood Springs (historically, the two RFTA member jurisdictions with the highest taxable retail sales) for the last five calendar years for which such amounts are available, as reported by Aspen and Glenwood Springs in their most recent respective Comprehensive Annual Financial Reports. In 2015 and prior years, the Colorado Department of Revenue provided information on historical taxable retail sales for all of RFTA's member jurisdictions, but such information is, after 2015, no longer available. The numbers presented by Aspen and Glenwood Springs reproduced below are computed on different bases from the information previously provided by the Department of Revenue and therefore, the following table is not directly comparable with the tables providing the Department of Revenue-sourced information contained in past RFTA Offical Statements. Such data is provided below solely for the purpose of demonstrating retail sales trends in Aspen and Glenwood Springs

Historical Taxable Retail Sales						
Glenwood						
Year	Springs	Aspen				
2014	528,017,258	553,061,909				
2015	589,397,745	601,887,090				
2016	657,834,235	474,487,618				
2017	730,414,353	466,081,550				
2018	759,597,077	493,661,099				

Source: Comprehensive Annual Financial Reports of the Cities of Aspen and Glenwood Springs for the year ended December 31, 2018

*Tourism.* Year round tourism and skiing related businesses account for a significant portion of the employment and earned income of area residents. The area provides a variety of winter activities including skiing, ice fishing, camping, Nordic skiing, ice skating snowmobiling, and snowshoeing. Summer activities include golfing, bicycling, boating, fishing, rafting and kayaking, horseback riding, camping, hiking, and cultural activities. Major tourist attractions within the area include: the Hot Springs Lodge and Pool located in the City of Glenwood Springs, open year round, which is one of the largest naturally heated outdoor mineral pools in the world; the Colorado and Roaring Fork Rivers, which provide for white water rafting and fishing; and the two million acre White River National Forest which offers hiking, camping, hunting, snowmobiling, and downhill and cross country skiing.



*The Ski Industry in the State.* Colorado Ski Country USA ("CSCUSA"), is the not-for-profit trade association representing 24 of Colorado's 34 ski and snowboard resorts. Among the areas not included in CSCUSA's statistics are the Vail Resorts and its four ski areas of Vail, Beaver Creek, Keystone and Breckenridge. On June 11, 2018, CSCUSA reported that skier visits for the 2017/2018 ski season totaled approximately 7.1 million visitors at its 24 member ski resorts. Although skier visits were down approximately 2% from the 2016/2017 season, the total is just slightly ahead of the five-year average.

There are five major ski areas in RFTA's service area including Aspen Mountain, Aspen Highlands, Buttermilk, Snowmass, and Sunlight. In addition, Vail, Beaver Creek and Powderhorn ski resorts are within approximately 90 minute drives from Glenwood Springs, presuming normal road and traffic conditions.

*Pitkin County Ski Industry*. The ski industry in Pitkin County has expanded from a one mountain operation in 1946 to four mountains today. The ski area operator is the Aspen Skiing Company ("ASC"). Its operation includes Aspen Highlands, Aspen Mountain, Buttermilk and Snowmass. In addition to the four on-mountain ski and snowboard operations, ASC operates two hotels, Little Nell Hotel and the Limelight Lodge in Aspen, a private residences club, restaurants, and retail and rental shops.

*Development.* As reported by ASC, located at the base of Snowmass Ski Area in the heart of Snowmass Village, Colo., Snowmass Base Village ("SBV") is a \$600 million mountain-resort development, currently the largest under construction in North America. This approximately 10-year project will add lodging, residences and amenities to the world-class resort. Completion of the first phase of SBV construction was slated for November 2018, with the grand opening being held in mid-December 2018, and includes the Limelight Hotel, ski-in/ski-out residences, public events plaza with ice skating rink and community building.

*Garfield County Ski Industry*. Garfield County is home to Sunlight Mountain Resort ("Sunlight"). Sunlight offers more than 680 acres of skiable terrain and a nice mix of beginner, intermediate, and expert terrain, skiers and snowboarders of all ability levels. Sunlight also offers approximately 29 kilometers of groomed cross country and snowshoe trails.



#### **Communities served**

The Roaring Fork Transportation Authority connects the Roaring Fork Valley and U.S. Interstate 70 communities as well as Aspen, Snowmass, Aspen Highlands and Buttermilk ski areas and the Maroon Bells wilderness area by commuter transit services. Additionally, the Authority owns and maintains a multi-purpose trail along the Roaring Fork Valley.

# Aspen and the Maroon Bells

Downhill skiing, hiking, rafting, biking, outdoor concerts, water sports and cultural pursuits. Thanks to Aspen's modern founders, Walter and Elizabeth Paepcke, the Aspen Idea of nurturing mind, body and spirit is firmly established in the community. Local calendars are packed with music and dance performances, lectures and art exhibits, offered by some of the most celebrated names in the world as well as remarkable, homegrown talent. Every summer the Aspen Music Festival brings classical music to the concert halls and the streets of town.

# Aspen, Snowmass, Aspen Highland and Buttermilk Ski areas

Seasonally, the Authority provides commuter bus service to the four mountains operated by the Aspen Skiing Company. These four mountains combine to provide over 5,300 acres of terrain and boundless dining and nightlife for visitors and locals.

#### **Snowmass Village**

Tucked high in the Brush Creek Valley, the Town of Snowmass Village is surrounded by a spectacularly scenic wilderness area and National Forest. This resort community offers plentiful on-mountain winter and summer activities, including the second largest ski mountain in Colorado, largest network of free Nordic trails in the county, lift-serve mountain bike trails and one of the best music scenes in Colorado.

#### Basalt

Located at the gate of the Frying Pan Valley along the Gold Medal waters of the Roaring Fork and Frying Pan Rivers in the White River National Forest at an elevation of 6,610 feet. Outdoor enthusiasts enjoy camping, boating, fishing, hiking, golfing, biking, snow shoeing and cross-country and downhill skiing, all within a 15-mile radius and Ruedi Reservoir offers the most beautiful setting for windsurfing, sailing and skiing. Galleries highlight local and international artists, and shopping abounds with boutique shops offering great keepsakes and specialty items.

# Carbondale

At an altitude of 6,181 feet, and resting in the magnificent shadow of 12,953-foot Mount Sopris, the Carbondale area is characterized by an average of 295 days of sunshine, low humidity, cold but mild winters and comfortable summers. Carbondale is a great base camp for recreation enthusiasts. There is plenty to do including hiking, biking, golfing, kayaking, and world-class fly fishing. In winter, experience excellent cross-country skiing.

# **Glenwood Springs**

Home of the world's largest hot springs swimming pool, and our setting at the confluence of the Roaring Fork River and the Colorado River make us a natural fit for year-round fun. Our local ski area caters to all abilities—as do our raft guides.



# Communities served (continued)...

# New Castle

The only member community located on U.S. Interstate 70, New Castle is minutes away from hiking, biking, fishing and golfing and less than an hour from world-class skiing, snowmobiling, cross-country skiing, climbing and beautiful high-mountain scenery.

Member Jurisdiction	Board Member	Alternate Board Member
City of Aspen	Ann Mullins	Ward Hauenstein
City of Glenwood Springs	Jonathan Godes	Shelly Kaup
Eagle County	Jeanne McQueeney	Kathy Chandler-Henry
Pitkin County	George Newman	Greg Poschman
Town of Basalt	Jacque Whitsitt	Jennifer Riffle
Town of Carbondale	Dan Richardson	Ben Bohmfalk
Town of New Castle	Art Riddile	Scott Owens
Town of Snowmass Village	Markey Butler	Alyssa Shenk

#### **Board of Directors**

# Transit service area map:





### **Transit Services**

In order to meet the needs of the residents of the region, RFTA provides various types of service as described below. RFTA has transit service contracts with Aspen, Glenwood Springs and the Aspen Skiing Company.

*Valley Commuter Services.* RFTA operates a year-round commuter bus system along the State Highway 82 corridor serving Aspen, Snowmass Village, Basalt, El Jebel, Carbondale and Glenwood Springs. This service is available every half hour weekdays throughout the year. On weekends during the spring and fall, service is available every half hour during peak periods and hourly during non-peak periods. In addition to cash fares, RFTA offers passengers a variety of discounted multi-ride passes.

*VelociRFTA Bus Rapid Transit (BRT) Services.* The first rural bus rapid transit system in the country provides daily commuter BRT service with limited stops along State Highway 82 corridor with travel times between Glenwood Springs and Aspen in about an hour and with buses available every 12 minutes or less during peak commuting times.

*Grand Hogback Commuter Services*. RFTA operates the Grand Hogback service in the I-70 corridor from 5:20 a.m. until 8:15 p.m., seven days a week. There are nine eastbound and seven westbound trips each day. This service was implemented in April 2002. Beginning December 2019, service between Glenwood Springs and New Castle increased to every half hour over major portions of the day. Fares are collected from passengers according to a distance-based zone system. In addition to cash fares, RFTA offers passengers a variety of discounted multi-ride passes.

#### Service Contracts.

- Aspen Skiing Company Skier Shuttles. Public shuttle services connect all four ski mountains with transit vehicles running every 15 minutes, or more frequently, between the hours of 8:00 a.m. and 4:45 p.m. from Thanksgiving to mid-April. These services are paid for by the Aspen Skiing Company, are free to the public, and are integrated with Aspen and RFTA regional transit services. The Aspen Skiing Company pays RFTA the fully allocated cost of operating this service and a prorated share of capital expenses.
- *Ride Glenwood Springs*. RFTA operates two heavy-duty transit vehicles on a route extending from the Roaring Fork Market Place on the south side of Glenwood Springs, through the commercial core, to west Glenwood Springs, terminating at the Glenwood Springs Meadows. A \$1 fare is charged to the public for this service. Glenwood Springs pays to RFTA the fully allocated operating cost of this service and is responsible for replacing its own vehicles.



Transit Services (continued):

- *City of Aspen*. RFTA operates a variety of services pursuant to a contract with Aspen. Aspen pays RFTA the fully allocated operating cost of these services and is responsible for replacing its own vehicles.
  - *Fixed Routes.* There are three fixed routes within Aspen, which are: Cemetery Lane, Castle Maroon and Hunter Creek. These routes serve residential neighborhoods adjoining downtown Aspen. These services are paid for by Aspen and are free to the user. These services operate from 6:20 a.m. until 2:00 a.m. during winter and summer and from 7:00 a.m. until midnight during the spring and fall seasons.
  - Dial-A-Ride Services. The East End Dial-A-Ride provides service two times per hour year-round. This service is free to those users who catch the bus along the fixed route. Those who call to be picked up at their door pay \$1.00. This service operates from 6:30 a.m. until 1:45 a.m. during winter and summer and from 7:00 a.m. until 7:45 p.m. during the spring and fall seasons.
  - *Highlands Direct Service*. The Highlands Direct service provides direct service between Rubey Park in downtown Aspen and the Highlands Base Village. This service operates in winter and summer only and is paid for by Aspen and is free to users.
  - Galena Street Shuttle. The Galena Street Shuttle connects Aspen Mountain, on the south side of Aspen, to the Rio Grande parking garage, Post Office, Hunter Creek and the Art Museum on the north side of Aspen. Service typically begins at 8:15 a.m. and ends at 5:00 p.m. daily during winter and summer. This service is free to the public.
  - Cross Town Shuttle. The Cross Town Shuttle connects the West End and East End of Aspen, with half-hour service by a fixed route that travels from the Music Tent via 5<sup>th</sup> Street and Gillespie to 4<sup>th</sup> Street, 4<sup>th</sup> Street to Hallam Street, Hallam Street to Monarch Street, Monarch Street to Durant Avenue, Durant Avenue to Original Street, Original Street to Ute Avenue, and Ute Avenue to the Aspen Club. This service operates in the winter and summer seasons only. The general hours of operation are 8:00 a.m. until 9:00 p.m. during the winter and 7:54 a.m. to 11:00 p.m. during the summer. This service is free to the public.
  - Aspen Music Festival Service. During the summer, scheduled shuttle services are provided for patrons and students of the Aspen Music Festival. Shuttle services to and from the Music School campus, the Music Tent and Burlingame seasonal housing are provided. This service is free to the public



Transit Services (continued):

- *Burlingame/Westside Service*. The Burlingame/Westside service connects downtown Aspen with the Burlingame affordable housing development. The service operates year-round every 30 minutes and begins at 6:35 a.m. and ends at 12:20 a.m. This service is free to the public.
- *Traveler Senior Transportation Program.* Garfield County contracts with RFTA to provide the Traveler Senior Transportation Program (the "Traveler"), which serves the elderly and persons with disabilities who reside in Carbondale, Glenwood Springs, New Castle, Silt, Rifle, Parachute, and unincorporated portions of Garfield County. Garfield County defrays approximately 50% of the cost of the Traveler, RFTA defrays the allocated operating costs for its member jurisdictions, Carbondale, Glenwood Springs, and New Castle, and the balance of the service costs are paid for by the other participating jurisdictions, passenger donations, and grants. Capital county and RFTA, and State, federal and local grants.

#### Miscellaneous Services.

- *MAA/Burlingame Service*. This summer shuttle service is funded by the Music Associates of Aspen and provides transportation for music students between Burlingame affordable housing development, the Music School campus on Castle Creek Road, and the Music Tent in the west end of Aspen. No fare is charged for this service.
- *Maroon Bells Bus Tour*. From mid-June to the first weekend October each year, RFTA operates the Maroon Bells Bus Tour (the "Bells Tour"), which is staged from the Aspen Highlands Base Village. The Bells Tour is an award winning narrated tour of the Maroon Creek Valley, which delivers passengers to the Maroon Bells mountain formation and the Maroon Bells/Snowmass wilderness area. RFTA cooperates with the U.S. Forest Service to close the road to other motorized traffic throughout the summer. A fare of \$8.00 is charged for this service. Discounts are available for senior citizens and children under the age of 16.
- The Pitkin County Senior Van. The Pitkin County Senior Van (the "Senior Van") is a vital link to the Senior Nutrition Program, Meals on Wheels program, Information and Referral services, outreach services, doctor appointments, shopping, and social outings. The Senior Van operates from 8:00 a.m. until 5:00 p.m., Mondays, Wednesdays and Fridays and from 8:30 a.m. until 3:30 p.m. on Thursdays. The service is free and primarily serves residents of Aspen, Snowmass Village and unincorporated areas of Pitkin County in the upper Roaring Fork Valley.



Transit Services (continued):

- Americans with Disabilities Act ("ADA") Service. Federally mandated ADA service is provided to disabled passengers within Aspen, to the airport, and the Maroon Bells. To reserve service, people must call RFTA during normal business hours the day before the service is desired. RFTA will dispatch a lift-equipped vehicle to transport ADA passengers, at no charge, within Aspen and to the airport. The cost for ADA service to the Maroon Bells is twice the normal fare. ADA service is also provided in conjunction with Ride Glenwood bus service and the Traveler.
- Community Charter Service. RFTA operates a limited amount of charter service.

# Service Contract Formula Methodology

Contract information can be obtained in electronic format by contacting RFTA's Finance Department.

Service contracts are progress billed monthly based on budgeted costs, actual mileage and hours. The Authority's financial statements are audited and an adjustment billing is prepared based on audited, actual costs; no further adjustments to what previously has been billed is required unless the audited costs vary by more than 3% from the year-end adjusted costs.

		Contract A	<b>Contract Allocation</b>		
Program Type	Department	Transit	Trails		
Transit	Operations	100%			
	Maintenance	100%			
	Facilities	98%	2%		
Trails	Trails/ Mid Valley Trails		100%		
Administrative Support	Attorney	50%	50%		
	Board	92%	8%		
	CEO	92%	8%		
	Finance	98%	2%		
	Human Resources/ Risk Management	98%	2%		
	Information Technology	92%	8%		

Step 1: Total operating costs budgeted are categorized into a transit or trail cost.

Step 2: Budgeted transit costs are categorized as a fixed cost, direct hourly or direct mileage cost. Note: All costs are not treated the same for all contracts and not all costs are categorized.

Step 3: Total categorized costs are divided by RFTA's projected annual mileage or hours to determine a fixed cost per hour, direct hour and direct mileage cost factor for each service contract.



# Service Contract Formula Methodology (continued):

Example of a calculation of cost factors:

COST CATEGORY	Est. Cost	Est. Hours	Est. Miles	Mile/Hr.
Total Fixed Costs	16,951,594	345,980	N/A	49.00
Total Direct Hours Costs	13,805,925	345,980	N/A	39.90
Total Direct Mileage Costs	10,576,319	N/A	5,764,576	1.83
Total	41,333,838			

Each service contract is charged based on following formula; (1) actual route mileage and route hours times the direct cost factors (miles or hours) plus (2) route hours times the fixed cost factor plus (3) training costs based on percentage of route hours to total RFTA hours and (4) capital cost based on percentage of route mileage.





# **Glossary of Financial, Budget and Transit Terms**

**Automatic Vehicle Location (AVL)** – Is a means for automatically determining and transmitting geographic location of a vehicle using Global Positioning System (GPS) technology, cellular communications, street-level mapping, and an intuitive user interface, with the goal of improving fleet management and customer service.

**Budget -** A financial plan which estimates proposed expenditures for a given period and the proposed methods of financing them.

**Bus Rapid Transit (BRT) -** It's a significantly enhanced bus system that operates in bus lanes or mixed traffic. BRT combines the flexibility and cost savings of buses with the efficiency, speed, reliability, and amenities of rail. Because BRT vehicles use Compressed Natural Gas, the system will help reduce emissions as well as local dependence on foreign energy sources. Typical BRT elements include:

- exclusive travel lanes where possible, that help speed service during peak travel hours
- roadway enhancements to enable buses to circumvent congestion, such as signal priority and queue bypass lanes for buses at congested intersections.
- stations, park & rides, and improved bus stops
- easy-to-board, ADA-compliant vehicles
- AVL that tracks buses and provides real-time information to passengers waiting at bus stops

**Capital Assets -** Land, improvements to land, easements, buildings, building improvements, vehicles, machinery, equipment, works of art and historical treasurers, infrastructure, and all other tangible or intangible assets that are used in operation s and that have initial useful lives extending beyond a single reporting period.

**Colorado Department of Transportation (CDOT)** – the agency of Colorado government that administers state government transportation responsibilities in the State of Colorado.

**Computer-Aided Dispatch (CAD)** – Is a method of dispatching mass transit vehicles assisted by computer where persons in a dispatch center are able to easily view and understand the status of all units being dispatched.

Expenditures - Decrease in net financial resources other than through inter fund transfers.

**Expenses** - Outflows of assets or occurrences of liabilities from delivering or producing goods or rendering services.

Farebox Recovery Ratio – The percentage of total operating revenues that passengers pay through fares.

**Federal Transit Administration (FTA)** – is an agency within the U.S. Department of Transportation that provides financial and technical assistance to local public transit systems.



**Function** – a group of related activities aimed at accomplishing a major service or regulatory responsibility

**Fund** - A fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

**Fund Balance -** The difference between assets and liabilities reported in a governmental fund. Fund balance is divided into reserved and unreserved portions.

**Fund Classifications -** One of the three categories (governmental, proprietary, and fiduciary) used to classify fund types.

**Fund Type** - One of 11 classifications into which all individual funds can be categorized. Governmental fund types include the general fund, special revenue funds, debt service funds, capital projects funds, and permanent funds. Proprietary funds types include enterprise funds and internal service funds. Fiduciary fund types include pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and agency funds.

**Generally accepted accounting Principles (GAAP)** – Conventions, rules, and procedures that serve as the norm for the fair presentation of financial statements.

**GFOA** – Government Finance Officers Association. The purpose of the Government Finance Officers Association is to enhance and promote the professional management of governments for the public benefit by identifying and developing financial policies and practices and promoting them through education, training and leadership.

**Governmental Fund** – Funds generally used to account for tax-supported activities. There are five different types of governmental funds: the general fund, special revenue funds, debt service funds, capital projects, and permanent funds.

**Government-Wide Financial Statements -** Financial statements that incorporate all of a government's governmental and business-type activities, as well as its non-fiduciary component units. There are two basic government-wide financial statements: the statement of net assets and the statement of activities. Both basic government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting.

**Infrastructure -** Long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. Examples of infrastructure assets include roads, bridges, tunnels, drainage systems, water and sewer systems, dams, and lighting systems.



**Long-Term Budget** - A budget prepared for a period longer than a fiscal year. Long-term budgets concerned with capital outlay and capital improvement programs are referred to as capital budgets.

Long-Term Debt - Debt with a maturity date of more than one year after the date of issuance.

**Major Fund -** A governmental fund or enterprise fund reported as a separate column in the basic fund financial statements. The general fund is always a major fund. Otherwise, major funds are funds whose revenues, expenditures/expenses, assets, or liabilities are at least 10 percent of corresponding totals for all governmental or enterprise funds and at least 5 percent of the aggregate amount for all governmental and enterprise funds for the same item. Any other government or enterprise fund may be reported as a major fund if the government officials believe that fund is particularly important to financial statement users.

**Modified Accrual Basis** - A basis of accounting in which revenues should be recognized in the accounting period in which they become measurable and available. Expenditures should be recognized in the accounting period in which the fund liability is incurred, if measurable.

**NACSLB** – National Advisory Council on State and Local Budgeting. The NACSLB was formed in the spring of 1995. The Council was established with a three year mission to improve state and local government budgeting through identification and dissemination of good budget principles and practices. The Council subsequently prepared a document that outlined a framework for improved state and local government budgeting and recommended budget practices.

Net Assets - The difference between assets and liabilities accounts.

**Other Financing Source -** An increase in current financial resources that is reported separately from revenues to avoid distorting revenue trends.

**Other Financing Use -** A decrease in current financial resources that is reported separately from expenditures to avoid distorting expenditure trends.

**Park and Ride** – facilities where car parks with connections to public transportation that allow commuters and other people headed to city centers to leave their vehicles and transfer to a bus for the remainder of their journey.

**Program** – include a group of activities, operations or organizational units directed at attaining specific purposes or objectives

**Resolution** - A special or temporary order of a legislative body requiring less legal formality than an ordinance or statute; used by governing boards of counties and special districts as a means for taking formal action.

Short-Term Debt - Debt with a maturity of one year or less after the date of issuance.



Index	Page
Basis of budgeting	9
Board of Directors	53
Budget Calendar	46
Budget Line Items greater than \$50,000	37
Budget Issues	5
Budget Introduction	3
Budget Process, Summary of	43
Capital expenditures	35
Changes in fund balance/ equity	28
Consolidated financial overview	19
Debt and Long Term Commitments	38
Description of Functions	40
Expenditures by Department	34
Expenditures by Function	34
Five-year financial summary information	20
Funds and fund structure	18
Glossary of Financial and Budget Terms	59
History of Authority	47
Impact of capital improvements on operating budget	36
Line item BudgetAppendix I	
Long-term non-financial goals and objectives	11
Major revenues	24
Organization chart	41
Other Planning Processes	42
Overview of Financial Policies	8
Performance Measures	17
Priorities and issues	5
Relationship between functional units and financial structure	46
Service Contract Methodology, description of	57
Service Map	53
Summary of Position Information	42
Transit Services, description of	54